

MEETING
STATE OF CALIFORNIA
PUBLIC EMPLOYEES' RETIREMENT SYSTEM
BOARD OF ADMINISTRATION
FINANCE & ADMINISTRATION COMMITTEE

CALIFORNIA PUBLIC EMPLOYEES' RETIREMENT SYSTEM
FECKNER AUDITORIUM
LINCOLN PLAZA NORTH
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SACRAMENTO, CALIFORNIA

TUESDAY, SEPTEMBER 16, 2025

11:23 A.M.

JAMES F. PETERS, CSR
CERTIFIED SHORTHAND REPORTER
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APPEARANCES

COMMITTEE MEMBERS:

Kevin Palkki, Chair

Mullissa Willette, Vice Chair

Fiona Ma, represented by Frank Ruffino

Lisa Middleton

David Miller

Jose Luis Pacheco

Ramón Rubalcava

BOARD MEMBERS:

Theresa Taylor, President

Eraina Ortega

STAFF:

Marcie Frost, Chief Executive Officer

Michele Nix, Chief Financial Officer

Scott Terando, Chief Actuary

Fritzie Archuleta, Deputy Chief Actuary

Robert Carlin, Senior Attorney

Dave Clement, Supervising Actuary

Julian Robinson, Senior Actuary

Kurt Schneider, Supervising Actuary

APPEARANCES CONTINUED

ALSO PRESENT:

J.J. Jelincic

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PROCEEDINGS

CHAIR PALKKI: So I'd like to bring the Finance and Administration Committee to order. Can we start with the roll call.

BOARD CLERK ANDERSON: Kevin Palkki.

CHAIR PALKKI: Good morning still.

BOARD CLERK ANDERSON: Mullissa Willette.

BOARD MEMBER WILLETTE: Here.

BOARD CLERK ANDERSON: Frank Ruffino for Fiona Ma.

ACTING COMMITTEE MEMBER RUFFINO: Present.

BOARD CLERK ANDERSON: Lisa Middleton.

COMMITTEE MEMBER MIDDLETON: Present.

BOARD CLERK ANDERSON: David Miller.

VICE CHAIR MILLER: Here.

BOARD CLERK ANDERSON: Jose Luis Pacheco.

COMMITTEE MEMBER PACHECO: Present.

BOARD CLERK ANDERSON: Ramón Rubalcava.

COMMITTEE MEMBER RUBALCAVA: Present.

CHAIR PALKKI: And for the record, I'd like to acknowledge Eraina Ortega is with us, as well as -- oh, no, Theresa left.

So, just very quickly, I want to take a point of order. I want to thank Lisa Middleton for joining us back on Finance Committee. Thank you.

1 And, Mr. Michele Nix, the floor is yours.

2 CHIEF FINANCIAL OFFICER NIX: Thank you. And
3 welcome, Ms. Middleton. It's glad -- we're glad to have
4 you back. I know this is your favorite Committee.

5 (Laughter).

6 CHIEF FINANCIAL OFFICER NIX: Okay. Good
7 morning, Mr. -- Chair Palkki and Committee members.
8 Michele Nix, CalPERS team member.

9 First, I would like to highlight the Agenda Item
10 4d, you will find -- where you will find the 457 Plan
11 recognition from the National Association of Government
12 Defined Contribution Administrators or NAGDCA, by being
13 honored with the 2025 NAGDCA leadership award for
14 excellence in plan innovation and participant outcomes.
15 The plan has enhanced accessibility by introducing online
16 enrollment capabilities. We will receive this award later
17 this month at the NAGDCA annual conference.

18 This same agenda item provides information
19 regarding the CEPPT program, which as of 6-30-25 has
20 assets under management of 312.5 million and an -- this is
21 increase of 19 percent since last year. We've added eight
22 new employers for the CEPPT. And thanks to our ongoing
23 education and outreach efforts through our webinars,
24 meetings with -- and meetings with employers.

25 During the month of July, 2025, CalPERS Financial

1 Office offered all contracting public agencies the
2 opportunity to make a lump sum prepayment of the required
3 monthly unfunded accrued liability to receive 3.4 percent
4 discount on their annual payment. During the month of
5 July, 79 percent of the employers made the prepaid lump
6 sum payments totaling 4.6 million -- billion, sorry. This
7 represented 72 percent of our expected UAL payments for
8 the fiscal year 2025-26.

9 I also wanted to let you know that we are on
10 track to deliver the Annual Comprehensive Financial Report
11 to you in November. Your external audit firm BDO U.S.A.
12 is currently working on auditing and verifying the
13 financial statements and their report, as well as the
14 ACFR, which will be presented to you in November.

15 The agenda before you today consists of the
16 treasury analysis and liquidity status report, prefunding
17 programs annual status report and pension contracts
18 management program annual report.

19 Additionally, the agenda has two action items
20 seeking your direction. The funding risk mitigation event
21 that was triggered as a result of actual investment
22 performance exceeding the threshold of two percent above
23 the discount rate for the two hundred -- 2025 fiscal year
24 and the proposed regulation changes, Article 7.6,
25 participation and risk pools, that clarify CalPERS

1 operational procedurals for maintaining risk pools and to
2 refine criteria for rate plans to enter and cease
3 participation in the pool.

4 We also have two information items, annual
5 actuarial valuation for the terminated agency pool and the
6 first reading of the PERF actuarial assumptions associated
7 with the asset liability management cycle.

8 The next Finance and Administration Committee is
9 scheduled for November 18th, 2025 and will include
10 semi-annual contracting prospective report, contracts
11 administration, affirmation of the investment managers
12 contracts that do not have a defined duration, annual
13 discount of accounts receivable, pension contracts
14 management report, annual contract and procurement
15 activity report, the 2025-26 mid-year budget revisions,
16 the 2024-25 basic financial statements, the asset
17 liability management report, the second reading, for the
18 PERF actuarial assumptions, and lastly, the semi-annual
19 health plan financial report.

20 Thank you, Mr. Chair. This concludes my report
21 and I'd be happy to take questions, if you have them.

22 CHAIR PALKKI: So, if anybody has any questions?
23 If there's none, I will congratulate you on your award.
24 This, I believe, is a true testament to the staff and the
25 teams that we put together here at CalPERS. And so again,

1 congratulations on that acknowledgment.

2 CHIEF FINANCIAL OFFICER NIX: Thank you. Our --
3 the team here is with us today and they'll be happy to
4 hear that. Thank you.

5 CHAIR PALKKI: With that, we move into action
6 consent items. What is the pleasure of the Committee?

7 COMMITTEE MEMBER PACHECO: (Hand raised).

8 CHAIR PALKKI: I have a motion to approve by Mr.
9 Pacheco. Do I have a second?

10 ACTING COMMITTEE MEMBER RUFFINO: Second.

11 CHAIR PALKKI: I have a second by Mr. Ruffino.
12 All those in favor say aye?

13 (Ayes.)

14 CHAIR PALKKI: Any abstentions?

15 Any nays?

16 Ayes have it. Thank you.

17 Information consent items. I do have a request
18 to pull 4d. And -- yep, thank you. Mr. Rubalcava.

19 COMMITTEE MEMBER RUBALCAVA: Thank you for
20 allowing me to speak to that item. I, too, wanted to
21 congratulate the team for the NAGDCA award. So I think
22 it's been covered. So we can move forward with adoption.
23 Thank you.

24 CHAIR PALKKI: So that moves us into agenda 5a.
25 Necessary

1 CHIEF FINANCIAL OFFICER NIX: All right. Let's
2 get started with the funding risk mitigation event.

3 Put the --

4 (Slide presentation).

5 CHIEF FINANCIAL OFFICER NIX: There we go. Thank
6 you.

7 All right. Michele Nix, CalPERS team member.

8 This item is being brought to you today because
9 of a funding risk mitigation event that has occurred with
10 the investment return at June 30th, 2025 with an
11 investment return of 11.6 percent, so it's a good thing.

