

MEETING  
STATE OF CALIFORNIA  
PUBLIC EMPLOYEES' RETIREMENT SYSTEM  
BOARD OF ADMINISTRATION  
INVESTMENT COMMITTEE  
OPEN SESSION

ROBERT F. CARLSON AUDITORIUM  
LINCOLN PLAZA NORTH  
400 P STREET  
SACRAMENTO, CALIFORNIA

MONDAY, MAY 13, 2019  
9:00 A.M.

JAMES F. PETERS, CSR  
CERTIFIED SHORTHAND REPORTER  
LICENSE NUMBER 10063

A P P E A R A N C E S

COMMITTEE MEMBERS:

Mr. Rob Feckner, Chairperson  
Ms. Theresa Taylor, Vice Chairperson  
Ms. Margaret Brown  
Mr. Henry Jones  
Ms. Fiona Ma, also represented by Mr. Frank Ruffino  
Ms. Lisa Middleton  
Mr. David Miller  
Ms. Eraina Ortega  
Ms. Mona Pasquil Rogers  
Mr. Jason Perez  
Mr. Ramon Rubalcava  
Ms. Betty Yee, also represented by Ms. Lynn Paquin

STAFF:

Ms. Marcie Frost, Chief Executive Officer  
Mr. Matt Jacobs, General Counsel  
Dr. Ben Meng, Chief Investment Officer  
Mr. Dan Bienvenue, Interim Chief Operating Investment Officer  
Ms. Sarah Corr, Interim Managing Investment Director  
Ms. Caitlin Jensen, Committee Secretary  
Ms. Anne Simpson, Investment Director

A P P E A R A N C E S C O N T I N U E D

ALSO PRESENT:

Mr. Jeff Bailey, Chartered Financial Analysts Institute

Mr. Al Darby, Retired Public Employees Association

Mr. Allan Emkin, Pension Consulting Alliance

Ms. Ann Glatt, Gig Workers Rising

Ms. Emily Claire Goldman, Educators for Migrant Justice

Mr. Steve Hart, Meketa Investment Group

Mr. Andrew Junkin, Wilshire Associates

Mr. Jeff Perry, Gig Workers Rising

Ms. L.R. Roberts, National Lawyers Guild

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## P R O C E E D I N G S

1  
2 VICE CHAIRPERSON FECKNER: Good morning. We'd  
3 like to call the Investment Committee Meeting to order.  
4 The first order of business will be to call the role.

5 COMMITTEE SECRETARY JENSEN: Rob Feckner?

6 VICE CHAIRPERSON FECKNER: Good morning.

7 COMMITTEE SECRETARY JENSEN: Margaret Brown?

8 COMMITTEE MEMBER BROWN: Here.

9 COMMITTEE SECRETARY JENSEN: Dana Hollinger?

10 VICE CHAIRPERSON FECKNER: Excused.

11 COMMITTEE SECRETARY JENSEN: Henry Jones?

12 COMMITTEE MEMBER JONES: Here.

13 COMMITTEE SECRETARY JENSEN: Fiona Ma?

14 VICE CHAIRPERSON FECKNER: He's coming.

15 COMMITTEE SECRETARY JENSEN: Fiona Ma represented  
16 by Frank Ruffino?

17 ACTING COMMITTEE MEMBER RUFFINO: Present.

18 COMMITTEE SECRETARY JENSEN: Lisa Middleton?

19 COMMITTEE MEMBER MIDDLETON: Present.

20 COMMITTEE SECRETARY JENSEN: David Miller?

21 COMMITTEE MEMBER MILLER: Here.

22 COMMITTEE SECRETARY JENSEN: Eraina Ortega?

23 COMMITTEE MEMBER ORTEGA: Here.

24 COMMITTEE SECRETARY JENSEN: Jason Perez?

25 COMMITTEE MEMBER PEREZ: Here.

1 COMMITTEE SECRETARY JENSEN: Mona Pasquil Rogers?

2 COMMITTEE MEMBER PASQUIL ROGERS: Here.

3 COMMITTEE SECRETARY JENSEN: Ramon Rubalcava?

4 COMMITTEE MEMBER RUBALCAVA: Here.

5 COMMITTEE SECRETARY JENSEN: Theresa Taylor?

6 COMMITTEE MEMBER TAYLOR: Here.

7 COMMITTEE SECRETARY JENSEN: Betty Yee?

8 COMMITTEE MEMBER YEE: Here.

9 VICE CHAIRPERSON FECKNER: Thank you.

10 The next order of business will be the approval  
11 of the May 13th timed agenda. What's the pleasure of the  
12 Committee?

13 COMMITTEE MEMBER MILLER: So moved.

14 COMMITTEE MEMBER TAYLOR: Second.

15 VICE CHAIRPERSON FECKNER: It's been moved by  
16 Miller and seconded by Taylor.

17 All in favor say aye?

18 (Ayes.)

19 VICE CHAIRPERSON FECKNER: Opposed, no?

20 Motion carries.

21 Item 3, swearing in ceremony for new Board  
22 Members. Mr. Jones, would you please swear in our new  
23 Board member.

24 PRESIDENT JONES: Thank you, Mr. Feckner. Before  
25 we get started, I'd like to extend my congratulations to

1 our newest Board members Eraina Ortega and Lisa Middleton.  
2 And Ms. Ortega serves as the ex officio member of our  
3 Board -- of the Board. And she's the Director of CalHR.  
4 Ms. Middleton was recently appointed by Governor Newsom as  
5 our local government elected official. She is a Palm  
6 Strings City Council Member.

7 As is customary, we will now have a brief  
8 ceremonial swearing in of our two new members. So Ms.  
9 Ortega and Ms. Middleton, would you please join me over  
10 the side of the dais.

11 PRESIDENT JONES: Stand here.

12 Okay. Great.

13 Please raise your right hand and repeat after me.

14 "I", then state your name.

15 BOARD MEMBERS: I, Lisa Middleton/Eraina  
16 Ortega --

17 PRESIDENT JONES: -- "do solemnly swear and I  
18 will support and defend the Constitution of the United  
19 States"--

20 BOARD MEMBERS: -- "do solemnly swear that I will  
21 support and defend the Constitution of the United" --  
22 states

23 PRESIDENT JONES: -- "and the Constitution of  
24 the State of California" --

25 BOARD MEMBERS: -- "and the Constitution of the

1 State of California" --

2 PRESIDENT JONES: -- "against all enemies,  
3 foreign and domestic" --

4 BOARD MEMBERS: -- "against all enemies foreign  
5 and domestic" --

6 PRESIDENT JONES: -- "that I will bear true faith  
7 and allegiance" --

8 BOARD MEMBERS: -- "that I will bear true faith  
9 and allegiance" --

10 PRESIDENT JONES: -- "to the Constitution of th  
11 eUnited States" --

12 BOARD MEMBERS: -- "to the Constitution of the  
13 United States" --

14 PRESIDENT JONES: -- "and the Constitution of the  
15 State of California" --

16 BOARD MEMBERS: -- "and the Constitution of the  
17 State of California" --

18 PRESIDENT JONES: -- "that I take this obligation  
19 freely" --

20 BOARD MEMBERS: -- "that I take this obligation  
21 freely" --

22 PRESIDENT JONES: -- "without any mental  
23 reservation or purpose of evasion" --

24 BOARD MEMBERS: -- "without mental reservation or  
25 purpose of evasion" --



1           PRESIDENT JONES:  -- "and that I will well and  
2 faithfully" --

3           BOARD MEMBERS:  -- "and that I will well and  
4 faithfully" --

5           PRESIDENT JONES:  -- "discharge the duties upon  
6 which I'm about to enter".

7           BOARD MEMBERS:  -- "discharge the duties upon  
8 which I'm about to enter".

9           PRESIDENT JONES:  Okay.  Thank you for  
10 acknowledging your commitment.  And we look forward to  
11 working with you and with you serving our 1.9 members.  
12 Okay.  Thank you very much.

13           Okay.

14           (Applause.)

15           VICE CHAIRPERSON FECKNER:  Congratulations to you  
16 both.

17           Item 4, the Election of the Chair of the  
18 Committee.  For that, I call on Mr. Jones.

19           COMMITTEE MEMBER JONES:  Thank you, Mr. Feckner.  
20 The item is to elect the Chair of the Investment  
21 Committee, because as most of you know, Bill Slaton was  
22 replaced by Ms. Middleton on the Committee, and -- on the  
23 Board.  And so we now have to elect a new Chair of the  
24 Investment Committee, since Mr. Slaton was the Chair of  
25 the Committee.  So with that, I will now open the floor

1 for nominations for Chair of the Investment Committee.

2 Mrs. Theresa Taylor.

3 COMMITTEE MEMBER TAYLOR: Thank you. I would  
4 like to nominate our Vice Chair, Rob Feckner to Chair of  
5 the Investment Committee.

6 COMMITTEE MEMBER JONES: Okay. Are there any  
7 further nominations?

8 Are there any further nominations?

9 Are there any further nominations?

10 Hearing none.

11 I would entertain a motion to appoint Mr. Feckner  
12 as Chair of the Investment Committee by acclamation.

13 COMMITTEE MEMBER TAYLOR: So moved.

14 COMMITTEE MEMBER JONES: Moved by Ms. Taylor.

15 COMMITTEE MEMBER ORTEGA: Second.

16 COMMITTEE MEMBER JONES: Second by Ms. Eraina  
17 Ortega.

18 And so all those in favor say aye?

19 (Ayes.)

20 COMMITTEE MEMBER JONES: Opposed?

21 Hearing none.

22 Congratulations, Mr. Feckner.

23 CHAIRPERSON FECKNER: Thank you.

24 (Applause.)

25 CHAIRPERSON FECKNER: Thank you, everyone. We're

1 certainly going to miss Bill and his wisdom on this  
2 Committee and on the Board. So we wish him well on his  
3 new endeavors.

4 It bow opens up the election for Vice Chair of  
5 this Committee. So I'm now going to open the nominations.

6 Mr. Rubalcava.

7 COMMITTEE MEMBER RUBALCAVA: Thank you, Mr.  
8 Chair. I'd like to nominate Ms. Theresa Taylor as Vice  
9 Chair of the Committee.

10 CHAIRPERSON FECKNER: Okay. Ms. Taylor has been  
11 nominated.

12 Any further nominations for the Office of Vice  
13 Chair?

14 Any further nominations for the Office of Vice  
15 Chair?

16 Third and final time, any further nominations for  
17 the Office of Vice Chair?

18 Seeing none.

19 I'll entertain a motion for a unanimous ballot  
20 got Ms. Taylor for Vice Chair.

21 COMMITTEE MEMBER ORTEGA: So moved

22 COMMITTEE MEMBER PASQUIL ROGERS: Second.

23 CHAIRPERSON FECKNER: Moved by Ms. Ortega,  
24 seconded by Ms. Pasquil Rogers.

25 Any discussion on the motion?

1           Seeing none.

2           All in favor say aye?

3           (Ayes.)

4           CHAIRPERSON FECKNER: Opposed, no?

5           Motion carries.

6           Congratulations.

7           VICE CHAIRPERSON TAYLOR: Thank you.

8           (Applause.)

9           CHAIRPERSON FECKNER: We're going to take a short  
10 10-minute recess right now to give staff an opportunity to  
11 rearrange the dais. So hold your seats close. It won't  
12 be long.

13           (Off record: 9:06 a.m.)

14           (Thereupon a recess was taken.)

15           (On record: 9:10 a.m.)

16           CHAIRPERSON FECKNER: All right. Thank you for  
17 your patience. They got it done quicker than we thought.  
18 I did want to say it was kind of like the first day of a  
19 college class, but you all sat in the front row and that  
20 doesn't normally happen, so...

21           (Laughter.)

22           CHAIRPERSON FECKNER: It was awfully -- too  
23 awfully quiet.

24           Before we move on with the agenda, I'm going to  
25 take a moment of personal privilege and call on Mr. Perez.