12 Slide two, please.

13 [SLIDE CHANGE]

14 CHIEF FINANCIAL OFFICER NIX: The purpose of the
15 policy is to reduce CalPERS funding risk over time and
16 thereby increase the long-term sustainability of the
17 CalPERS pension benefits for our members. The funding
18 Risk Mitigation Policy was changed in April 2024 to
19 require an action item to be brought to the Board when the
20 investment rate of return exceeds the discount rate by two
21 percent or more.

22 Next slide, please

23 [SLIDE CHANGE]

24 CHIEF FINANCIAL OFFICER NIX: This slide is just
25 a reminder that the funding -- that the Risk Mitigation

1 Funding Policy sets forth thresholds in years where
2 CalPERS has earnings above the discount rate, which
3 currently is 6.8 percent. This year, we exceeded that
4 discount rate by 4.8 percent. The action before you today
5 is to decide whether the discount rate and expected rate
6 of return should be reduced by 0.05 percent.

7 Next slide, please.

8 [SLIDE CHANGE]

9 CHIEF FINANCIAL OFFICER NIX: This slide shows an
10 actuarial illustration of how a decision to reduce the
11 discount rate would impact employer contributions. Over
12 time, there's a decline in contributions projected for the
13 miscellaneous plan, but lowering the discount rate would
14 slightly lower the -- this decline in contributions. So
15 we're not getting near -- we are getting -- the 11.6 would
16 lower the contributions, but not as much with this change.

17 And another way to say that is over time
18 contributions would slightly increase from the original
19 projections that make up the reduction in the assumption.

20 Next slide, please.

21 [SLIDE CHANGE]

22 CHIEF FINANCIAL OFFICER NIX: This slide shows
23 poss -- the possible impact to PEPRA members rate -- and
24 their rates with a reduction in discount rate and assumed
25 investment rate of return.

1 [SLIDE CHANGE]

2 CHIEF FINANCIAL OFFICER NIX: The staff is
3 recommending that we make no changes to the discount rate
4 and expected investment rate of return since the formal
5 asset liability management, or ALM, process is currently
6 underway during this time.

7 I would also like to remind the Board that there
8 are several mechanisms that are currently in place to
9 allow you to lower the discount rate. The first of that
10 is the Board can just decide to lower it at any time. The
11 second is that the ALM process exists for the midyear and
12 every four years the formal process where we -- whereby
13 you get to discuss and lower the discount rate, if you so
14 choose to do. And lastly, this Funding Risk Mitigation
15 Policy discussion that happens when we exceed our
16 investment rate of return and discount rate.

17 And the last slide.

18 [SLIDE CHANGE]

19 CHIEF FINANCIAL OFFICER NIX: All right. So this
20 is an action item for your discussion and consideration.
21 That concludes my presentation, but I'd be happy to take
22 any questions if you have them.

23 CHAIR PALKKI: I am -- oh, there we go.

24 Mr. Rubalcava.

25 COMMITTEE MEMBER RUBALCAVA: No. I understand

1 the policy point is to basically bring stability to the
2 investment return. So given the staff recommendation, I
3 would move that we adopt the staff recommendation and
4 maintain the current discount rate.

5 COMMITTEE MEMBER PACHECO: I'll second.

6 CHAIR PALKKI: So I have a motion by Mr.
7 Rubalcava and I have a second by Mr. Pacheco.

8 Is there any other discussion?

9 Ms. Middleton.

10 COMMITTEE MEMBER MIDDLETON: All right. I'm
11 going keep to this short. I'm looking forward to voting
12 for this. And the stability that we are providing for our
13 employer community by this maintenance is something that I
14 know finance officers all across the state of California,
15 and city council members, and county supervisors are going
16 to deeply appreciate.

17 Thank you.

18 CHAIR PALKKI: Thank you.

19 Seeing no other requests to speak. What -- let's
20 take a vote. All those in favor say aye?

21 (Ayes.)

22 CHAIR PALKKI: All those opposed?

23 Any abstentions?

24 Hearing none, it's approved.

25 5b, Ms. Nix.

1 CHIEF FINANCIAL OFFICER NIX: All right. Now, we
2 start the actuarial portion -- the actuarial show. So I'm
3 going to bring up Scott and company, and we're going to
4 wow you with the actuarial terms.

5 Go ahead, Scott.

6 (Slide presentation).

7 SUPERVISING ACTUARY SCHNEIDER: Good morning.
8 Thank you. All right. So today, we're talking about the
9 risk pools. And the pools that we're talking about is the
10 pools for the ongoing contracting agencies. We're not
11 talking about the schools pool, terminated agency pool, or
12 anything else. We're talking about the pools that were
13 established for the benefit of small contracting agencies,
14 a couple decades ago. So unlike school employers, who all
15 provide members with the same benefits and all have the
16 same employer contribution rate, public agencies that
17 contract with CalPERS have historically had contribution
18 rates that were specific, not only to the benefits that
19 that employer provides, but also to the experience of
20 their own members.

21 Next slide.

22 [SLIDE CHANGE]

23 SUPERVISING ACTUARY SCHNEIDER: So that last
24 part, that was problematic for the smallest agencies,
25 because individual demographic events for a plan with very

1 few members, like sometimes even a single retirement or a
2 single disability, could result in a relatively large
3 change in the employer contribution rate. So CalPERS
4 eliminated this problem in 2004 when risk pooling for
5 contracting agencies was implemented and mandated for
6 small agencies.

7 For over 20 years, pooling has successfully
8 provided the smallest contracting agencies with
9 contribution rates that are as smooth as the largest
10 agencies. Over that time, the Actuarial Office has, from
11 time to time, made minor changes in the mechanics of
12 pooling. The most recent change to pooling of any
13 significance was in 2024 following the enactment of PEPRA,
14 which I'll elaborate on that in a little bit.

15 Next slide.

16 [SLIDE CHANGE]

17 SUPERVISING ACTUARY SCHNEIDER: So why are we
18 changing pooling regulations now?

19 So if you look at the red line of the pooling
20 regulation, it looks like there's a lot of changes being
21 made. Really, these changes fall into three categories.
22 We have some updates in wording. These are procedural
23 changes that have already been made and the terminology
24 has changed, but they're not changes in actuarial
25 methodology. There's some clarifications. Some

1 legislative changes have made some of the regulations
2 obsolete or outdated, so we can simply remove them. And
3 we want to allow the largest agencies that are in the pool
4 to leave the pool. Right now, once an agency enters the
5 pool, there's no provision that allows CalPERS to remove
6 it from the pool and create a non-pooled plan regardless
7 of how large that agency becomes.

8 Next slide.

9 [SLIDE CHANGE]

10 SUPERVISING ACTUARY SCHNEIDER: So originally --
11 a little history lesson here. Originally, there was a
12 different risk pool for each active benefit formula. So
13 we're talking about two percent at 50, two percent at 55.
14 They all had their own pools, as well as pools for
15 inactive plans.

16 Gains and losses are calculated in the aggregate
17 for the whole pool and spread across just the employers in
18 that pool. And gains and losses -- well, we'll go on
19 about that. So, some of the risk pools at this time were
20 quite small. The smallest risk pool had fewer than 600
21 active members, because the benefit formula wasn't that
22 popular. This is the main reason why there was no
23 provision originally to allow pool plans to transition
24 back to non-pools, should they grow, because we want to
25 make sure each pool remained large enough to be viable.

1 So, when PEPRA was enacted, new benefit formulas
2 came in, but not only that, the classic benefit formulas
3 were basically closed to new members. So there would have
4 been 12 risk pools at that time with all the classic ones
5 beginning to shrink over time. And, at that time, we
6 actually already had a very small benefit formula that was
7 combined, so we did know how to combine different benefit
8 formulas into a single pool, so we had been doing that.

9 So rather than deal with this one pool after
10 another collapsing, we came up with a different solution,
11 which was to collapse them all. In 2014, the pool
12 structure was collapsed into just two pools. There's one
13 for all miscellaneous members and one for all safety
14 members, and they're quite large. The safety pool has
15 16,000 active members right now approximately and
16 miscellaneous pool is about 38,000. So there's no longer
17 this concern that a pool could shrink too small if a few
18 agencies were removed from it.

19 Next slide.

20 [SLIDE CHANGE]

21 SUPERVISING ACTUARY SCHNEIDER: So a couple of
22 the kind of technical changes, one of the procedural
23 changes had to do with something we called side funds, and
24 this is written right into the regulation. This was a
25 mechanism that was used to account for the plan's funded

1 status at the time it entered the pool, but we no longer
2 use this terminology. We still do something similar, but
3 we haven't established the side fund since about 2014.
4 And so the reference to side funds doesn't need to be in
5 the regulation. It's as simple as that.

6 Next slide.

7 [SLIDE CHANGE]

8 SUPERVISING ACTUARY SCHNEIDER: There's some
9 clarifications in terminology that we need, especially, if
10 we're going to talk about which plans go into the pool and
11 which plans go out of the pool. Like what is a plan?
12 When we remove a plan from a pool, which group or groups
13 of members are going to transition from a pooled plan to a
14 non-pooled plan, the regulations need to be written in a
15 way that it's unambiguous.

16 Next slide.

17 [SLIDE CHANGE]

18 SUPERVISING ACTUARY SCHNEIDER: Okay. So now,
19 we're going to talk about the rule for entering and
20 leaving the pool. This is the rule that we have now. If
21 the number of active members in a non-pooled plan falls
22 below 100 on a valuation date - we're talking about June
23 30 of each year - they're mandated to go into the pool.
24 And we also have a rule where, well, if they're over a
25 hundred and they want to go into the pool, the employer

1 can elect that. This is not something that happens very
2 often, but we do allow it. And those are the only rules.
3 There's no way right now to leave the pool.

4 Next slide.

5 [SLIDE CHANGE]

6 SUPERVISING ACTUARY SCHNEIDER: So the new rule,
7 we basically have four zones, if you want to think about
8 it. So the first one on the left is, again, if the
9 non-pooled plan falls below a hundred active members,
10 they're mandated to go into the pool. This is the same
11 rule we have now.

12 If they have between 100 and 149 active members,
13 the employer can elect to go into the pool. So, for plans
14 in this range, 100 to 149, there's really no change from
15 what we have now.

16 Between 150 and to 199 active members, we're
17 proposing that plans in this range, if they're in the
18 pool, they can elect to go out of the pool and become a
19 non-pooled plan.

20 And then the last one on the right is if there
21 are 200 or more, and this is the real change that would
22 impact employers is if there are 200 or more on June 30,
23 we would take them out of the pool.

24 Next slide.

25 [SLIDE CHANGE]

1 SUPERVISING ACTUARY SCHNEIDER: So, what would --
2 what does this mean. How many employers are we talking
3 about?

4 So right now, CalPERS has about 1,500 contracting
5 agencies. This would impact the miscellaneous plans for
6 about 14 agencies. There's no safety plans that have
7 grown this large. It's just these 14 miscellaneous plans
8 right now. And this would not be implemented until, at
9 the earliest, the 2026 valuation date. So we're not
10 talking about the valuations we just published or the ones
11 that we're working on and were published next summer.
12 We're talking about the June 30, 2026 valuation, which
13 sets the rates for the '28-'29 fiscal year.

14 So, this chart, the way we laid out this
15 histogram is to illustrate that these 14 plans are
16 somewhat outliers. We have that first group of plans that
17 are under a hundred, which is over 1400. And really, if
18 you want to split it up further, most non-pooled -- sorry,
19 most pooled plans have less than 25 active members, okay?
20 So they're by and large much smaller than these 200. And
21 we do know -- well, some are over a hundred, right,
22 because we move them in when they're under a hundred.
23 They can grow. We don't move them out. We know there's
24 going to be some above a hundred. That's intentional, but
25 even after 20 years, 98 percent of the plans are still

1 below 125, if you look at those first two bars. So these
2 ones that are 200 and over, it sounds like a lot, 14
3 plans, but it took 20 years for this to evolve to where
4 they were under a hundred to grew over 200. We don't
5 envision this happening very often once these 14 are
6 removed.

7 Next slide.

8 [SLIDE CHANGE]

9 SUPERVISING ACTUARY SCHNEIDER: This is another
10 chart that is to illustrate where they fit in terms of
11 non-pooled plans. So the last chart was pooled plans.
12 This is non-pooled plans. These are all over a hundred,
13 of course. These are the distribution of non-pooled
14 plans. And you can see that the 14 that were -- the
15 orange ones are the pooled ones that would become
16 non-pooled and you can see that they're not particularly
17 small non-pooled plans, right? They're larger than a lot
18 of them.

19 And it's worth noting that in our experience over
20 the last 20 years, that these plans with over a hundred
21 that are non-pooled are working just fine. There's not --
22 we've not witnessed any demographic events that made us
23 look at the results and see, wow, this plan would be
24 better off if they were pooled, right? They seemed to
25 operate just fine as non-pooled plans.

1 And you can also see that there's about 130 of
2 them that are below 200, right? So there's a big block
3 between 100 and 200. All the ones that were moving out of
4 the pool are over 200. There's quite a few of them that
5 are smaller than them.

6 Next slide.

7 [SLIDE CHANGE]

8 SUPERVISING ACTUARY SCHNEIDER: And this is just
9 to show that the question is like why did we pick 200 as a
10 number. And part of it is what I said is we're confident
11 that they will be fine as non-pooled plans, but for
12 administrative reasons, we don't want plans going in and
13 out of the pool. That's another reason why we didn't want
14 any coming out of the pool before. Now, we do move plans
15 out of the pool, right? We do move them into the pool,
16 when they fall below a hundred and we do move them out of
17 the pool, if they terminate their contract with CalPERS.
18 So we do know how to move them in and out, but it's not
19 something that we want to happen frequently. We didn't
20 want -- we don't want them moving back and forth.

21 So what this is designed to show that, well, how
22 long, if we move somebody into the pool -- let's say we
23 have a brand new agency. They have 95 members. We're
24 going to put them in the pool. How long can we expect
25 them to stay there? And based on our experience -- well,

1 most of the ones that went from less than a hundred to
2 over 200 it took over a decade. We do have a few there
3 that did it in as little as five years. So that is why we
4 didn't want to set 200 really any lower, because it could
5 mean they move in, only stay there for a few years and
6 move back out. And it's administratively burdensome, not
7 just for the actuarial office, for the Financial Office,
8 and for the employers. So that is why we chose 200.

9 And with that, that concludes my prepared remarks
10 and I'd be happy to take questions.

11 CHAIR PALKKI: So I have one question. And just
12 really any -- are you seeing any potential impacts to an
13 agency when the plan is removed from the risk pools?

14 SUPERVISING ACTUARY SCHNEIDER: Yes. So, we did
15 look closely at these 14 -- well, not these 14, but the 14
16 that would be removed -- well, which includes the 12 that
17 you see there. We did contact them. We did analyze them
18 and contact them to discuss with them what the impacts
19 would be. There's two main things that are measured
20 differently in the pool versus out of the pool. That's
21 the normal cost calculation, which in the pool we
22 Calculate the normal cost on the entire membership of the
23 pool. And as a non-pooled plan, it just on the members in
24 the non-pooled plan, so the normal cost can be different,
25 and the other is gains and losses. Again, well, the whole

1 reason for the pool is that gains and losses are spread
2 across the pool, whereas a non-pooled plan they're not.

3 The biggest risk, of course, that employers face
4 is the gains and losses from investment gains and losses.
5 Now, that is not different in the pool versus out of the
6 pool. It's other demographic changes. And those are very
7 difficult to predict how they might be different out of
8 the pool. But we do know that a non-pooled plan is only
9 going to pay for the gains and losses that their own
10 member experiences, which could be viewed as a benefit on
11 its own to a non-pooled plan.