1 Will you push your button, please, Jason.

2 Thank you.

3 There you go.

4 COMMITTEE MEMBER PEREZ: Thank you, sir. I'm  
5 wearing my uniform this week. This week is National  
6 Police Officers Memorial Week. 177 police officers were  
7 killed in the line of duty last year throughout the United  
8 States, and 10 of those were here in California. So  
9 that's why you see the black band over the badge to  
10 memorialize those men and women that died serving our  
11 great State.

12 CHAIRPERSON FECKNER: Thank you.

13 Just thought it was important for everyone to  
14 understand why he was wearing his uniform on the dais  
15 today.

16 So moving on with the agenda. Agenda Item 5 is  
17 the Pledge of Allegiance. I've asked Ms. Ortega to please  
18 lead us in the pledge.

19 (Thereupon the Pledge of Allegiance was  
20 recited in unison.)

21 CHAIRPERSON FECKNER: Agenda Item 6, Mr. Meng.

22 CHIEF INVESTMENT OFFICER MENG: Good morning, Mr.  
23 Chair, members of the Investment Committee, Agenda Item 6  
24 is a action consent item.

25 CHAIRPERSON FECKNER: So we before us right now

1 is the minutes from April 15th.

2 What's the pleasure of the Committee?

3 VICE CHAIRPERSON TAYLOR: Move.

4 CHAIRPERSON FECKNER: Moved by Taylor.

5 COMMITTEE MEMBER MILLER: Second.

6 CHAIRPERSON FECKNER: Seconded by Miller.

7 Any discussion on the motion?

8 Seeing none.

9 All in favor say aye?

10 (Ayes.)

11 CHAIRPERSON FECKNER: Opposed, no?

12 Motion carries.

13 Please show Ms. Middleton as abstaining.

14 Item 7 is an information item. I have no request  
15 to pull anything off of the information agenda.

16 We have 7a. Mr. Meng, anything on there?

17 CHIEF INVESTMENT OFFICER MENG: Yes.

18 CHAIRPERSON FECKNER: Thank you.

19 CHIEF INVESTMENT OFFICER MENG: Before we  
20 continue the discussion with private equity co-investment,  
21 with your permission, I would like to share a piece of  
22 very exciting news about personnel.

23 As you know that it's part of our Investment  
24 Belief, we manage or we look at our portfolio companies  
25 that manage three forms of capital, financial capital,

1 fiscal capital, and human capital. For CalPERS, as a  
2 investment -- I view them as an investment management  
3 organization. The most important asset we have is human  
4 capital.

5 So on that note, I would like to share with you  
6 that after a very extensive and competitive search, we  
7 have selected Mr. Greg Ruiz to be the Managing Investment  
8 Director of Private Equity. And he is with us in the  
9 audience today. I would like to have him to stand up in  
10 the audience and to be acknowledged.

11 (Applause.)

12 CHIEF INVESTMENT OFFICER MENG: Greg has worked  
13 his whole career in private equity, most recently as a  
14 principal at Altamont Capital Partners based in Palo Alto.  
15 He has also worked in private equity at FFL Partners in  
16 San Francisco and also at Goldman Sachs.

17 Greg understands that complex nature of the asset  
18 class and will be a wonderful addition to our team when he  
19 joins us this summer. While Greg moved to the east coast  
20 to attend Princeton for his undergraduate degree and lived  
21 in the Bay Area while getting his MBA at Stanford, and  
22 throughout his professional career, so coming to CalPERS  
23 is actually like coming home. He grew up just down the  
24 street in Davis. He also has a very personal stake in  
25 CalPERS. Some of his family members are CalPERS members.

1 So his commitment to our mission is already very strong.

2 And at this time, I also would like to take this  
3 opportunity to thank Sarah Corr for her work as Interim  
4 Management Investment Director of Private Equity. Her  
5 leadership and skills have been essential to the success  
6 of the asset class, and I cannot thank her enough for all  
7 she has done.

8 In addition, I also want to thank the entire  
9 private equity team for their excellent work as we  
10 searched for a new MID. They're commitment to the fund,  
11 even in these times of transition, has been exceptional  
12 and fundamental to our success. I look forward to their  
13 continued contribution as we go forward with our work on  
14 behalf of our nearly 2 million members.

15 So with that, back to the IC Chair.

16 CHAIRPERSON FECKNER: Thank you. Appreciate  
17 that. So I think we're ready for you to move on with  
18 your --

19 CHIEF INVESTMENT OFFICER MENG: Discussion.

20 CHAIRPERSON FECKNER: -- agenda items.

21 CHIEF INVESTMENT OFFICER MENG: Yes.

22 Slide please.

23 (Thereupon an overhead presentation was  
24 Presented as follows.)

25 CHIEF INVESTMENT OFFICER MENG: So as you may



1 recall, last month at the Investment Committee, we  
2 presented two items to you on a similar topic, which is  
3 the co-investment -- a review of the co-investment  
4 activities in private equity. And the two items -- one  
5 was in open session where we talk about generally speaking  
6 what is the current market practice and what are the risk  
7 return profiles and considerations around co-investment in  
8 private equity. The closed session item, the second item,  
9 we discussed our CalPERS performance, our approach in the  
10 past, and our observations of other global peers, how are  
11 they -- how they are approaching co-investment in private  
12 equity.

13 So today is the -- an effort of bringing part of  
14 the closed session discussion to this body to be discussed  
15 in public -- in public format.

16 So with that, we have three brief topics.

17 Can I have the slide, please.

18 --o0o--

19 CHIEF INVESTMENT OFFICER MENG: So we'll briefly  
20 talk about the history of CalPERS co-investment, then  
21 followed by the performance of our co-investment. And  
22 we'll conclude with our observations. What are the  
23 success factor in managing co-investment in private  
24 equity.

25 --o0o--

1 CHIEF INVESTMENT OFFICER MENG: So if you look at  
2 the history of CalPERS co-investment, I would like to  
3 break it down into three eras. So the first era is really  
4 in the 1990s. We started our first co-investment actually  
5 in 1993. So we have had more than 25 years of experience  
6 in private equity co-investment.

7 But in the first era, in the 1990s, we did not  
8 adopt or did not develop a systematic effort, and we made  
9 one or two co-investments a year in the 1990s. Then the  
10 second era is really in the early 2000s. We continued  
11 with the opportunistic approach. And we were in and out  
12 of the markets. And there was some years it was no  
13 co-investment, as you see in the chart on the next slide.

14 And then the third era is in the 2010s. That's  
15 where we started more dedicated co-investment effort. And  
16 we begun to see some better results from co-investment.  
17 The program was suspended in 2016.

18 --o0o--

19 CHIEF INVESTMENT OFFICER MENG: This slide shows  
20 the performance and also the amount of capital deployed to  
21 co-investment since 1993. So as you can see, that first  
22 ear in the 1990's, we didn't do a lot of co-investment.  
23 And the second era, in the 2000s, we continued with  
24 opportunistic approach. And then from 2000 -- early 2010,  
25 2011, 2012, we started a more dedicated approach.

1           And dark blue bar is the cost. And the light  
2 blue bar is the total value. So as you can see,  
3 particularly in the early years, there were a number of  
4 years that we lost money in co-investments when the total  
5 value of the investment is lower the cost.

6                           --o0o--

7           CHIEF INVESTMENT OFFICER MENG: So more  
8 importantly, what we have learned, we observed from our  
9 global peers as well, how to manage a successful  
10 co-investment program in our private equity. So first --  
11 the first two bullet points is really about our approach.  
12 For a long-term investor, long-term strategy, we need to  
13 develop a more consistent approach to co-investment. And  
14 also, we need to -- on the same note, we need to commit to  
15 steady deployment, regardless of the market cycle, because  
16 market timing is very difficult.

17           So again, for a long-term strategy, for a  
18 long-term investor, we need to adopt a steady deployment  
19 of capital approach, regardless of the market cycle.

20           The third bullet point is about portfolio  
21 construction. What we learn is very important to build a  
22 diversified portfolio by the co-invest -- in the  
23 co-investment approach:

24                           --o0o--

25           CHIEF INVESTMENT OFFICER MENG: The

1 diversification by vintage year, by manager, by industry  
2 sector, as well as by geographic areas.

3           The fourth bullet point is about how to select  
4 the partners in co-investment. It is important to partner  
5 with manager to have a strong track record of the deal --  
6 of the co-investment deal that they're offering to us.

7           And the last bullet point is about how, as we  
8 know that co-investment is becoming more and more popular,  
9 as more and more investors like us demanding more  
10 co-investment, for us to improve our competitiveness in  
11 the co-investment universe, we need to establish --  
12 continue to establish our credibility with the GP, the  
13 manager's community, by demonstrating and delivering a  
14 methodical, and quick and consistent process, so that we  
15 can respond to co-investment opportunities in a timely  
16 manner.

17           So with that, I will pause for any questions that  
18 you may have.

19           CHAIRPERSON FECKNER: Thank you, Mr. Meng.

20           One question, before I move on to Board members,  
21 how do you plan to staff the co-investment part of your  
22 program? Do we need to hire more people? Are we going to  
23 rearrange current staff?

24           CHIEF INVESTMENT OFFICER MENG: Very good  
25 question. Currently, we don't have answer how to get more

1 staff. We will need more staff in private equity. So  
2 just this morning, we were having -- the senior management  
3 team was having a group discussion with the entire private  
4 equity team. And one of the questions that came up is  
5 about staffing.

6 So private equity will need more staff. And we  
7 will work with -- once Greg join the team, we will work  
8 with Greg and Sarah continuous to develop a staffing plan  
9 as well.

10 CHAIRPERSON FECKNER: Thank you.

11 Ms. Brown.

12 COMMITTEE MEMBER BROWN: Thank you.

13 I want to start with page 4 of the slides. So I  
14 think we heard last month that we had sort of started  
15 staffing up in 2011 and 2012. And then we saw success, it  
16 looks like, in '13, '14, and '15. And then you said we  
17 halted co-investments in 2016. But we didn't actually say  
18 why we halted. So can you tell us why we stopped?  
19 Because it looked like -- it seems odd that we would stop  
20 something that was successful.

21 CHIEF INVESTMENT OFFICER MENG: Thank you.

22 My understanding is that that was -- during that  
23 time, the Investment Office was conducting a review of the  
24 Private Equity Program. And as what we've seen now part  
25 of the new business model, the discussion really started

1 back then. And then the Investment Office decided, at  
2 that time, was prudent to stop the co-investment program  
3 as part of the overall review.

4 COMMITTEE MEMBER BROWN: Yeah. Well, I might  
5 disagree that it was prudent, because it looks like we  
6 stopped something that was very successful and it may have  
7 harmed our returns actually.

8 Let me go on to page 5 then, the slide 5. You  
9 know, you talk about a commitment pay -- the consistent  
10 commitment, or a pace is essential for success. But why  
11 would we buy -- consistently buy when prices are high,  
12 instead of when prices are low, because I'm sure you're  
13 not saying that Mr. Warren Buffett is wrong.

14 CHIEF INVESTMENT OFFICER MENG: I don't know your  
15 reference to Mr. Warren Buffett. But as a human being, I  
16 believe there are times that he would be wrong as well.  
17 But my point to this is your question about the  
18 consistency, there -- there are two aspects to it. For  
19 one, market timing is very difficult. For all of you, I'm  
20 sure you read financial journals. How long -- how many  
21 times we have and how long we have been hearing it's the  
22 end of the cycle, the end of the cycle, the end of cycle?

23 So market timing is very difficult. And also,  
24 the renowned economist Paul Samuelson once said famously  
25 that market timing is a scene. So it means it's very

1 difficult to do.

2           The other benefits of a steady approach to a  
3 long-term strategy is something we call dollar averaging.  
4 So when the market is high, you deploy the same amount of  
5 capital. And then when the market is low, the valuation  
6 is low, you deploy the same amount of capital. But when  
7 the market is low, your -- the share you're buying with  
8 the same amount of capital is higher, the number of  
9 shares, than the number of shares you would be buying when  
10 the market is high.

11           But overall, over the long term, if you do dollar  
12 averaging, you will come out ahead, just mathematically  
13 speaking, dollar averaging, because you bought more shares  
14 at a lower price than the shares at a higher price.

15           So that's it is important in absence of any  
16 market timing skill to deploy a steady approach to a  
17 long-term strategy.

18           COMMITTEE MEMBER BROWN: So in January, you know,  
19 in your presentation to us you talked about being more or  
20 less aggressive, depending on the opportunities. And I  
21 really like that answer versus this answer today. So I'm  
22 hoping that's what we're going to stick with is sort of  
23 being more aggressive when we see the opportunities. I  
24 assume -- we have a new manager coming on board, and we'll  
25 probably have more discussions about that.

1 CHIEF INVESTMENT OFFICER MENG: So I totally  
2 agree with you. What I said in January and today is --  
3 they are consistent in that approach. We'll be more  
4 aggressive where we see we have a competitive advantage.  
5 And we see we do have a competitive advantage in private  
6 equity and in co-investments. That's where our scale and  
7 brand really come in to benefit us. So that's exactly  
8 consistent with the spirit of my talk in January.

9 COMMITTEE MEMBER BROWN: Thank you.

10 Just a few more questions, Mr. Chair. We also  
11 talk about hiring -- or working with managers that have a  
12 track record of success. But from my reading, all the  
13 data suggests that there is no persistence in quartile  
14 rankings.

15 CHIEF INVESTMENT OFFICER MENG: The analysis of  
16 research I have seen you see more consistency in manager  
17 performance in private markets than public markets. So  
18 again, as I said in the past, one of the challenges with  
19 private market is the lack of the data and lack of  
20 transparency. So it really depends on what data -- what  
21 source of data you use, what time periods you chose. The  
22 study results vary drastically.

23 So we read a lot -- again, we read a lot of  
24 financial reporting researchers, when -- particularly when  
25 it comes to private markets, I really caution everyone,



1 myself included, be very mindful of the source of data and  
2 the time period. As you can see, the time period can have  
3 a significant impact on the study results.

4 COMMITTEE MEMBER BROWN: Okay. So if you have  
5 any recent data that tells us that we should rely on  
6 successful managers, I would be happy -- in private  
7 markets, I'd be happy if you would share that with me.  
8 And then to piggyback on what the Chair asked about in  
9 terms of building staff, and -- so my question was going  
10 to be, how do you propose getting skills -- co-investment  
11 skills on our staff? And so I hear you're working on a --  
12 you'll be working on a plan, and hopefully sharing that  
13 with us in the future. I just think it's critical that we  
14 staff up and develop those skills as we move forward. I  
15 just think it's a shame that we abandoned something that  
16 was working for us in 2016. And maybe we can get -- maybe  
17 we can get right back to where we were and keep on  
18 growing.

19 CHIEF INVESTMENT OFFICER MENG: Yeah. If I may,  
20 I would just like to remind everyone, again myself  
21 included, in hindsight 2020. So in -- what happened in  
22 2016 back then, given the information was available back  
23 then, and the consideration back then. In investments  
24 it's very difficult and even dangerous look at things in  
25 hindsight. It's just what -- did we make the best

1 decision given the information we had and constraints we  
2 had, and considerations we had back then?

3 COMMITTEE MEMBER BROWN: It would be happy -- it  
4 would be helpful if we had anything in writing, so when --  
5 as we move forward with this strategy or we abandon this  
6 strategy, it would be great to have a white paper, or some  
7 sort of report, or something in the files, because as  
8 you -- as I read back -- I wasn't on the Board then, but  
9 as I go back, there's nothing in writing about that. It  
10 seems like it was more conversations that happened in  
11 closed session. And it would be helpful to have something  
12 to document why we abandoned a strategy or we moved  
13 forward with a strategy.

14 Thank you.

15 CHAIRPERSON FECKNER: Thank you.

16 Ms. Yee.

17 COMMITTEE MEMBER YEE: Thank you, Mr. Chairman.  
18 Thank you, Ben, for the overview. I've just got a couple  
19 questions. We haven't talked about fees yet. But I  
20 wanted to just get your sense of -- if you could provide  
21 some flavor as to how much you anticipate both the average  
22 co-investment commitment to be compared to the current  
23 GP/LP commitments, and then also your anticipation about  
24 how much lower fees might be?

25 CHIEF INVESTMENT OFFICER MENG: Yeah. Thank you.

1 So usually in the markets, the fee structure is we call  
2 2/20, so 2 percent management fee, and then 20 percent  
3 carry, or the performance fee.

4 But again, because our size and brand. So on  
5 average, and also the drive by the team -- by the team in  
6 the past years -- in the recent past, we were -- we have  
7 been able to drive the fee lower than the market standard.  
8 So that's on the co -- on the Pillar 2, or, what you call,  
9 the traditional fund investment business.

10 On co-investment, normally we get -- it's no fee,  
11 no carry. So all right saving right there, and that can  
12 be quite meaningful actually.

13 COMMITTEE MEMBER YEE: Okay. Good. Thank you.

14 And then are we going to be presented -- I guess  
15 I'm wondering if there's a proposed pacing plan for  
16 co-investments that you're going to be developing?

17 CHIEF INVESTMENT OFFICER MENG: Yes, we are  
18 working on that. And we hope by June, or next month, we  
19 can bring something to you. But depending on -- the team  
20 is working tire -- has been working tirelessly. As you  
21 know from last month, the closed session discussion, the  
22 team did a lot of arranging the work ourselves on this  
23 very important topic. So we do plan to come back to you  
24 with a plan, when we are ready in the very near future.

25 COMMITTEE MEMBER YEE: Okay. Great. Thank you

1 very much. Thank you.

2 CHAIRPERSON FECKNER: Thank you.

3 Ms. Pasquil Rogers.

4 COMMITTEE MEMBER PASQUIL ROGERS: Thank you, Mr.  
5 Chairman. Thank you, Ben.

6 So I just want to clarify, because I might have  
7 missed it, but back in 2016 when all these decisions were  
8 made, the staff is completely changed since then, right?  
9 I mean, I don't think that you -- you're all new, you're  
10 all -- right? And you're still trying to hire. So I just  
11 want to make sure that -- it almost sounded like, you  
12 know, you all were responsible for that, but you're not  
13 because you're all new, and you're bringing on new people,  
14 right?

15 CHIEF INVESTMENT OFFICER MENG: Correct.

16 COMMITTEE MEMBER PASQUIL ROGERS: Thank you.

17 INTERIM CHIEF OPERATING INVESTMENT OFFICER  
18 BIENVENUE: Let me. I'm sorry. Just to step in really  
19 quickly. There's been a great deal of turnover. I do  
20 want to just, in the interest of accountability, I was on  
21 the ISG at the time. There were other members. But, yes,  
22 there are a number of new, including most importantly, the  
23 CIO.

24 CHIEF INVESTMENT OFFICER MENG: This is a key --  
25 your right, the key leaders, the head of private equity

1 and the CIO has changed.

2 COMMITTEE MEMBER PASQUIL ROGERS: Right.

3 CHIEF INVESTMENT OFFICER MENG: And plus, a few  
4 other senior rank. But Dan is absolutely right, that  
5 there are a few senior members on the investment decision  
6 body still here today.

7 COMMITTEE MEMBER PASQUIL ROGERS: Okay. Thank  
8 you.

9 CHAIRPERSON FECKNER: Thank you.

10 Mr. Jones.

11 COMMITTEE MEMBER JONES: Yeah. Thank you, Mr.  
12 Chair. Yeah. Thank you, Ben.

13 I was just looking at your success factors, but a  
14 couple of more come to mind I would like you to comment  
15 on. And one is greater transparency, because I know there  
16 was quite a bit of discussion surrounding the fact that  
17 we're going to have less transparency, but -- and  
18 differentiate between transparency for CalPERS and  
19 transparency for the public?

20 CHIEF INVESTMENT OFFICER MENG: For the public.

21 COMMITTEE MEMBER JONES: And also if you could  
22 comment on the alignment of interest, how that's going to  
23 be improved with this new concept.

24 CHIEF INVESTMENT OFFICER MENG: So on the  
25 transparency, if you compare co-investment with the

1 traditional fund investment, both transparency and control  
2 will be increased to us to CalPERS, to the Investment  
3 staff, so that we can make better investment decisions,  
4 and in the hope of deliver higher return for our  
5 beneficiaries. However, for that to happen, the increased  
6 enhance transparency and control is only to CalPERS, not  
7 to the general public.

8           The reason that we -- we'll have enhanced  
9 transparency and control in co-investment, because we are  
10 a little bit -- we have more time and will be involved in  
11 early stage of the deal structuring process, in the  
12 investment process than the commingled fund approach. So  
13 we have more lead time into it. We will -- depending how  
14 we approach co-investment, as I show you -- not yesterday,  
15 last month. It feels like yesterday.

16           As I show you last month, there are different  
17 approaches to the co-investment. And you can be very  
18 involved early on. It's co-lead or co-underwriting, or we  
19 can wait until later in the syndicated approach. But even  
20 the syndicated approach will have more transparency and  
21 more control than the commingled fund, than the majority  
22 of our fund now. So that's the first question on  
23 transparency and control.

24           Sorry, I --

25           COMMITTEE MEMBER JONES: Alignment of interests.

1 CHIEF INVESTMENT OFFICER MENG: Oh, the alignment  
2 of interests. So here the alignment of interests is that,  
3 as you may recall, last month, we reviewed why GPs, or  
4 general partners, offer co-investment to LPs, and then why  
5 LPs want co-investment from the general partners, from  
6 GPs.

7 So the reason -- one of the reasons, or main  
8 reasons, GPs offer co-investment is really to strengthen  
9 their relationship building strategic partnership with  
10 selected LPs. So in that case, if we understand their  
11 motives, if they're offering co-investment opportunity to  
12 us because they would like to further develop the  
13 strategic partnership with us, we can align on the motive.

14 And then on the fee, once we save the fee -- no  
15 fee, no carry, that gave us a lot of margin for cushion --  
16 a margin or cushion. The other alignment is that think of  
17 the co-investment mostly happens when the deal size is  
18 larger than the risk policy of the commingled fund the GP  
19 runs. And usually, the bread/butter business of GP is  
20 their flagship commingled funds.

21 So if the deal is in the commingled funds, it  
22 means a lot to them, to the future of the firm. So that's  
23 another alignment of interest there.

24 The other one is that, as I said, we'll have more  
25 control. Co-investments we will have a say, whether we

1 want to or not. Is that in our desire to sector or  
2 geographical strategy or not. So we'll have a say whether  
3 we a co-investment in our portfolio or not. So either  
4 way, we can create another additional layer of alignment  
5 of interests with our portfolio objectives.

6 COMMITTEE MEMBER JONES: Okay. Thank you.

7 CHAIRPERSON FECKNER: Thank you.

8 Ms. Taylor.

9 VICE CHAIRPERSON TAYLOR: Yes. Thank you, Mr.  
10 Chair. So I had a couple of questions, Ben. And thank  
11 you so much for your presentation. I know you're going to  
12 be hiring more staff. Since we stopped in 2016, we still  
13 have some co-investments, right?

14 CHIEF INVESTMENT OFFICER MENG: We still have  
15 co-investment in the portfolio, but we stopped doing new  
16 co-investment --

17 VICE CHAIRPERSON TAYLOR: Right.

18 CHIEF INVESTMENT OFFICER MENG: -- from 2016.  
19 Yeah, right.

20 VICE CHAIRPERSON TAYLOR: So we still have some  
21 relationships.

22 CHIEF INVESTMENT OFFICER MENG: We do. We do.  
23 Yeah.

24 VICE CHAIRPERSON TAYLOR: Okay. So the team that  
25 you're -- that you have currently is working with those



1 GPs right now?

2 CHIEF INVESTMENT OFFICER MENG: Yep.

3 VICE CHAIRPERSON TAYLOR: Okay.

4 CHIEF INVESTMENT OFFICER MENG: And the current  
5 team has some capabilities in co-investment. It just  
6 prioritization --

7 VICE CHAIRPERSON TAYLOR: Right.

8 CHIEF INVESTMENT OFFICER MENG: -- what we would  
9 like them to work on.

10 VICE CHAIRPERSON TAYLOR: Okay. Okay. So  
11 then -- and then we we'll be hiring more, so you're  
12 allocating more resources?