12 CHAIR PALKKI: Thank you. So, we have a motion
13 on the floor. I'm going to have Ms. Willette.

14 BOARD MEMBER WILLETTE: Thank you. Thank you for
15 the presentation. Really enjoyed it.

16 I move to approve the staff recommendation to
17 amend sections 588, 588.1 588.2, 588.3, 588.4, 588.6,
18 588.7, and 588.8 and repeal sections 588.5, 588.9, and
19 588.10 of Article 7.6, of subchapter 1, of chapter 2, of
20 Division 1, of Title 2, of the California Code of
21 Regulations to clarify the CalPERS operational procedures
22 for maintaining risk pools and to refine criteria for rate
23 plans to enter and cease participation in a risk pool,
24 followed by submission of the final rulemaking package to
25 the administrative -- office of administrative law upon

1 conclusion of the 45-day public comment period if no
2 public comments are received.

3 CHAIR PALKKI: I'm going to share my appreciation
4 for recordings on this motion. Is there a second?

5 VICE CHAIR MILLER: (Hand raised).

6 CHAIR PALKKI: I have a second from Mr. Miller.

7 Thank you. So, I have a first and a second. Any
8 other discussion?

9 Seeing none, what is the pleasure -- all those in
10 favor say aye?

11 (Ayes.)

12 CHAIR PALKKI: All those opposed?

13 Any abstentions?

14 The ayes have it. Thank you, Ms. Nix.

15 Moving on to 6A, information items.

16 CHIEF FINANCIAL OFFICER NIX: Okay. For 6a,
17 we're going to turn it over to Julian Robinson.

18 SENIOR ACTUARY ROBINSON: Yes. Good morning or
19 good afternoon. I'm Julian Robinson, Actuarial Office.
20 Happy to present the results of the June 30, 2024
21 valuation for the terminated agency pool, the TAP.

22 (Slide presentation).

23 SENIOR ACTUARY ROBINSON: And before I begin, I
24 will -- I'd like to thank all of the actuarial analysts on
25 the team who put in a lot of hard work and long hours in

1 getting the numbers together and appreciate their efforts
2 and all the efforts of the actuarial analysts in the
3 office.

4 Can we go to slide 5, please.

5 [SLIDE CHANGE]

6 SENIOR ACTUARY ROBINSON: The -- as of June 30,
7 2024, the Terminated Agency Pool, the TAP, is well funded
8 with a funded status of 230.5 percent. The assets are
9 approximately 370 million, liabilities of approximately
10 160 million. As of June 30, 2023, a year earlier, the TAP
11 was also well funded with a funded status of 209.7
12 percent.

13 So the question is why did the funded ratio
14 change? So if you go back to slide four --

15 [SLIDE CHANGE]

16 SENIOR ACTUARY ROBINSON: -- the funded ratio
17 increased since the prior valuation. This due mostly to
18 an increase in the assets and a decrease in the
19 liabilities of the TAP. So, on slide four, the reason why
20 the liabilities decreased is because we -- the discount
21 rate changed. In the 2024 valuation, we use a discount
22 rate of 4.34 percent. In the prior valuation, we used a
23 discount rate of 3.75 percent. So when discount rates
24 rise, liabilities fall.

25 If you look at side -- slide six.

1 [SLIDE CHANGE]

2 SENIOR ACTUARY ROBINSON: That's a tongue
3 twister. The increase in the non-immunized portion of the
4 assets significantly increased, and that was because the
5 non-immunized segment of the assets is invested in with
6 the rest of the PERF, and there was a nice investment
7 return in the '23-'24 year, so that was -- that led to an
8 increase in the value of the non-immunized portion of the
9 assets. So putting all those pieces together, that's the
10 reason why the funded ratio moved from 210 percent
11 approximately to 230 percent.

12 The discount rate that we use in the valuation
13 changes from year to year. And the reason is that the
14 rate that we use is the 30-year U.S. treasury Separate
15 Trading of Registered Interest and Principal Securities,
16 generally known as STRIPS, to determine what the discount
17 rate is.

18 And the reason why we use a much lower discount
19 rate is because once plans enter the pool, CalPERS has no
20 way of reaching out to the employers for additional
21 contributions, unlike current participants in the -- in
22 the CalPERS system, where we do annual valuations and we
23 determine contributions on the ETA basis, and we can vary
24 those contributions to fund the plan. Once plans go into
25 the terminated agency pool, they become an obligation of

1 CalPERS. And the position that the system has taken is
2 that the assets of the TAP are invested very
3 conservatively in basically treasuries, or TIPS, or, you
4 know, inflation protected treasury bonds.

5 So we have part of the assets -- the immunized
6 part of the assets, which, you know, cover the expected
7 cash flows and then any additional piece, the nonimmunized
8 part of the portfolio is invested with the rest of the
9 PERF.

10 I don't really have any further comments at
11 the -- at the moment, so I will open the floor to any
12 questions which you may have.

13 CHAIR PALKKI: I am not seeing any questions,
14 which speaks to the point that we have really great teams.
15 Because I think when you guys lay out this information for
16 us with so much detail, it's hard to ask any questions
17 that haven't already been answered just in the material
18 itself. So if there's no other questions, thank you.

19 SENIOR ACTUARY ROBINSON: Thank you and look
20 forward to coming back next year.

21 CHAIR PALKKI: Thank you.

22 (Laughter).

23 CHAIR PALKKI: 6b.

24 CHIEF FINANCIAL OFFICER NIX: All right. We have
25 a team for 6b. This is the actuarial assumptions portion

1 of our ALM process.

2 (Slide presentation).

3 CHIEF FINANCIAL OFFICER NIX: So you heard the --
4 our recommendations in the Investment Committee yesterday,
5 but we would like to give you some more detail on exactly
6 how that came about and additional assumption changes that
7 we might recommend. So I'm going to turn it over to the
8 actuarial team.

9 DEPUTY CHIEF ACTUARY ARCHULETA: I guess it's
10 still morning. So good morning, Mr. Chair, members of the
11 Committee. I'm Fritzie Archuleta member of the CalPERS
12 actuarial team. I'm also joined today by Mr. David
13 Clement. We are here to present Item 6b, which is an
14 information item regarding the 2025 PERF actuarial
15 assumptions, also known as the 2025 experience study. We
16 realize that you might be actuarialled out at this point,
17 so we will keep our presentation short, but informative.

18 Next slide.

19 [SLIDE CHANGE]

20 DEPUTY CHIEF ACTUARY ARCHULETA: Okay. So today,
21 we'll start with what the experience study is and why we
22 do it. Then we'll walk through some of the key
23 assumptions that shaped this study's recommendations.
24 We'll also take a look at the cost impacts to the plans if
25 the recommended assumptions are adopted, and what impacts

1 these recommendations have on member -- PEPRA member
2 contribution rates. Finally, we'll wrap up with next
3 steps.

4 Next slide.

5 [SLIDE CHANGE]

6 DEPUTY CHIEF ACTUARY ARCHULETA: So as a
7 refresher to the April Board presentation, here's an
8 overview of what an experience study is. So in order to
9 assign costs to the system, the actuaries must make
10 assumptions about the future. Using these assumptions, we
11 calculate our best estimate of what the expected costs
12 will be for the future. It is important to note that
13 these assumptions only determine the expected costs for
14 the future. As time goes on, expected costs will likely
15 defer from real life experience and contribution rates
16 will need to be adjusted.

17 These assumptions play an important role in
18 shaping the funded status, required employer and member
19 contributions and financial reporting information. The
20 assumptions are also used to determine actuarial
21 equivalent factors when a member retires or purchases
22 service credit. In an effort to keep pension contribution
23 rates as stable as possible, we don't want to understate
24 or overstate any assumption, as it is better to collect
25 contributions as service is earned.