13 CHIEF INVESTMENT OFFICER MENG: To private  
14 equity.

15 VICE CHAIRPERSON TAYLOR: Okay.

16 CHIEF INVESTMENT OFFICER MENG: That's the plan.

17 VICE CHAIRPERSON TAYLOR: Then -- excuse me -- as  
18 you talked about the co-lead and the co-underwriting, how  
19 do we decide to make that decision, if we determine we  
20 want to do one of the three?

21 CHIEF INVESTMENT OFFICER MENG: Yeah. So that's  
22 to come, either in June or in later months. So once we  
23 develop a strategy - I was answering Controller Yee's  
24 question - we'll be coming back to you very soon.

25 VICE CHAIRPERSON TAYLOR: Okay. And that

1 strategy will include whether or not you want to go in as  
2 a partner, as a co-lead, a co-underwriter?

3 CHIEF INVESTMENT OFFICER MENG: Yes.

4 VICE CHAIRPERSON TAYLOR: But wouldn't that  
5 change with each partnership?

6 CHIEF INVESTMENT OFFICER MENG: It can.

7 VICE CHAIRPERSON TAYLOR: Okay. So the strategy  
8 would be an overall feel them out of however it's being  
9 presented to us, and whether or not --

10 CHIEF INVESTMENT OFFICER MENG: (Nods head.)

11 VICE CHAIRPERSON TAYLOR: Okay. And then  
12 finally, I want to make sure alignment of interests  
13 include our ESG strategies and our Investment Beliefs. So  
14 I'd like you to kind of opine on that a little bit, as I  
15 know, and as you know, that our private equity has --  
16 sometimes has a tarried past.

17 CHIEF INVESTMENT OFFICER MENG: We all care about  
18 issues like ESG. And in private markets actually, because  
19 of -- we can have more control, it means, that we can have  
20 more influence. And this is, again as I just mentioned to  
21 answer Chairman Jones question, that we'll have additional  
22 of -- or more control in this strategy, in terms of  
23 weighting our portfolio. So we'll be happy to look  
24 into -- in the co-investment activities, how do we  
25 incorporate our ESG goals as well.

1           VICE CHAIRPERSON TAYLOR: So -- and my concern is  
2 I just don't want to see us -- while I agree, we want to  
3 be aggressive, I don't want to see us be so aggressive  
4 that we're getting ourselves involved into -- in a  
5 situation that could end up like a Toys"R"Us situation, or  
6 Sears situation, because it hurts our brand. And that's a  
7 risk to the fund. It also, you know, ends up being a loss  
8 for us. So thank you.

9           CHIEF INVESTMENT OFFICER MENG: Noted.

10          CHAIRPERSON FECKNER: Thank you.

11          Mr. Miller.

12          COMMITTEE MEMBER MILLER: Yeah. Thank you, Ben.

13                 I think most of my questions have been addressed.  
14 But I will circle back to kind of my broken record, kind  
15 of comment is, I really appreciate this. I'm really  
16 looking forward to the work of the team and the planning,  
17 particularly in the context of kind of a more -- I hate  
18 the word "strategic", but more of a mid-horizon or longer  
19 term workforce talent flow management kind of planning.

20                 And, of course, we're doing our budget now, but I  
21 think we'll see this ultimately alignment in, you know,  
22 future revisions and budget as well. So I'm looking  
23 forward to that too.

24          CHIEF INVESTMENT OFFICER MENG: Thank you. On  
25 that note, if I may, since you mentioned budget, and many

1 of -- a number of you mentioned about resourcing. So  
2 private equity, it is a more expensive asset class in both  
3 terms of resources, the type of talent, and budgeting due  
4 diligence. So we are very grateful for your support.

5 It is -- has been, and, we believe, will continue  
6 to be the highest returning asset class. But almost like  
7 everything else in the market, in the life -- in life, it  
8 also is a more expensive asset class as well. So thank  
9 you for your support.

10 CHAIRPERSON FECKNER: Thank you.

11 Mr. Perez.

12 COMMITTEE MEMBER PEREZ: Thank you.

13 Ben, the -- I had asked this question before  
14 speaking about the alignment of interests, specifically in  
15 regards to the ESG. And I thought the answer then was --  
16 you know, the focus is the return on investment. So I  
17 don't -- the ESG component is important so much that it  
18 evaluates our risk. But I think that the goal -- I'm sure  
19 the goal. I just want to hear -- want to hear you say it  
20 again.

21 CHIEF INVESTMENT OFFICER MENG: Yes.

22 COMMITTEE MEMBER PEREZ: It makes me feel better.  
23 The goal is just to make us money?

24 CHIEF INVESTMENT OFFICER MENG: Yes. So E -- let  
25 me put a little caveat there. It's a risk-adjusted

1 return. And ESG can be a risk. It's not as well  
2 understood as the -- the definition of risk in the  
3 financial markets, we define as volatility, or the  
4 uncertainty of the return. That's really around the  
5 financial return.

6 And -- but ESG let's think about climate risk.  
7 It's a little bit longer term than what we see now is why  
8 they're -- the GDP number is a higher -- lower than  
9 expected that will move the market right away, if there's  
10 surprising underlying economic data.

11 But certain risk could be longer term than what  
12 we see. But as we're a long-term investor, we should  
13 bring other considerations, such as ESG, as how soon and  
14 with what kind of certainty it will translate into  
15 financial risk. So that's the way I answer to your  
16 question, yes, in that sense, that we're looking at a  
17 risk-adjusted return. But the risk, again as in our  
18 Investment Brief, is multi-faceted. And not just the  
19 financial risk definition of volatility.

20 And if they know the history of the financial  
21 literature, that was introduced by Dr. Harry Markowitz in  
22 the 1950s. But before the 1950s, the discussion with risk  
23 was not as prevalent. People knew return, but didn't --  
24 know the risk, but didn't know how to define it or  
25 quantify it.

1           My point is that in 1950s when Dr. Markowitz  
2 defined risk as volatility, even though it's not perfect,  
3 but as a simple and measurable risk, it took off. And  
4 since then, the entire financial literature and the  
5 majority part of asset management industry is running on  
6 that limited definition of risk.

7           So we need to be mindful of the historic context  
8 of the financial risk, how it came -- how it came about,  
9 and the imperfect -- the imperfectness of that definition.  
10 So risk is multi-faceted. And other source of risk, even  
11 though it will be further down the road in the horizon, it  
12 may translate into financial risk in the near term. So  
13 that's how we monitor all the risks together.

14           COMMITTEE MEMBER PEREZ: I understand the climate  
15 issues, the risk, and your need to assess that. I think I  
16 have a little more heartburn with the social issue risk.

17           CHIEF INVESTMENT OFFICER MENG: Social risk, like  
18 for -- if you bring up ES&G, so the G components, the  
19 governance component, we have experts here in the  
20 audience, Beth and Anne Simpson in the audience. So let  
21 me take first stab. If you are not satisfied with my  
22 answer, we'll call on the true expert.

23           So the G component is better understood and  
24 there's data -- more data to support it, better -- would  
25 better governance lead to stronger long-term performance?

1 And I believe there are some evidence under G.

2 And under S, the definition of social, if you  
3 talk to 10 different investors, probably you'll get 20  
4 different definitions of social. So that is the  
5 indication of the early stage of that development. And  
6 then on climate change, we have seen some really drastic  
7 change in climate patterns. The question really to us, I  
8 agree with all of you, that, you know, we put on our  
9 fiduciary hat is risk-adjusted return.

10 So how much data or conviction we have of that  
11 data assessing that risk compared to the risk in front of  
12 us and how do we do a tradeoff? What's the framework?

13 So on that topic, Beth and I, actually, we have  
14 had a number of conversations developing a tradeoff  
15 framework in -- among all the different risks.

16 So now -- yes.

17 MANAGING INVESTMENT DIRECTOR RICHTMAN: So how --  
18 Beth Richtman, CalPERS Investment staff.

19 So I think I'll respond in a way that addresses  
20 both Mr. Perez and Ms. Taylor's question about  
21 co-investments. So last week, we actually had a private  
22 equity manager in our office. And it was interesting  
23 because they talked about how they were looking, in  
24 particular, at certain social factors when they underwrite  
25 investments, because they're concerned about the returns.

1           And a couple examples they gave were, one, that  
2 was a -- it was a company that was a brand that was  
3 consumer facing, that when they did their due diligence,  
4 even though it looks like a very attractive, you know,  
5 investment on the face of it, they found that going deep  
6 into the supply chain, that there were actually labor  
7 relations issues and actually child labor issues within  
8 that supply chain that they saw as a huge risk to that  
9 brand. And they couldn't get their in pricing and decided  
10 not to touch it. And they walked away, because they saw  
11 that as a material risk to the investment.

12           And if they hadn't been looking at the S part of  
13 it, they wouldn't have necessarily seen that. So that  
14 example captures two S topics, which are important. One  
15 is on the labor side, the risk, and understanding the  
16 workers within the company, but it also expresses  
17 something which is the consumer sentiment about these type  
18 of topics.

19           Consumers care more and more about the type of  
20 products and services they're taking, the companies that  
21 produce them. And so that brand value matters a lot. And  
22 so as an investor, when you're underwriting a company, you  
23 tend to put a lot of value on the brand of some of these  
24 companies. And so things that could imperil the brand  
25 matter a lot, when you're underwriting investments.



1           Relatedly, they also talked about looking at  
2 certain companies that would supply to big -- I guess, big  
3 customers, or corporate customers, like say a Walmart,  
4 that now have very strict guidelines for the types of  
5 products they're buying. I mean, they're very much  
6 looking at the chemicals, they're looking at the carbon  
7 footprint of the products they're buying. And so if  
8 companies have say -- you know, are selling to Walmart as  
9 their major customer, if they're not thinking about the  
10 carbon footprint of their products, they might be excluded  
11 from that giant market.

12           And so these are issues that affect the value of  
13 private companies, and that we need to make sure we're  
14 looking at. And one thing we're doing in real assets, for  
15 instance, that SI recently updated with the Real Assets  
16 team is we had these ESG considerations matrixes, when we  
17 underwrite real estate and real assets. And those help  
18 guide that team in pricing these risks. And I think tools  
19 like that can be utilized in the private equity process as  
20 well to help make sure that our staff is aware of those,  
21 and that our external managers are making sure they're  
22 factoring these topics in.

23           COMMITTEE MEMBER PEREZ: Thank you.

24           CHIEF INVESTMENT OFFICER MENG: Thank you.

25           CHAIRPERSON FECKNER: Mr. Jones.

1           COMMITTEE MEMBER JONES: My question has been  
2 answered.

3           CHAIRPERSON FECKNER: Thank you.  
4 Ms. Taylor.

5           VICE CHAIRPERSON TAYLOR: Thank you. And I just  
6 want to thank Ben and Ms. Richtman for their explanations.  
7 And I also wanted to just go a little bit deeper. We  
8 have -- when we look at the S on the ESG, we already have  
9 an example for ourselves where we lost money because of  
10 the S on the ESG, and the G actually, because we were  
11 invested in a fund where Toys"R"Us was one of the  
12 companies they were invested in. They bankrupted the  
13 company. The governance of the equity fund was  
14 questionable to me, and we lost money on that.

15           The reputational risk for that for us is bad,  
16 because that hurts our reputation, and it hurt the  
17 reputation of the private equity fund. So when -- and it  
18 was a governance issue as well as them not treating their  
19 workers well, when they -- when they closed the company,  
20 they ended up with a whole -- 33,000 unemployed workers.  
21 And that's just not a good look for CalPERS to be invested  
22 in number one.

23           But number two, it hurts the fund. It's a risk  
24 to the fund. We lost money on that. So I just want to be  
25 clear, that's kind of what I was referring to. But Ms.

1 Richtman did a very broad definition of that, which is  
2 helpful as well.

3           But I was -- I think we -- when we can see these  
4 examples, my concern is that we don't get involved in a  
5 company that's going to take money out of that company for  
6 the CEOs, close down the company, and put 33,000 workers  
7 out of work, which is where we need to be very wary of.  
8 So I appreciate everybody's help with that.

9           Thank you.

10           CHAIRPERSON FECKNER: Seeing no other requests,  
11 back to you, Mr. Meng.

12           CHIEF INVESTMENT OFFICER MENG: Thank you. So  
13 next agenda item is -- let me open my binder. I know it's  
14 the CFA. We have esteemed guest with us today from CFA.  
15 We also would like to thank our CalPERS colleague, Anne  
16 Simpson, for her help and contribution to this project.

17           So with that, let's start with the Board  
18 education workshop. And the topic today is investment  
19 risk and the return.

20           So these will be our very first --

21           CHAIRPERSON FECKNER: Before we move on, we did  
22 just get a request to speak on Item 7a. Mr. Darby.

23           Microphone will be turned on for you. Please  
24 identify yourself for the record, and you'll have up to 3  
25 minutes for your comments.

1 MR. DARBY: Mr. Chair, Board members, good  
2 morning. Al Darby, Vice President -- excuse me, President  
3 Retired Public Employees Association.

4 Regarding co-investing, when there was an effort  
5 afoot to create two independent GPs, I was told that most  
6 PE deals were in the 100 to 500 million dollar range. But  
7 CalPERS, with its bigger purse, could do the 1 to 3  
8 billion dollar deals in PE that would be potentially  
9 enhancing our ability to operate in the PE area.

10 Well, as a co-investor, CalPERS should be able to  
11 swing these bigger deals, while at the same time being  
12 almost invisible to the public, which is what was one of  
13 the ambitions of the two independent GPs was to keep  
14 CalPERS as the -- not the -- the open partner, but a  
15 silent partner and an invisible partner to these companies  
16 that would be targets for PE.

17 Also, these deals, which could be more favorable  
18 with co-investing for CalPERS, would retain transparency,  
19 accountability, alignment, and direct -- with enhancing  
20 ROI to CalPERS and while almost remaining invisible to the  
21 general public.

22 Thank you.

23 CHAIRPERSON FECKNER: Thank you.

24 Mr. Meng.

25 (Thereupon an overhead presentation was

1 Presented as follows.)

2 CHIEF INVESTMENT OFFICER MENG: Thank you, Mr.  
3 Chair. As I said today, we have an esteemed guest, Mr.  
4 Jeff Bailey from CFA to help us with the Board education  
5 workshop. And as I said, again, thank -- we'd like to  
6 thank Anne Simpson for her input and contribution to this  
7 very important project. This is the very first of a  
8 series of education workshops. And today's topic is  
9 investment risk and return basics.

10 So without further ado, I turn it over to our CFA  
11 guest.

12 INVESTMENT DIRECTOR SIMPSON: Thank you very  
13 much, Ben. And good morning, Board members, and welcome  
14 to new Board members. This is a special day, because it's  
15 the very first of a new series of Board education. And if  
16 we go to the next slide -- thank you.

17 --o0o--

18 INVESTMENT DIRECTOR SIMPSON: Just to remind the  
19 Board and to let new Board members know, last year,  
20 CalPERS went through a process of self-evaluation looking  
21 at how the performance of the Board could be strengthened,  
22 both individual members of the Board, but also the Board  
23 as a whole. And the evaluation was facilitated by the  
24 National Association of Corporate Directors.

25 And when the findings came forward in January,

1 the issue of education and developing a curriculum was  
2 really at the top of the list of feedback from Board  
3 members. And our Board President, Henry Jones,  
4 established a number of workstreams. And I'm delighted to  
5 say that the workstream being lead on education and the  
6 development of the curriculum by Theresa Taylor and Mona  
7 Pasquil Rogers is off to a flying start with today's  
8 event.

9 So I'm very pleased to be able to with Ben  
10 welcome Jeff Bailey to speak to us. But I'd also like to  
11 acknowledge Amy Borrus who's here from the Council of  
12 Institutional Investors. This effort really is teamwork.  
13 We have CalPERS, of course, ready to learn and eager to  
14 find out more. But we're really fortunate to have CII, as  
15 well as the CFA Institute as our partners in this project.

16 The next thing I'm going to recap --

17 --o0o--

18 INVESTMENT DIRECTOR SIMPSON: Oh, there we go.  
19 The Pension Buck. That's actually the most important  
20 graphic on anybody's day job around the investment work.

21 Before we start the workshop, I wanted to put  
22 this. It's something many of you will know. It's more  
23 like Monopoly money. It's a little CalPERS dollar. And I  
24 think what's so important, it's such a simple image. But  
25 what it shows our members is where the money comes from.

1 For every dollar that CalPERS pays out to our almost 2  
2 million members as they retire -- and that's over \$20  
3 billion a year at the moment. For every dollar, \$0.59  
4 comes from the investment returns. This is why I  
5 understand Ben has a mighty responsibility as the CIO with  
6 the investment team.

7 But if we could go to the next slide, please.

8 --o0o--

9 INVESTMENT DIRECTOR SIMPSON: The important thing  
10 to remember for today's education is that we're not  
11 looking at the role of the staff, the internal managers  
12 and the external managers. What we're looking at today is  
13 the role of the Board. And as was mentioned by Ben and  
14 Beth earlier, we have very good evidence to show that good  
15 governance has a really positive impact on performance.  
16 And we believe that's true for ourselves, that the quality  
17 of the governance of CalPERS is really going to make a  
18 difference to the organization's ability to fulfill its  
19 mission.

20 So what we've got on this slide is just a  
21 summary, before we start the workshop with Jeff, just to  
22 remind everyone what is the role of the Investment  
23 Committee. It's very different from the staff. And the  
24 Board has four areas of responsibility. And you can read  
25 them all in glorious detail in the full delegation. It's

1 a public document.

2           And the first responsibility of the Investment  
3 Committee, which is given its authority by the Board,  
4 which delegates to the Investment Committee, is to set the  
5 Investment Beliefs, and these have been referred to a  
6 couple of times already this morning. They really set out  
7 our thinking about where risk resides, what causes the  
8 creation of long-term value, and so forth. The Committee  
9 also sets the total fund and the asset class benchmarks.

10           And Jeff this morning will be talking a little  
11 bit about how do you construct a benchmark, what is that,  
12 and where does it come from. The Committee also sets the  
13 investment risk appetite, that's also been touched on  
14 today; and the criteria and the triggers for information;  
15 and the flow of information that you need in order to play  
16 your role as a Committee of the Board.

17           The Committee also has important responsibilities  
18 where you will approve activity undertaken by the  
19 Investment Office. You will approve investment policies,  
20 asset class strategic plans, and also litigation where  
21 there's a material sum involved.

22           We go -- ah, but I'm not finished.  
23 Unfortunately, there's another slide, just to realize what  
24 an important job the Investment Committee has.

25           Can we go to the next slide, please.



1                   --o0o--

2                   INVESTMENT DIRECTOR SIMPSON: Thank you. Back  
3 again to slide 5.

4                   In addition, this Committee has responsibilities  
5 to conduct strategic asset allocation, and also selection,  
6 and, of course, review the performance of Board  
7 consultants, and finally, very important for any Board  
8 Committee and the Board itself is oversight. And we've  
9 listed out the key areas of oversight this Committee has:  
10 Performance, liquidity management; oversight of the  
11 selection and performance of partners, managers, and  
12 consultants; also cost effectiveness; risk assessment and  
13 the control environment; environmental, social and  
14 governance matters; and overall management of risks. Now,  
15 this isn't the doing off. This is the oversight of what  
16 the staff are doing.

17                   So with that brief recap on what the role of the  
18 Investment Committee is, and ever with that CalPERS  
19 Pension Buck at the back of our mind, thinking about where  
20 does that \$0.59 come from, let me turn over to Jeff  
21 Bailey.

22                   You do have his biography in the meeting  
23 materials.

24                   You could go to the next slide, please. Thank  
25 you.

1                   --o0o--

2                   INVESTMENT DIRECTOR SIMPSON:  There's two things  
3 I want to flag about Jeff's background.  First of all,  
4 that he's a trustee.  So he's very much in your world.  
5 He's not some financial wizard sitting in a back room.  
6 Although, I'm sure you have done that from time to time.  
7 But Jeff actually is a trustee.  And I think therefore  
8 he's coming to the investment role that you have very much  
9 as a peer, as somebody who understands the  
10 responsibilities that are involved.

11                   He's also on the Board of the CFA Institute  
12 Research Foundation.  Now, why does that matter?

13                   Well, CFA stands for Chartered Financial Analyst.  
14 And this is the standard setting and professional training  
15 body worldwide for the financial industry.

16                   So obviously, Jeff has been a student.  That's  
17 why he can put the letters, CFA, after his name, but also  
18 he's sitting on the Research Foundation, which is looking  
19 at all of the education and training for financial  
20 professionals, and several hundred thousand of them in  
21 many, many countries.

22                   So with that now, and a special thanks really for  
23 coming out at what was not a convenient time on family  
24 matters.  We're looking forward very much to Jeff's  
25 presentation.

1           Thanks, Jeff.

2           MR. BAILEY: Thanks, Anne. Thanks, members of  
3 the Board. Let me perhaps just start just give you a  
4 little bit of background on myself very quickly. I  
5 actually started out at the Minnesota State Board of  
6 Investment out of grad school. And over the years, I rose  
7 through the ranks and became the Assistant Director of the  
8 organization for 5 years.

9           And I moved then to a consulting firm down in  
10 Chicago, where I did a lot of work with large pension  
11 funds on performance analytics. But being a Minnesotan, I  
12 got homesick and I wanted to head back to Minnesota. And  
13 I took a job at Target Corporation as the Chief Investment  
14 Officer there. And among other duties, I was responsible  
15 for the investment of our pension fund and our 401(k)  
16 plan, and spent two decades there at Target. And I  
17 actually retired from target about a year and a half ago.

18           Over that time, while I was in those roles, I  
19 also spent a fair amount of time still at the Minnesota  
20 State Board of Investment just knowing you always come  
21 home. And I was the Chair of the Investment Advisory  
22 Council for many years. And I left that role when I  
23 retired from Target.

24           I continue as a trustees of the University of  
25 Minnesota Foundation Investment Advisors. As Anne noted,

1 I'm also on the board of trustees at the Research  
2 Foundation of CFA Institute. And just to keep myself  
3 busy, I'm a finance lecturer at the University of  
4 Minnesota now.

5 And so I've continued on in this business,  
6 because I really love it, and I love being on the trustee  
7 side. And so it's important to me to be able to try to  
8 work with groups, this one included, to try to enhance the  
9 whole idea of trustee education, because it's a hard job,  
10 and I want to spend a little bit of time talking about  
11 that as we move along here.

12 --o0o--

13 MR. BAILEY: And my agenda is lengthy. I'll put  
14 it that way. We're going to cover a fair amount of  
15 ground. But this is meant to be basics. So different  
16 members of this group are in different places, I'm quite  
17 certain, in terms of your knowledge of investments. And  
18 that's fine. And I'm going to get to a moment here, where  
19 I'm going to say it actually doesn't matter how deep your  
20 investment knowledge is to be a good trustee. But our  
21 focus is going to be on basics.

22 So, you know, there's some areas where you say I  
23 get that. Fine. Relax. And we'll continue on. I'll bet  
24 we catch up with something that you're not completely  
25 familiar with. But for those of you that are really new

1 trustees, this is a great opportunity to just try to take  
2 it.

3           This is a workshop. Normally, when I would do a  
4 workshop, I'd have my jacket off, I'd be walking around in  
5 front of you, and we'd be very intermingled here. This is  
6 a little bit more formal setting than I'm used to in those  
7 sort of situations. But I still urge you to sit back and  
8 relax. This is education. There are no decisions to be  
9 made, no conclusions to draw. This is an opportunity to  
10 ask some questions, to absorb some knowledge, and  
11 hopefully get comfortable with the idea of your role as a  
12 trustee.