1 So if you'll bear with me for a second, I'd like
2 to just tell you a story. Whenever I talk about actuarial
3 assumptions, it reminds me of the time that Mr. Clement
4 and I went to go play basketball. So, you know, it was a
5 really exciting day, fun. I get out to the court and I
6 make a -- you know, I take my first shot and I miss a
7 little bit to the left. Dave laughs, but then he takes
8 his shot and he misses a little to the right. And we
9 look at each other and we high five. So there's a moral
10 to this story. There's actually two morals to this story.
11 The first one is with assumptions, you can miss to the
12 left a little. That's okay, as long as the next year, you
13 miss a little to the right. I mean, it's as if you sank
14 the bucket, right?

15 Okay. Second moral of the story is actuaries
16 should never play basketball.

17 (Laughter).

18 DEPUTY CHIEF ACTUARY ARCHULETA: Okay. So back
19 to the presentation. This experience study is not only
20 important to solidify funding for the system, but it also
21 require -- it's also required in the public retirement
22 law. At CalPERS, we review our assumptions every four
23 years. And the last study of this kind was done four
24 years ago in 2021.

25 Next slide, please.

1 [SLIDE CHANGE]

2 DEPUTY CHIEF ACTUARY ARCHULETA: So what
3 assumptions did we review? There are two types of
4 assumptions, economic and noneconomic. On the economic
5 side, we review the long-term investment return, discount
6 rate and inflation. For the noneconomic side, we look at
7 expected pay increases, mortality, and expected rates of
8 retirement, disability and termination. All of these
9 assumptions are important, but because the discount rate
10 is so impactful on the costs, it has its own study, which
11 you heard about yesterday at the Investment Committee
12 meeting.

13 Next slide.

14 [SLIDE CHANGE]

15 DEPUTY CHIEF ACTUARY ARCHULETA: Now, that the
16 study is complete, here are some of the key findings.
17 Pandemic experience was largely excluded from the
18 assumption setting, due to anomalous results. By and
19 large for most part -- for the most part, assumptions
20 there were no significant changes.

21 Inflation was the biggest driver of costs.
22 Higher long-term inflation also has implications on future
23 salary scale increases. Implementing a higher inflation
24 rate will increase costs for plans.

25 Finally, as you heard yesterday, the team is not

1 recommending any changes to the 6.8 percent discount rate.

2 We'll now do a deeper dive into some of the
3 important assumptions.

4 Next slide.

5 [SLIDE CHANGE]

6 DEPUTY CHIEF ACTUARY ARCHULETA: Next slide.

7 [SLIDE CHANGE]

8 DEPUTY CHIEF ACTUARY ARCHULETA: Thank you. So
9 yesterday, you heard that we are recommending no change to
10 the 6.8 percent discount rate. Our office believes that
11 this is the correct number given the proposed reference
12 portfolio and risk limits. Even though, the next formal
13 study won't happen for another four years, we will do a
14 mid-cycle review in two years and our office continues to
15 keep a close eye on the expectations and experience along
16 the way. This is to ensure that this assumption continues
17 to be appropriate.

18 I will now pass the mic to Mr. Clement to go over
19 a few more key assumptions.

20 [SLIDE CHANGE]

21 SUPERVISING ACTUARY CLEMENT: Thanks, Fritzie.

22 Next. There we go.

23 Good afternoon. Dave Clement, Actuarial Office
24 team member. Let's look at -- let's look at inflation
25 first. This was the biggest driver of costs during the

1 experience study.

2 Next slide, please.

3 [SLIDE CHANGE]

4 SUPERVISING ACTUARY CLEMENT: This graph shows
5 the history of inflation --

6 (Audience member says "Mic").

7 SUPERVISING ACTUARY CLEMENT: -- specifically
8 CPIU measured since 2009. The blue line shows the year
9 over year inflation, the orange line shows the 20-year
10 rolling average, and the black line shows our inflation
11 assumption. As you can see since 2021, the inflation has
12 been above our assumption -- and so consistently above our
13 assumption.

14 Next slide, please.

15 [SLIDE CHANGE]

16 SUPERVISING ACTUARY CLEMENT: The Cleveland
17 federal model is a tool developed by the Federal Reserve
18 to forecast inflation trends in the U.S. This is another
19 tool that we look at when we do inflation. The gray,
20 light blue and dark blue jagged lines in the chart are the
21 expected 10-, 20- and 30-year inflation assumptions. The
22 black line is the CalPERS assumed rate of -- assumed
23 inflation. Once again, you can see the expectation is now
24 exceeding our assumption consistently since 2022.

25 Next slide, please.

1 [SLIDE CHANGE]

2 SUPERVISING ACTUARY CLEMENT: Another tool that
3 we look is the difference between inflation-linked and
4 noninflation-linked bonds. This graph shows the yield
5 between inflation-linked and noninflation-linked bonds for
6 20, 30 -- 20 -- 10, 20 and 30 years compared to the
7 CalPERS inflation. As you can see again, inflation is
8 exceeding our assumption.

9 Next slide, please.

10 [SLIDE CHANGE]

11 SUPERVISING ACTUARY CLEMENT: Some observations.
12 Not shown in the previous slides is the Social Security
13 trustees intermediate assumption, which is 2.4 percent.
14 The Cleveland Fed range would imply a rate between 2.2 and
15 2.6 percent. The bond market spread would suggest a range
16 between 2.2 and 2.6. We recommend increasing the
17 inflation assumption from 2.3 to 2.5 percent.

18 Next slide, please.

19 [SLIDE CHANGE]

20 SUPERVISING ACTUARY CLEMENT: Now, this is --
21 now, let's look at salary scale. Salary scales depict the
22 percentage increase in pay a member will receive over
23 their career. Entry age and career -- entry age and
24 service dictate what that percentage is expected to be.
25 Because salary scales are directly tied to the inflation

1 assumption, salary scale was the second biggest cost
2 driver in the experience study.

3 Next slide, please.

4 [SLIDE CHANGE]

5 SUPERVISING ACTUARY CLEMENT: This table shows
6 the average merit increase by plan type over the last 14
7 years. The bottom gray row shows the average increase
8 over that time period. For example, CHP had an average of
9 3.46 percent over the last 14 years. While overall, the
10 average merit increase was 2.7 percent.

11 Next slide, please.

12 [SLIDE CHANGE]

13 SUPERVISING ACTUARY CLEMENT: Some observations.
14 For salary scale, we are recommending changes to all 10
15 sets. The results across these sets are mixed, meaning
16 some groups received higher merit increase than expected,
17 while others received lower increases.

18 The groups which experienced the highest
19 historical merit increases than expected were State
20 miscellaneous, State safety and State peace officers and
21 firefighters. In addition, public agency fire had higher
22 increases than expected.

23 Next slide, please.

24 [SLIDE CHANGE]

25 SUPERVISING ACTUARY CLEMENT: Other results, for

1 public miscellan -- public agency miscellaneous, police,
2 CHP, and other safety, we saw moderate increases, while
3 two groups, State industrial and schools, had moderate
4 decreases.

5 Next slide.

6 [SLIDE CHANGE]

7 SUPERVISING ACTUARY CLEMENT: Mortality.

8 Mortality also seems to be a topic of interest when we do
9 these studies. Mortality rates dictate the probability of
10 death at any given age. Because mortality is improving
11 over time, the Actuarial Office creates mortality tables
12 because on each individual birth year, also known as
13 generational mortality, that is to say that someone born
14 in 2025 would be expected to live longer than somebody
15 born in 1971, say.

16 Next slide.

17 [SLIDE CHANGE]

18 SUPERVISING ACTUARY CLEMENT: This chart displays
19 actual experience versus expected experience in female
20 mortality over the last eight years. The dotted line
21 strictly -- is strictly based on the number of actual
22 deaths versus the number of expected deaths.

23 This is a good starting point for our analysis,
24 but you can see that at almost every point, the dotted
25 line is well above a hundred percent. Still, all lives --

1 since all lives do not receive the same benefit, we made
2 adjustments to our mortality to not only account for the
3 number of deaths, but also to take into account the
4 benefit amount a member receives. Our study consistently
5 proves that people with higher incomes generally live
6 longer.

7 With benefit amounts taken into account, the
8 solid line below the dotted line is now the actual to be
9 expected. You can see these numbers are much closer to a
10 hundred percent on average. You can also see from the
11 chart that the actual expected ratio is higher than 100
12 percent in the pandemic years of 2021 and 2020, but revert
13 back to a hundred percent in 2022.

14 Next slide.

15 [SLIDE CHANGE]

16 SUPERVISING ACTUARY CLEMENT: This chart is
17 similar to the previous chart, except it's for males.

18 Next slide, please.

19 [SLIDE CHANGE]

20 SUPERVISING ACTUARY CLEMENT: Some observations.
21 Overall, we decided to exclude pandemic data as it did not
22 provide any value towards shaping future trends. Prior to
23 COVID and in the years following, the CalPERS mortality
24 rates aligned well with prior actuarial experience.

25 Mortality is set by two factors, a base table and

1 a table forecasting improvement for the future. Our
2 recommendation for this assumption is to keep our base
3 table the same as the table used in the previous study,
4 except for some minor changes to the female base rates,
5 and to update the improvement scale based on the newest
6 table published by the Society of Actuaries.

7 Next slide, please.

8 [SLIDE CHANGE]

9 SUPERVISING ACTUARY CLEMENT: This chart compares
10 life the expectancy of a 55-year old. The current study
11 are in the solid bars versus the prior study in the dotted
12 line -- dotted bars. Females are expected to live
13 one-tenth of a year longer, while males are unchanged.

14 Next slide, please.

15 [SLIDE CHANGE]

16 SUPERVISING ACTUARY CLEMENT: This chart here is
17 similar to the last slide, but now displaying the life
18 expectancy of a one-year old. As with the previous chart,
19 females are expected to live one-tenth of a year longer,
20 while males are unchanged. Now, I'll pass it over to
21 Fritzie for overall cost impacts.

22 But before I pass it over, that -- obviously,
23 that story earlier was fictional, because I would be
24 swishing it and she would be bricking it.

25 (Laughter).

1 DEPUTY CHIEF ACTUARY ARCHULETA: That's not true.

2 Thank you, Dave.

3 Next slide, please.

4 [SLIDE CHANGE]

5 DEPUTY CHIEF ACTUARY ARCHULETA: So before we go
6 over the overall cost impacts, I just want to point out
7 that all of these numbers were calculated based on no
8 change to the discount rate.

9 Okay. Next slide.

10 [SLIDE CHANGE]

11 DEPUTY CHIEF ACTUARY ARCHULETA: So this chart
12 shows the cost impact of every major assumption change
13 recommended in this study. The column to the far right
14 sums these changes to show the total impact to the
15 employer rate. This chart pertains to State
16 miscellaneous, State industrial and the schools plan. You
17 see a lot of arrows in this chart. And I just want to
18 explain them a little bits. The little arrows numerically
19 mean that the impact of that assumption was less than half
20 a percent. The number is underneath the arrow, but -- and
21 then a bigger arrow means that the impact was greater than
22 half a percent.

23 So as was mentioned previously, the two biggest
24 cost drivers were larger than expected salary increases
25 and larger than expected inflation. Although salary did

1 not impact State industrial in State -- in school's plan
2 as much as it did the State miscellaneous plan.

3 Next slide.

4 [SLIDE CHANGE]

5 DEPUTY CHIEF ACTUARY ARCHULETA: So similar to
6 the previous chart, this chart shows the impact to the
7 employer contribution rates for State safety plans.

8 Next slide.

9 [SLIDE CHANGE]

10 DEPUTY CHIEF ACTUARY ARCHULETA: So for public
11 agencies, there is a range of impacts, based on the
12 benefit formula the plan offers. So let's just take a
13 look at that top row. If you're a plan that offers two
14 percent at 60, to your members, you would likely see and
15 increase in your rate anywhere between 0.1 percent to 0.9
16 percent.

17 Okay. Now, the median change is also displayed
18 there for reference. And so, just as a reminder, the
19 median refers to the middle data point set, where, you
20 know, half the data points fall below, half fall above.
21 So again, for the two at 60 miscellaneous formula, half of
22 the plans will see an increase above 0.3 percent and the
23 other half will see an increase below 0.3 percent. Sorry.

24 The bottom two rows of this table correspond to
25 the PEPRA formulas. Anytime we make changes to the

1 actuarial assumptions, the changes could trigger a change
2 to the PEPRA member contribution rate. And so we'll
3 discuss that in a few slides.

4 Next slide, please.

5 [SLIDE CHANGE]

6 DEPUTY CHIEF ACTUARY ARCHULETA: So before we
7 move on to PEPRA impacts, here is a chart disclosing the
8 impacts to the funded ratio of the system. As a reminder,
9 the funded ratio is simply the ratio of plan assets to
10 plan costs. So as of June 30th, 2024, our most recent
11 valuation date, we estimated the funded ratio of the
12 system to be 74.4 percent. If we were to implement that
13 assumption change or the proposed assumptions, that would
14 lower the funded ratio by 0.3 percent to 74.1. This is
15 depicted in the two columns right above the 6-30-2024
16 mark.

17 So by -- recall the recent July press release
18 where the funded ratio was reported to be 79 percent
19 because of that 11.6 percent return, if we were to
20 incorporate the recommended assumptions, the funded ratio
21 would drop slightly to 78.6 percent. And that is depicted
22 by the two columns over the 6-30-2025 date.

23 Next slide.

24 [SLIDE CHANGE]

25 DEPUTY CHIEF ACTUARY ARCHULETA: Next slide.

1 [SLIDE CHANGE]

2 DEPUTY CHIEF ACTUARY ARCHULETA: So this chart
3 shows the estimated changes in total normal costs for all
4 PEPRA groups belonging to the State and schools pool. The
5 billion two rows of the table show the range of possible
6 changes to the total normal cost for both miscellaneous
7 and safety public agencies. Recall that a change of one
8 percent to the base total normal cost rate would trigger a
9 change to the PEPRA employee contribution rate. From the
10 table, you can see that the recommended assumptions will
11 likely trigger a PEPRA employee rate change for some
12 public agency plans as well as the peace officer and
13 firefighter State plan.

14 And I just -- the formatting on the last line is
15 a little confusing to read, so I just want to clarify that
16 the range of normal cost changes to public agency safety
17 plans is anywhere from negative 1.8 percent to positive
18 1.5 percent.

19 Next slide, please.

20 [SLIDE CHANGE]

21 DEPUTY CHIEF ACTUARY ARCHULETA: This slide
22 quantifies how many plans we anticipate will see a PEPRA
23 employee rate change and how many actives will be
24 impacted. Let's take a look at the not affected row.
25 This means that there are 1,400 -- roughly 1,400

1 miscellaneous plans corresponding to about 155,000 active
2 members and 227 safety plans corresponding to about 10,000
3 actives that will likely not see an increase to the
4 employee contribution rate. Good news.

5 But the next row down, there are about nine
6 miscellaneous plans, 1,700 actives, and 551 safety plans,
7 roughly 16 thousand actives, that will likely see an
8 increase to their PEPRAs employee rates. So there are some
9 actives that will be affected.

10 And finally, there are even four plans that will
11 see a PEPRAs employee rate discount -- decrease, which is
12 good.

13 All right, so let's go ahead and go to next
14 steps.

15 [SLIDE CHANGE]

16 DEPUTY CHIEF ACTUARY ARCHULETA: So this -- next
17 slide.

18 [SLIDE CHANGE]

19 DEPUTY CHIEF ACTUARY ARCHULETA: Thanks.

20 This presentation is the first reading and it's
21 an information item. We will bring this item back to you
22 in November for a second reading and we will ask you to
23 adopt the recommended assumptions as an action item.