13                       --o0o--

14           MR. BAILEY: So I believe you were sent this  
15 book. This was something that I wrote with a couple of  
16 co-authors back in 2011. And it got popular enough where  
17 we ended up doing a second edition of it. It's called *A*  
18 *Primer for Investment Trustees*.

19           Primer, is that right?

20           INVESTMENT DIRECTOR SIMPSON: I say primer, you  
21 sat tomato

22           MR. BAILEY: Okay. Yeah. *A Primer for*  
23 *Investment Trustees*. I go to the source of true English  
24 language. So I'll say primer, *Primer for Investment*  
25 *Trustees*. But it's something that I've firmly believed in

1 over time is that this sort of approach of trying to  
2 educate new trustees on a -- in numerous situations is not  
3 easy, because trustees come onto boards in all sorts of  
4 situations.

5           Quite often, they're very -- are unconfident  
6 about their roles. And the ability to ask questions, and  
7 the ability to get -- grasp some of the important concepts  
8 is troublesome. And so this book was actually written  
9 with the idea of being presented to a new trustee. It's  
10 written in sort of a conversational tone, by which a --  
11 essentially a staff member is doing a get-to-know-you  
12 session, a long get-to-know-you session, with a new  
13 trustee, and trying to explain some of the -- some of the  
14 key concepts that that individual is going to be facing  
15 when they're on the Board.

16           And the idea is to essentially introduce those  
17 concepts in a way that allows the part -- the Board member  
18 to be -- engage in more effective participation in fund  
19 governance and setting Investment Policy.

20           It's -- the organization of it is designed to  
21 capture some of those key concepts to develop chapter  
22 takeaways. But I actually view the most important thing  
23 is the questions there at the end of each of the chapters.

24           And if you get a chance to read through that, I  
25 hope you take in some of those questions, and you think

1 about it how you might form rate it for your particular  
2 circumstance.

3           Every trustee meeting usually involves some  
4 knowledge transfer that -- about which you really actually  
5 don't know that much about. I mean, that would just be  
6 pretty natural. When you're a trustee, you're being  
7 inundated with material from a professional staff quite  
8 likely that understands it better than you do. And the  
9 ability to ask effective questions I think is at the heart  
10 of being able to be a good trustee.

11           So if you get a chance to look through the *Primer*  
12 *for Investment Trustees*, I urge you to do so. I'll  
13 emphasize this is a product of the Research Foundation.  
14 And there are no royalties attached it. I get paid  
15 nothing from it. It -- the Research Foundation is a  
16 nonprofit organization, and all our material is in the  
17 public domain. So it's yours to pass around as you see --  
18 as you see fit.

19   --o0o--

20           MR. BAILEY: Let me talk a little bit about the  
21 intended audience of this, investment trustees. And  
22 again, I'm trying to be very basic here. I think you  
23 understand your role, but I think it's important to spend  
24 a little bit of time just thinking about trustees as a  
25 general concept.

1           There's an organization called The Greenwich  
2 Roundtable. It's out on the east coast. And they do a  
3 lot of work in research and investor education. And they  
4 wrote a report a number of years ago that essentially  
5 said -- this just blew my mind, that essentially there  
6 were over 100,000 asset pools in this country with  
7 long-term investment objectives, in something like 10  
8 years or more is the way they estimated it.

9           And they said that there were something to the  
10 effect of 500,000 people on the governing boards of these  
11 organizations. I mean, half a million people were  
12 involved in this. And another 500,000 were on various  
13 investment advisory groups. In other words, they may not  
14 be the fiduciaries for those pools of money, but they were  
15 advising.

16           So now there's probably some overlap in that and  
17 so forth. But let's just take the number 500,000. That's  
18 an amazing number of people that are involved. And I know  
19 when you work in your own -- in your own setting, you get  
20 kind of blinders on. You just see. You look just  
21 straight ahead and you see your problems.

22           But the problems of these other organizations --  
23 this could be a small church fund that's collecting money  
24 to build a new building or something like that. It's  
25 one -- the number of response -- or the number of pools



1 that are out there and the number of individuals that are  
2 responsible for this is quite amazing.

3 Oh, we've got a question here.

4 Yes. Yes. I'm going to get to that, Ben, in  
5 just a second.

6 (Laughter.)

7 CHIEF INVESTMENT OFFICER MENG: Sorry.

8 MR. BAILEY: No. That's quite all right. Now,  
9 I've worked with groups -- these various -- with pools of  
10 long-term investment capital in a lot of different roles.  
11 I've been the staff. I've been a consultant. I've been a  
12 trustee. I've been on advisory councils. And I guarantee  
13 you I understand how difficult those particular roles are.  
14 And the questions that are going to come up are really the  
15 ones that I would like to take some time to address today.

16 Now, the question that was popping up here and  
17 what I intend to do is there -- at various points along  
18 the way, I would love this to be an opportunity for you  
19 folks to jump in and ask some questions. And I'm going  
20 to -- I'm going to try to pause at various points in time,  
21 and open it up. Again, I realize this is a relatively  
22 formal setting, but if you just listen to me for an hour  
23 and a half or so, this is not going to be a terribly  
24 interesting discussion. It's going to be a lot better if  
25 you're willing to engage with me and ask some questions.

1           Now, I'm going to bounce it right back. Many of  
2 the questions that I'm going to pose, I don't have an  
3 answer to. I mean, they're the -- your job, and the job  
4 of you engaging with your staffs to come to those  
5 conclusions, because they're specific to your  
6 organizations. But the questions that I'm going to pose  
7 are actually those that I think -- that all organizations  
8 ought to take a position on as they develop their  
9 investment programs.

10           So again, please feel free as we go along here to  
11 interrupt. Like I said, I'll try to pause at various  
12 points in time, but don't -- don't just let me just plow  
13 through this material, please. It will be -- it will be a  
14 lot more fun if we do it that way.

15           Questions at this point?

16           CHAIRPERSON FECKNER: You've already sparked  
17 some.

18           Ms. Yee.

19           COMMITTEE MEMBER YEE: Thank you, Mr. Chairman.

20           Thank you. I'm actually very excited about the  
21 session this morning. You know, in reviewing the  
22 materials for this session and looking at, I guess, just  
23 the structure of the agenda today, I was a little  
24 surprised. Anne had opened up with just kind of the  
25 Committee's main oversight roles in terms of reviewing

1 investment performance and cost effectiveness, risk  
2 assessment. And I mentioned this to Marcie last week, but  
3 it surprised me in terms of the missing elements of the  
4 Investment Committee agenda for this meeting, in terms of  
5 some of those oversight elements.

6 And so just making an observation. And I think  
7 it really speaks, you know, how much information do we  
8 need to really fulfill our responsibility. So I'm just  
9 going to put that out there. No need for an answer now.  
10 But it was just kind of startling to kind of see in  
11 preparation for this, and then not have kind of the usual  
12 elements that we see in the Investment Committee agenda  
13 with us today. Okay.

14 MR. BAILEY: All right. Well, let me continue  
15 then with a --

16 CHAIRPERSON FECKNER: We have one more.

17 We have one more. Mr. Jones,

18 MR. BAILEY: Oh, I'm sorry. Go ahead.

19 COMMITTEE MEMBER JONES: Yeah. Thank you, Mr.  
20 Chair. You sat through the previous agenda item --

21 MR. BAILEY: Yes.

22 COMMITTEE MEMBER JONES: -- on the private equity  
23 discussion. And as you go through, there were some  
24 questions that in my mind may have been not an oversight  
25 issue, but a transactional type question. I would like

1 you to comment on those two elements as you go through  
2 today --

3 MR. BAILEY: Sure.

4 COMMITTEE MEMBER JONES: -- that shed some light  
5 on those roles.

6 MR. BAILEY: Um-hmm. Completely fair, and I  
7 will, most definitely.

8 Let me say one other thing as a form of  
9 introduction, and then we'll move on into some of the --  
10 the meat of the discussion here today. As I said here,  
11 and maybe, Mr. Jones, this may go a little bit to your  
12 point who is an investment trustee? Well, it's -- I say  
13 it's anyone who's charged with high level supervision of  
14 investment assets. And the adjective "high level" is, I  
15 think, a very important term there.

16 You don't have day-to-day responsibilities for  
17 managing the assets. And the focus, as I say, is really  
18 on picking the top leadership, making sure that that  
19 element of governance is in place, setting the appropriate  
20 investment policy, and monitoring performance relative to  
21 objectives.

22 I think the key is that to do that, you don't  
23 necessarily need extensive investment experience. It  
24 certainly doesn't hurt. Although, I actually have seen  
25 some trustee boards where too many investment

1 professionals on the board actually disrupt things quite a  
2 bit, because everybody has their own particular opinion  
3 about how the world ought to work. And that -- then they  
4 lose sight of the high-level supervision of investment  
5 assets that's supposed to take place.

6 I'm constantly reminding people that in Minnesota  
7 we actually had an actor/body builder as a Governor, I  
8 think, before you did.

9 (Laughter.)

10 MR. BAILEY: And in that setting, that individual  
11 was the Chair of the Minnesota State Board of Investment.  
12 And while I was not associated with the Minnesota State  
13 Board of Investment at that time in my career, I had a lot  
14 of friends that were there. And they said that he was  
15 actually quite effective. That he was a good listener,  
16 that he didn't step into situations where he didn't have  
17 the competence to do so. And he let the staff do their  
18 jobs when they were supposed to do their jobs.

19 So no one would claim that this gentleman was an  
20 investment expert, but most of the people, again I've  
21 talked to, thought he did a very good job.

22 So the whole notion that you have to be an  
23 investment professional I think is -- to do a good job on  
24 this I think is misguided. But you do have to have some  
25 knowledge of investment basics, and that's really what

1 we're here for.

2 --o0o--

3 MR. BAILEY: And that's really what the  
4 investment -- the *Primer for Investment Trustees* is all  
5 about, is to be able to provide some of that basic  
6 education.

7 And we're hoping to fill the gap that we have for  
8 individuals that are trying to develop that, because so  
9 many of the books and education materials that you see  
10 today just are really associated with very strict and  
11 limited discussions of fiduciary duty. You can find  
12 investment text books all you want, but there's actually  
13 very little education that goes on for training investment  
14 trustees. And the Primer/Primer is meant to fill that  
15 gap, so...

16 Questions?

17 Okay. All right.

18 --o0o--

19 MR. BAILEY: Well, let's the Primer itself has 9  
20 separate areas. And we're going to focus on two really:  
21 Investment risk tolerance, we call -- that's the chapter  
22 title. I'm going to refer to it as investment risk as we  
23 go along here, and investment assets. And as we move  
24 through this, you'll see a number of different slides.  
25 While I have questions on the right, Anne warned me that

1 you've been given a list of questions that you might be  
2 interested in asking at some point. And I'll say that it  
3 would be a great opportunity to jump into some of those,  
4 if you have that list.

5           Again, I'll probably push back and say I don't  
6 necessarily have the answers to those. That those are  
7 discussion items. But it's -- it would be great to throw  
8 some of those out on the table and get a little bit of  
9 your sense of what's appropriate. So let's start with the  
10 idea of asset classes here.

11                           --o0o--

12           MR. BAILEY: And as I said in the beginning, I  
13 have a simple premise, that trustees don't and shouldn't  
14 deal with individual investments. That's not your job.  
15 And if you're doing that, then you've really moved into an  
16 area of trustee work that you don't belong in, to be quite  
17 honest.

18           Your key role is setting investment policy. And  
19 one of the ways that you set investment policy is to  
20 establish a policy asset mix. And most organizations do  
21 that by identifying a combination of asset classes that  
22 they believe expresses the appropriate level of risk for  
23 their investment program. And an asset class is really  
24 just a collection of individual investments that behave  
25 similarly in important ways.

1           And also the asset class tends -- the assets that  
2 are in the asset class tend to behave differently than  
3 assets that are in another asset class. I mean, that  
4 sounds a bit circular, but it's actually a fair statement.  
5 There's no specific definition of what is an appropriate  
6 asset class.

7           You could probably say that I'm going to split  
8 the world up into equities and bonds and walk away. And  
9 you would be pretty chose to doing your job as an  
10 investment -- group of investment trustees.

11           Now, most assets are more nuanced than that, and  
12 it pays to get a little more granular. But it's also the  
13 case that equities and bonds are a very high level  
14 description of what most investments that you could engage  
15 in, they capture the fundamental elements of that.

16           This slide shows a potential division of assets  
17 into different publicly-traded types of assets and private  
18 market assets. I want to emphasize this is not  
19 exhaustive. It's not necessarily the way you want to do  
20 it. It's just a sample, but each one of those asset  
21 classes, in a sense, is a shorthand. I mean, that's how I  
22 view asset classes.

23           If you went to an investment professional and you  
24 said we're 70/30, 70 stocks, 30 bonds, that investment  
25 professional would understand what you're trying to say at



1 that moment. I mean, you don't have to actually say a lot  
2 more than at that moment. Why? Because the investment  
3 professional reads the shorthand. The investment  
4 professional understands what's behind equities, what's  
5 behind bonds, what you're trying to say when you say  
6 you're 70/30.

7           If you said, well, my 70 is -- or my 30 maybe is  
8 composed of 20 percent government bonds and 10 percent  
9 high-yield bonds, now I've split my bond side into  
10 additional asset classes. And again, the investment  
11 professional would read that shorthand and understand what  
12 you're saying about the government bonds and what you're  
13 saying about the high-yield bonds. So asset classes are  
14 just a way to express, in my mind, some of the fundamental  
15 characteristics of the underlying investments that you  
16 might participate in.

17           If you have 1,000 investments, you could have  
18 1,000 asset classes. I mean, that wouldn't make much  
19 sense, but you could do it that way. As you start to  
20 aggregate, you start to tell stories about the individual  
21 investments in groups and that's helpful. That's what you  
22 start to create that shorthand. And your goal ultimately  
23 when you create a policy portfolio is to create the most  
24 efficient combination of -- and from a risk and return  
25 standpoint, the most efficient combination of investments

1 that you possibly can. And the shorthand that you use  
2 with asset classes is just one way to try to get at that  
3 expression of your Investment Policy.

4           So there's nothing magic about asset classes.  
5 You decide for yourself what is the appropriate granular  
6 level. Understanding you get too granular, and then the  
7 investment professionals start to lose track of the  
8 shorthand, exactly what do you mean by that particular  
9 investment. You get too aggregated, and you maybe lose  
10 some of those key nuances that go on in those particular  
11 asset classes.

12           So there's a middle ground there, and different  
13 organizations take it differently. I mean some  
14 organizations take publicly-traded equities and they split  
15 it up between U.S. and the rest of the world. Other  
16 organizations want to just have a global. I mean, there's  
17 no right or wrong answer to that.

18           So I've -- notice how I've split that into a  
19 publicly-traded side and a private market side, or  
20 oftentimes called alternative investments. Institutional  
21 investors, there's a tendency to do that. And different  
22 organizations treat this differently.

23           On the left side, the publicly-traded side, I  
24 mean, we know a lot about those asset classes, however we  
25 slice them up. So we know -- we have great data on U.S.

1 equities. We have timely frequently calculated clean  
2 comprehensive data. There's no doubt about that. We can  
3 build benchmarks for that data. We can develop  
4 correlations, understanding how these assets tend to move  
5 relative to each other. And we know that the market for  
6 those publicly-traded asset classes is quite efficient,  
7 that the price of the asset is probably very near the true  
8 investment value of those assets. All right. I mean,  
9 that's just standard stuff.

10 Private markets, there it's a little bit of the  
11 other side of the coin. You know, we don't have great  
12 data on private markets. It's not necessarily timely.  
13 It's not necessarily frequent. Oftentimes, it's very  
14 dirty in the sense of it's just hard to separate the  
15 noise out in the valuations. We don't have great  
16 benchmarks for that sort of data, and we are kind of  
17 sketchy on the correlations, how these assets tend to move  
18 relative to one another.

19 So the -- I think it's -- that's the reason that  
20 I and most institutional investors tend to split out  
21 publicly traded from private Markets is a lot of the  
22 information that's available on the public markets is very  
23 different than the information that's available in the  
24 private market side.

25 Now, I'm not going to get deep into alternative

1 investments.

2 --o0o--

3 CHAIRPERSON FECKNER: Before you go forward, we  
4 do have a few requests.

5 MR. BAILEY: Yeah, please. Please.

6 CHAIRPERSON FECKNER: First of all, when you  
7 refer to asset classes --

8 MR. BAILEY: Yes.

9 CHAIRPERSON FECKNER: -- is that the only lens by  
10 which to review a fund?

11 MR. BAILEY: Well, yes, I think that's a great  
12 question. Not, yes is in that's the only way. I think  
13 there are different ways to view it. Go back to my  
14 statement about the shorthand. So you could think of  
15 asset classes as being sort of bundles of what I would  
16 call exposures to economic events. So when you think  
17 about equities, you could think about equities as being  
18 exposure to the U.S. economy. You could think about it as  
19 being exposure to corporate profits.

20 So I could actually kind of build a model that  
21 didn't talk about equities. It talked about those  
22 exposures to the economy. It's called factors. I mean,  
23 there are ways to build asset -- investment policies that  
24 are just based on factors.

25 Think about bonds for a minute. I mean, bonds

1 have an exposure to nominal interest rates. When the Fed  
2 raises interest rates, bond prices tend to go down. Bonds  
3 have an exposure to inflation, so I could build an  
4 Investment Policy based on some of these exposures.

5 Again, I think -- I'm sorry.

6 CHIEF INVESTMENT OFFICER MENG: If I may. So  
7 when Jeff is talking about factors, you're very familiar  
8 we use risk segments. So that work that's under your  
9 leadership in the past couple years. The risk segment  
10 work is -- that Jeff is talking about is risk factors. So  
11 to your question, there probably is another way further to  
12 align the different asset class by risk segment, let it be  
13 we call growth or income. So we can also look at the  
14 portfolios through a lens of risk segments or factors.

15 CHAIRPERSON FECKNER: Thank you.

16 MR. BAILEY: That's a very good point. So, Mr.  
17 Feckner, when you asked that question, it -- the answer is  
18 clearly yes. That's a long-winded yes, but it's clearly  
19 yes. I think what happens though is that most  
20 organizations have a difficult time with that alternative  
21 form of shorthand. So I could talk about an economic  
22 exposure in my portfolio, but -- or trustees and even  
23 staffs have a tough time manipulating that.

24 Ultimately, I have to invest in something, so I  
25 can't invest in economic factors. I can invest in stocks.

1 So, I mean, that's the other reason why you tend to see  
2 that expressed that way.

3 CHIEF INVESTMENT OFFICER MENG: Yeah. And for  
4 those of you who were on the Board when I was here the  
5 first time, you probably still remember my soup analogy.  
6 So that's -- the soup is the factors.

7 (Laughter.)

8 CHIEF INVESTMENT OFFICER MENG: Thank you.

9 CHAIRPERSON FECKNER: Yes. And you didn't bring  
10 soup either.

11 (Laughter.)

12 INVESTMENT DIRECTOR SIMPSON: Next time.

13 CHAIRPERSON FECKNER: Mr. Perez.

14 COMMITTEE MEMBER PEREZ: Mr. Bailey, I was  
15 intending to go ask the question when you went over it,  
16 but it -- you -- we didn't talk about it.

17 MR. BAILEY: No, please.

18 COMMITTEE MEMBER PEREZ: Under roles, Section  
19 1 -- and this is the PDF of your book. We didn't -- I  
20 didn't get this. I got the PDF. Under roles and  
21 responsibilities, page 13 of the PDF, the Board -- it says  
22 the CIO -- now, I understand this is the -- your version  
23 of a best practice or in the perfect world. The CIO  
24 reports directly to the Board on an annual basis. And  
25 then we discuss and determine compensation for the

1 following year. And then it also says that we approve the  
2 CIO's selection of senior staff members, and sign off on  
3 his or her evaluation of those staff members. This  
4 leadership team is critical to effectively translating  
5 your vision of investment policy into a concrete  
6 investment program.

7 That's not how we do it here. And can you speak  
8 on the benefits and the risks of the way that CalPERS does  
9 that, please?

10 MR. BAILEY: Well, and I want to be a little  
11 careful about speaking on the benefits and risks of a  
12 specific organization. Different organizations treat  
13 this -- treat this in a -- in different ways. And there's  
14 nothing -- I think the -- it's really the question of  
15 micromanaging, right? I mean, whenever an organization --  
16 whenever a trustee group gets too deep into the decision  
17 making, I think you run the risk of micromanagement. And  
18 it could be that you -- it's quite reasonable to say that  
19 an organization is going to appoint one individual and  
20 deal directly with that individual. And then that  
21 individual is delegated the responsibility to make all the  
22 decisions below that. That makes complete sense.

23 I think the description that you're taking in  
24 there -- that you took from that page 13 is an alternative  
25 view, but it isn't going much deeper. You know, it's

1 completely reasonable also to say that a trustee board  
2 might have some say over the senior managers that are one  
3 step below the CEO or the CIO of the organization.

4 I think it's more a question of a slippery slope  
5 once you start getting too far down into the decision  
6 making of personnel, then you run the risk of essentially  
7 freezing the power of the leader of that organization.

8 So it's completely fair, and I would point out  
9 everything that goes on in this particular book is just  
10 one stylized organization. I would read it in a nuanced  
11 way that, you know, we're not saying that that's the only  
12 way that a board can operate.

13 CHAIRPERSON FECKNER: Marcie.

14 CHIEF EXECUTIVE OFFICER FROST: Yeah. Mr. Perez,  
15 so currently under the CEO delegation you've delegated  
16 that to me. But one of the process pieces that I put in  
17 place is when we hired the CIO, with we hired the CFO, I  
18 invite Board members in to participate on those panels.  
19 So they are -- you are involved in the selection of some  
20 of the senior management positions here in the  
21 organization by the fact that you're sitting on these  
22 interview panels, giving input, and giving whether you  
23 think that those are individuals who could come before  
24 this body and be successful.

25 CHAIRPERSON FECKNER: Anything else, Mr. Perez?



1 COMMITTEE MEMBER PEREZ: No, sir.

2 CHAIRPERSON FECKNER: All right. Thank you.

3 Mr. Jones.

4 COMMITTEE MEMBER JONES: Yeah. Thank you, Mr.  
5 Chair.

6 Yeah, I was -- back to your --

7 CHAIRPERSON FECKNER: Hold on. Just a second.  
8 There you go.

9 COMMITTEE MEMBER JONES: Okay. Thank you. Thank  
10 you, Mr. Chair.

11 Back to your slide 12, 12 of 55. Looking at the  
12 asset classes and then you made reference to the  
13 benchmark. So the benchmarks allow the Board oversight to  
14 determine -- to assess success, so -- but if you go down  
15 to breaking out these asset classes to several subclasses,  
16 then you also mention that the -- it becomes difficult to  
17 have a benchmark for those items. So how do you create  
18 these subclasses if you can't evaluate success by using a  
19 benchmark?

20 MR. BAILEY: Well, Mr. Jones, let me get to the  
21 notion of benchmarks here in just a second.

22 COMMITTEE MEMBER JONES: Okay.

23 MR. BAILEY: I mean, I really a slide or two away  
24 from --

25 COMMITTEE MEMBER JONES: Okay.

1 MR. BAILEY: -- dealing wit that very important  
2 question. And I think let me come back then to your  
3 question at that point.

4 CHAIRPERSON FECKNER: Ms. Taylor.

5 VICE CHAIRPERSON TAYLOR: Thank you, Mr. Chair.

6 So, hold on. Let me open my book back up to my  
7 question. So on -- and actually, now that I look at my  
8 question and heard your answer to Mr. Jones, maybe we  
9 might want to wait. But I was -- I was at your class.  
10 First of all, I want to thank you for being here. And I  
11 was at your class at the CII Institute.

12 And I want to kind of go into something I  
13 remember that you said, which was that the private equity  
14 and public equity markets are not dissimilar, in that  
15 they're -- they're kind of the same thing.