24 A coordinated effort is taking place behind the
25 scenes to make sure that my CalPERS, along with internal

1 spreadsheets and external calculators are updated, so that
2 if this item is approved in November, there will be no
3 disruptions to member services

4 Next slide.

5 [SLIDE CHANGE]

6 DEPUTY CHIEF ACTUARY ARCHULETA: So that
7 concludes the prepared remarks for our presentation and
8 we're going to open it up to questions.

9 CHAIR PALKKI: Thank you so much for that
10 presentation. And thank you for the basketball analogy.

11 I have Jose Luis Pacheco.

12 COMMITTEE MEMBER PACHECO: Thank you. Thank you,
13 Chair Palkki and thank you for your presentation.

14 I want to go back to the question on the -- let
15 me just get it right now. I'm getting -- yes, on the
16 inflation and the inflation -- price inflation adjustment,
17 you went from 2.3 percent to 5 percent. And you utilized
18 several of the Cleveland Federal Reserve model as well as
19 the -- I believe, the bond model as -- bond market model.
20 And I'm just wondering, would -- did you give any
21 particular weight to either one of those models in your
22 determination for 2.5 percent?

23 DEPUTY CHIEF ACTUARY ARCHULETA: These are all
24 just metrics that we use. One of the things that we
25 didn't point out in the presentation, you know, we also

1 looked at like what the other systems and, you know,
2 across the state and across the country are doing as well.
3 And so, I would -- I don't know that we necessarily assign
4 a weight to either of those measures, but they're just
5 kind of things that we use to guide us in what we believe
6 is the right direction.

7 COMMITTEE MEMBER PACHECO: So you use other --
8 you used the system -- other systems.

9 DEPUTY CHIEF ACTUARY ARCHULETA: We also looked
10 at other systems and what they're assuming at this point.
11 And it's a range. You know, definitely 2.5 is in there,
12 but some are higher, some are lower.

13 COMMITTEE MEMBER PACHECO: Some are higher, some
14 are lower --

15 DEPUTY CHIEF ACTUARY ARCHULETA: Yeah.

16 COMMITTEE MEMBER PACHECO: -- because of the --
17 but given the current economic inflationary status right
18 now and taking that into account, that's where we landed
19 on the 2.5?

20 DEPUTY CHIEF ACTUARY ARCHULETA: Yeah, absolutely
21 that's correct. We believe the 2.3 is too low.

22 COMMITTEE MEMBER PACHECO: Okay. Very good then.

23 And then the second question is on the mortality,
24 you're making the assumption that we would use 80 percent
25 of the mortality table. I'm just wondering if that --

1 that's -- can you explain the rationale behind that?

2 CHIEF ACTUARY TERANDO: I'll take that one. So
3 when we're saying we're using 80 percent, it's -- the
4 tables we're talking about is an improvement factor. So
5 that means how quickly are -- is mortality rates
6 decreasing? You know, how much -- when we say an
7 improvement factor, that means people are living longer.
8 So the rates of mortality are decreasing. So how quickly
9 are those rates decreasing over the years?

10 And the Society of Actuaries publishes a table
11 based on -- they collect a lot of information and data
12 from, you know, various retirement systems. CalPERS does
13 participate in that. And they create a, what we call, an
14 improvement table. What we do is we look at that
15 improvement table and we compare it to what we've
16 experienced for our population and we make a judgment on
17 how does our rates of improvement compare to those tables.

18 The reason we're using 80 percent is, you can
19 think about it, I think we have a healthier population to
20 begin with. So, we have less room to improve going
21 forward than a more general population that has worse
22 mortality to begin with.

23 So when you think about it, we're in a better
24 spotted. We have better mortality, but how many -- how
25 many -- how likely is it that everyone is going to live

1 well beyond 120, 130, 140 years? You're going to hit a
2 point where the mortality kind of converges and everyone
3 has the same mortality at those upper ages. And that's
4 kind of what we're seeing with us using an 80 percent
5 improvement factor versus the hundred percent.

6 COMMITTEE MEMBER PACHECO: I see. And then like,
7 for instance, in the begin -- you know, when we had the
8 COVID impact, the COVID, that -- we had a spike in
9 mortality.

10 CHIEF ACTUARY TERANDO: Yeah. We did and pretty
11 much everyone across the country did. And even
12 the Society of Actuaries, when they developed the tables,
13 they excluded the COVID years as well, because, you know,
14 there were seeing spikes in their information that they
15 received. And they felt, just like we did, that, you
16 know, it was a short-term occurrence and we didn't want to
17 use that in our projections for long term.

18 COMMITTEE MEMBER PACHECO: Excellent then. And
19 that's why we excluded it from our -- from our analysis.

20 CHIEF ACTUARY TERANDO: That's correct.

21 COMMITTEE MEMBER PACHECO: Okay. Excellent then.
22 Those are my questions. Thank you, sir.

23 CHAIR PALKKI: Thank you.

24 Mr. Ruffino.

25 ACTING COMMITTEE MEMBER RUFFINO: Thank you, Mr.

1 Chair. And before I ask the question, I want to come back
2 and on behalf of the Treasurer, Fiona Ma, congratulations
3 to the entire -- to the entire team, Ms. Nix, on your
4 remarkable achievement on the award. Obviously, your
5 dedication, your teamwork, commitment to excellence has
6 paid off, making everyone proud. So, well done.

7 CHIEF FINANCIAL OFFICER NIX: Thank you. It was
8 all the team though, not me.

9 CHAIR PALKKI: With respect to question. First
10 of all, I wanted to ask about the demographic assumptions.
11 So retirement behavior shifted obviously during COVID,
12 right? Do we have reason to believe that those changes
13 are permanent, such as early retirements, for example, or
14 delayed retirements, and how have those patterns been
15 reflected in the assumptions?

16 DEPUTY CHIEF ACTUARY ARCHULETA: I can take that
17 one. So, yes, we did actually see a spike in retirements
18 during those pandemic years, but we also had the luxury of
19 seeing the next two years after that. And what we did see
20 for most of those retirement termination, things like
21 that, those all kind of returned to normal. And so, you
22 know, because of that reason, we largely just excluded
23 pandemic data. And so to answer your question, how did
24 that affect what we ended up setting in the end? It
25 really didn't. We just kind of ignored those years and

1 moved on. And so, you know, by and large, there were not
2 too many significant changes to the retirement patterns.

3 ACTING COMMITTEE MEMBER RUFFINO: Okay. Got it.
4 On governance and oversight, what metrics or perhaps
5 signals will staff track over the next four years to
6 determine if these updated assumptions remained valid or
7 need earlier adjustments?

8 DEPUTY CHIEF ACTUARY ARCHULETA: Yeah. So every
9 year, we just incorporate a new set of, you know, extra
10 four years of data and we probably drop off the years in
11 the older years. But when we take a look at that, you
12 know, we look and see, did we miss to the left four times
13 in a row? If we did, we probably need to make an
14 adjustment. But did we miss to the left, to the right, to
15 the left, and the right, then we don't need to make an
16 adjustment. And so that's kind of what we're looking at,
17 like, you know, are we constantly seeing losses because we
18 have too many retirements? Then we probably need to up
19 the probability that people are going to retire. So those
20 are the kinds of things that we're looking at when we do
21 our study every four years. Does that make sense?

22 ACTING COMMITTEE MEMBER RUFFINO: Sure.

23 DEPUTY CHIEF ACTUARY ARCHULETA: Okay.

24 ACTING COMMITTEE MEMBER RUFFINO: Yeah. Okay.
25 Great. Thank you. Thank you, Mr. Chair.

1 CHAIR PALKKI: Thank you. I probably shouldn't
2 ask this question, but I am. But knowing how wonderful
3 our teams are, I know you guys are already on top of it,
4 but as far as communications, is there anything in the
5 works?

6 DEPUTY CHIEF ACTUARY ARCHULETA: Sure. We are
7 actually already working with Public Affairs. This is
8 actually, you know, the second time around that we're
9 pretty good about communicating, and so we have a whole
10 comms plan. There's going to be a couple circular
11 letters. We update our website, to ensure that, you know,
12 employers that are affected by this we'll have form
13 letters to inform their employees, if there's, you know, a
14 PEPPRA member rate change. And, of course, we'll model
15 these changes in pension outlook as well. If the changes
16 are actually adopted, employers will have the ability to
17 do a radio button toggle and see what the impact is due to
18 theirs -- you know, for their specific plan due to these
19 assumptions. And then obviously at the Ed Forum, we'll do
20 a big, you know, presentation about these assumptions.

21 CHAIR PALKKI: Sorry, before I get to Mr.
22 Rubalcava's question, the toggle button is that part of
23 the myCalPERS account or how does -- how does that work?

24 DEPUTY CHIEF ACTUARY ARCHULETA: Yeah. So in
25 Pension Outlook there's a bunch of modeling assumptions.

1 And usually what we do is, you know, we'll ask a yes/no
2 question, model the new assumptions. If the user puts
3 yes, then it will revise the projection for their
4 contribution rate and funded ratio with, you know,
5 incorporating the new assumptions in there. So they'll
6 see if their costs go up or down, due to that?

7 CHAIR PALKKI: Great. Thank you.

8 Mr. Rubalcava.

9 COMMITTEE MEMBER RUBALCAVA: Thank you.

10 Great work. One thing actuarial assumptions
11 always -- I mean, you want to make sure the experience
12 matches the -- your assumptions. And as we can tell from
13 the colleagues, mortality is of much interest, and that is
14 a key demographic -- demographic assumption that impacts
15 the rates, and -- but the economic ones are the ones that
16 actually make the bigger impact. And one them is
17 inflation. That increased. And traditionally, the
18 expected rate of return includes an inflation factor. So,
19 our recommendation is to not change the rate of return and
20 the discount rate, which are similar right now. How do we
21 adjust that, given that we're changing -- how do we -- I'm
22 not saying it's not justified but how do we -- how do we
23 calculate that, given that the inflation rate did
24 increase?

25 CHIEF ACTUARY TERANDO: Can you repeat? I'm

1 trying to understand your question. How do we --

2 COMMITTEE MEMBER RUBALCAVA: Yeah, because
3 isn't -- inflation is always a component when you
4 calculate the rate of return.

5 CHIEF ACTUARY TERANDO: Yeah, so -- yeah. So
6 when we -

7 COMMITTEE MEMBER RUBALCAVA: We're inclusive --
8 we're changing one but not the other.

9 CHIEF ACTUARY TERANDO: Yeah. So when --

10 COMMITTEE MEMBER RUBALCAVA: I just want to make
11 sure we're within the --

12 CHIEF ACTUARY TERANDO: Yeah. We're --

13 COMMITTEE MEMBER RUBALCAVA: -- actuarial
14 standards of practice.

15 CHIEF ACTUARY TERANDO: Yeah. So -- yeah, so
16 we're within the standards of practice. So, when we
17 looked at the -- like the CMAs yesterday, if you remember,
18 we had a list of CMAs for the various asset classes. And
19 when we developed the reference portfolio and the active
20 risk, inherent with those returns that were displayed
21 yesterday, is an inflation assumption. And, you know, the
22 surveys that came back there were, I think, 21 responses.
23 And the inflation assumption varies between those
24 responses.

25 But when we look at the returns, you know, it

1 takes into account the inflation. It's not like the net
2 return that we're looking at. We're looking at the
3 nominal rate of return. So when we -- we're looking at
4 the 6.8 for the 75/25 portfolio, that's a nominal return.
5 And underlying that is an inflation assumption. Based on,
6 you know, the work we've done, you know, our
7 recommendation was a 2.5 percent inflation assumption.
8 And, you know, we had conversations with the Investment
9 Office in terms of where they -- where they felt the
10 inflation was, you know, and they had, you know, a very
11 tight range and our numbers were consistent with theirs,
12 in terms of 2.5 was an appropriate assumption, for their
13 numbers and for ours as well.

14 So we kind of came at it from two different
15 sides, but we made sure there were consistency between
16 them.

17 COMMITTEE MEMBER RUBALCAVA: Maybe I'll follow up
18 later. I was not suggesting it was not a reasonable
19 assumption. I'm just trying to figure out. You see they
20 move -- usually there's a movement in both and I didn't
21 see that.

22 CHIEF ACTUARY TERANDO: Sometimes --

23 COMMITTEE MEMBER RUBALCAVA: Maybe I'm wrong.

24 CHIEF ACTUARY TERANDO: They don't always move
25 together. I mean, they've -- convenience -- basically,

1 what you're saying is real rate of return stays constant
2 and it fluctuates when you change inflation.

3 In this case, the inflation is going up and has
4 been elevated for the last four years and projected to
5 remain higher with the returns just not being there, there
6 was kind of no justification -- something has to give in
7 terms of that equation. Inflation is higher and the
8 returns weren't going up. We didn't see inflation jumping
9 up.

10 COMMITTEE MEMBER RUBALCAVA: So that's the
11 answer. The real rate of return is sort --

12 CHIEF ACTUARY TERANDO: Decreasing, yes.

13 COMMITTEE MEMBER RUBALCAVA: -- went down.

14 CHIEF ACTUARY TERANDO: Yes.

15 COMMITTEE MEMBER RUBALCAVA: Okay. Thank you.
16 Appreciate it. Good work. Thank you. And thank you for
17 explaining the -- what do you call it, the weighted
18 generation mortality where depending on your income, you
19 tend to live longer and that's something that has been
20 studied at least recently. It's very interesting. Thank
21 you for mentioning that.

22 CHAIR PALKKI: Thank you. Not seeing any other
23 questions. Thank you for the presentation.

24 DEPUTY CHIEF ACTUARY ARCHULETA: Thank you.

25 CHAIR PALKKI: 6c, Summary of Committee

1 Direction.

2 CHIEF FINANCIAL OFFICER NIX: Thank you, Chair
3 Palkki. I took no Committee direction for this particular
4 agenda.

5 CHAIR PALKKI: Nor did I.

6 ACTING CHIEF FINANCIAL OFFICER NIX: All right.
7 Great.

8 CHAIR PALKKI: Thank you so much.

9 That leads us into 6d, public comment. I have
10 one request to speak. Mr. J.J. Jelincic.

11 J.J. JELINCIC: J.J. Jelincic, speaking for
12 myself.

13 It doesn't relate directly to this Committee, but
14 I would urge you to immediately go into the Perf and Comp
15 open session, which is probably going to last about 10
16 minutes, before you go to lunch. That way those of us can
17 listen to Doug's comments and then disappear for the day.
18 So I would encourage the Board to take that action.

19 Thank you.

20 CHAIR PALKKI: Thank you for your comments.

21 That concludes our open session. And we do not
22 have a closed session today, so we will reconvene with
23 PCTM.

24 CHIEF EXECUTIVE OFFICER FROST: Just a reminder
25 to the Board, the ice cream social starts at one o'clock,

1 while we're serving ice cream to the team.

2 CHAIR PALKKI: So we'll start up with PCTM just
3 after 2:30, yeah. See you all at the social. Thank you.

4 (Thereupon the California Public Employees'
5 Retirement System, Board of Administration,
6 Finance & Administration Committee meeting
7 adjourned at 12:29 p.m.)
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CERTIFICATE OF REPORTER

I, JAMES F. PETERS, a Certified Shorthand Reporter of the State of California, do hereby certify:

That I am a disinterested person herein; that the foregoing California Public Employees' Retirement System, Board of Administration, Finance & Administration Committee meeting was reported in shorthand by me, James F. Peters, a Certified Shorthand Reporter of the State of California;

That the said proceedings was taken before me, in shorthand writing, and was thereafter transcribed, under my direction, by computer-assisted transcription.

I further certify that I am not of counsel or attorney for any of the parties to said meeting nor in any way interested in the outcome of said meeting.

IN WITNESS WHEREOF, I have hereunto set my hand this 24th day of September, 2025.



JAMES F. PETERS, CSR
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