16 MR. BAILEY: Right. Right.

17 VICE CHAIRPERSON TAYLOR: So we're not getting  
18 into a different investment when we get into private  
19 equity. But, in that, we don't have a real easy time  
20 benchmarking that.

21 MR. BAILEY: That's true.

22 VICE CHAIRPERSON TAYLOR: And I think you're  
23 going to get to that.

24 MR. BAILEY: I am. Yes. Absolutely. I think  
25 it's a very important question.

1 CHAIRPERSON FECKNER: Ms. Brown.

2 COMMITTEE MEMBER BROWN: Thank you. My question  
3 is not about benchmarking. It actually piggybacks on Mr.  
4 Perez's comments. We did not compare notes, but I  
5 actually highlighted page 13 and dog-eared that page about  
6 the CIO reporting directly to this Board.

7 And the CIO used to report directly to the Board.  
8 They used to have come to the Board and the selection, and  
9 I believe some other key members did as well.

10 And it -- in -- we didn't back off because of  
11 micromanagement issues. It was more because of -- there  
12 was a report done by Steptoe and some other reports after  
13 a bribery scandal and a suicide, and the Board sort of  
14 changed its oversight model. But I have concerns that the  
15 CIO doesn't report directly to the Board, because I can't  
16 get questions from -- I can't get answers to the CIO, and  
17 it's got to go through the CEO, and a memo has to be  
18 pre-approved.

19 So there are issues with our organization. And I  
20 know that's not the point of this training. But I think  
21 it is very important for us to look at if we want our CIO  
22 to have the best returns and do the best for us, I think  
23 The CIO should report directly to the Board.

24 My other concern is just overall. You know, you  
25 talk about micromanagement, but what you really don't talk

1 about at all in this book is the opposite, is when the  
2 Board actually becomes a rubber stamp. And so I hope  
3 eventually we'll get to that. You've been a staff member  
4 a very long time, and so you would, of course, come to it  
5 from a Board meddling point of view. But there also is  
6 another problem, which is on the other end, when the Board  
7 just does exactly what the staff says, and hasn't had the  
8 draining or the expertise. So I really appreciate this  
9 training and it is about time.

10 Thank you.

11 MR. BAILEY: Well, thanks, Ms. Brown. And I do  
12 spend most of my time now as a trustee, not a staff  
13 member. So I completely understand that. And I would  
14 point out one item, too, on the primer, is that we have a  
15 Chief Investment Officer in the stylized organization.  
16 It's not meant to be so big an organization as you run  
17 here, where you need a CEO and a CIO.

18 So, I mean, again, my point simply is there are  
19 differences in how organizations work. And each  
20 organization has to identify the appropriate lines of  
21 authority that work best for them with the underlying  
22 principles that don't want a rubber stamp body at the top,  
23 and you don't want to -- you don't want a group of  
24 trustees that are becoming involved in day-to-day  
25 activities. So there's a fine line.

1           CHAIRPERSON FECKNER:  No other questions.  Feel  
2 free.

3   --o0o--

4           MR. BAILEY:  Okay.  Let me move ahead to talk a  
5 little bit about market indices just for a moment here.  A  
6 market index, as I say here, is just a basket of  
7 securities.  It's designed to represent the performance of  
8 an asset class.  And you're familiar with sort of the  
9 standard ones, the Dow, the S&P 500.  Knowing how --  
10 exactly how they're constructed and so forth isn't as  
11 important as understanding what they're attempting to do.

12                   I think people lose sight of the fact that there  
13 are literally thousands of market indices out there.  
14 They -- you can take your asset classes and slice them up  
15 into an incredibly broad number of subclasses.  And  
16 different organizations produce various market indices.  
17 Some of them very much overlapped, but you can go out and  
18 find a -- in any large investment banking firm, you can  
19 find them producing market indices.  You find  
20 organizations that do this for a living.  So they're out  
21 there.

22                   The -- I always say that when you think about a  
23 market index, there's really three things you should think  
24 about:  one is purpose, second is security selection, and  
25 third is security weighting.

1           So why do we have this index? What's it  
2 attempting to do? It may seem simple in the case of the  
3 S&P 500. It summarizes the performance of the market.  
4 There are a lot of smaller, more finely cut indices that  
5 are designed to capture specific investment styles. With  
6 the rise of exchange-traded funds, we've seen all sorts of  
7 market indices pop up, just as essentially a tracking  
8 target for these exchange-traded funds.

9           So understanding why the index exists I think is  
10 important. Security selection. You know, you have broad  
11 inclusion, which would be something like the Wilshire  
12 5,000, which is technically every publicly-traded equity  
13 security in the United States within certain rules, or you  
14 have the Dow Jones Industrial Average, which is 30 stocks  
15 these days. When it started out, it was 12 back in the  
16 late 1800s.

17           Security weighting is the other key issue. Most  
18 weighting schemes that are involved in building a market  
19 index are what are referred to as value or capitalization  
20 weighted. Each security inside the index gets an  
21 importance equal to its market value, a number of units of  
22 the security times the price per unit.

23           But you do have different -- there are different  
24 ways of weighting things. I'm not going to go into some  
25 of these secondary forms, but it's important to understand

1 that they do exist.

2 I think what I really want to concentrate on is  
3 some of the uses of market indices. The standard use, of  
4 course, is just to explain the market environment. When  
5 somebody says that the Dow like -- or the S&P 500 today is  
6 down 2 percent plus, something like that, you immediately  
7 though that the stock market is performing poorly today.  
8 I mean, it's -- that's, again, a shorthand. You don't  
9 need to say anything more.

10 But what you find is that when market indices  
11 were originally created, they were used primarily for  
12 that. But in recent years, we've used them for  
13 performance and passive management strategies, which is  
14 why I think you see so many of them today, because we do  
15 want to find ways to evaluate investment programs. And we  
16 do want to implement particular strategies in the  
17 marketplace, and we need some sort of benchmark for those  
18 strategies. So I think the prevalence of market indices  
19 today is really associated with those last two items.

20 Questions.

21 CHAIRPERSON FECKNER: Mr. Rubalcava.

22 COMMITTEE MEMBER RUBALCAVA: Thank you.

23 You know, I've always been intrigued by this  
24 little thing of active versus passive management. And a  
25 lot of people always ask me you know, especially when

1 there's -- the fund performed below expectations didn't  
2 meet its benchmark, and say why don't you just invest in  
3 the index. So can you speak to that issue?

4 MR. BAILEY: Can I come back to that a little bit  
5 later.

6 COMMITTEE MEMBER RUBALCAVA: Sure, please.

7 MR. BAILEY: I think it's a great point. We're  
8 going to spend some time on the whole idea of  
9 active/passive. And we're going to transition right now  
10 into investment benchmarks, and some of the  
11 characteristics of benchmarks that would allow you to do  
12 exactly -- or think about the problem in exactly the way  
13 you just described it.

14 COMMITTEE MEMBER RUBALCAVA: Thank you.

15 MR. BAILEY: So I think it's a great question.  
16 Let me just get to that here in just a second.

17 CHAIRPERSON FECKNER: Go right ahead.

18 --o0o--

19 MR. BAILEY: Okay. Well, like I said, let me  
20 move from market indexes to investment benchmarks. They  
21 are not one in the same. And I think that's important to  
22 understand. This is kind of a nerdy term here, but I'll  
23 say a benchmark is a passive representation of an  
24 investment process.

25 I like to think of it as the fishing hole. So if



1 you're saying I'm going to carry out a investment program,  
2 where am I going fishing? And depending on your answer to  
3 the question, you're going to evaluate your program  
4 differently and build a benchmark differently than someone  
5 else who as a different fishing hole.

6 This idea of persistent and prominent  
7 characteristics of the process in the absence of  
8 investment management. This is exactly what we were just  
9 talking about a moment ago, when we -- this idea of  
10 passive management what would I -- what would I envision  
11 would be the characteristics of a portfolio if I didn't  
12 have any knowledge about what was going to outperform?

13 So the idea is I need to be able to describe what  
14 this passive portfolio looks like. And I say investment  
15 process, because it might not just be an Investment  
16 Manager. It could be bigger parts of an investment  
17 program. But it may be easier to think about for a moment  
18 just in terms of an Investment Manager.

19 So if I told you that I had a small cap growth  
20 manager, and there's a bit of a shorthand going on there,  
21 you kind of get some impression of what that might be.  
22 Somehow it's investing in smaller company stocks, stocks  
23 that are expected to -- earnings are expected to grow  
24 rapidly over time, or at least above average over time.  
25 We have a sense of that.

1           And the idea of a benchmark is to try to quantify  
2 that. So can we build something that I could actually own  
3 that would capture those persistent and prominent  
4 characteristic or small cap growth manager.

5                               --o0o--

6           MR. BAILEY: And so when I think about an  
7 investment benchmark, I want to build that fishing hole  
8 that's associated with that investment process.

9           So it's a great concept, not necessarily so easy  
10 to do all the time. I'm going to get to that in just a  
11 minute. Let me talk about functions though. Because, I  
12 mean, these are really pretty critical. There -- I list  
13 four. You might think of a few more. But I think where  
14 we most commonly think about benchmarks is we use them in  
15 performance evaluation.

16           So trustee boards feel an obligation, and  
17 appropriately so, to say is our investment program  
18 performing well? Well, relative to what? Well, relative  
19 to appropriately designed benchmark. And that's where the  
20 performance evaluation issue comes in.

21           You have to have confidence in the benchmarks  
22 that you're working with before it makes sense to pass  
23 some sort of judgment on the effectiveness of the program.

24           Policy asset allocation. This again goes back to  
25 this sort of shorthand. But I need something that is

1 going to reflect the various types of asset classes that I  
2 might invest in, so then I can build a portfolio of those  
3 asset classes. And again, if I wanted to be very high,  
4 I'd say stocks and bonds. Maybe I'd have some global  
5 benchmark for stocks and some global benchmark for bonds.  
6 If I want to be more nuanced, I'll still start to split it  
7 up.

8           But I want to build a benchmark that's investable  
9 in each of those particular asset classes or subclasses  
10 that I can use to express my policy asset allocations.

11           Very closely related to that is the whole idea of  
12 risk control. If I've built an appropriate benchmark, I  
13 should be able to start to manipulate it in a risk control  
14 manner. I should be able to put them together to simulate  
15 the outcomes that might occur, to look in the past and see  
16 how that combination of benchmarks what it did for me. I  
17 should get an idea of how risky my portfolio is based on  
18 looking at that combination of benchmarks.

19           So it's a critical element in your whole risk  
20 budgeting program. And lastly, performance fee  
21 calculations. I mean, if you're going to pay somebody  
22 based on their performance, you ought to have confidence  
23 you're paying for them based on their performance relative  
24 to an appropriate benchmark.

25           So all four of those, I think, are very critical.

1 And we can applaud them at the individual manager level,  
2 the asset class level, and the total fund. And I'm quite  
3 confident that your staff takes that whole process to  
4 heart and wants to have appropriate benchmarks assigned to  
5 each of the elements of their investment program that you  
6 work with.

7 But let me talk a little bit more though about  
8 benchmarks in the sense of what is a valid benchmark.

9 --o0o--

10 MR. BAILEY: And these are five characteristics  
11 of a benchmark that I've espoused for decade. My old firm  
12 Richards & Tierney did that. It's part of the CFA  
13 curriculum. It's -- and these are actually difficult  
14 characteristics to hit for benchmarks. And let me go  
15 through them very briefly, but they're important to  
16 understand.

17 Unambiguous. So you should be able to clearly  
18 define the benchmark. I mean, it may seem just obvious,  
19 but what is involved in that particular benchmark? What  
20 are the components of the benchmark? You should be able  
21 to identify those. It shouldn't just be some sort of  
22 statement of, well, perform well relative to good  
23 performance.

24 I can say my benchmark is made up of the  
25 following 500 securities in case of the S&P 500. I know

1 exactly what it is.

2           It should be investable. You have to be able to  
3 own that benchmark. I mean, without that passive -- Mr.  
4 Rubalcava, that -- I think that's where you were going on  
5 that. You have to be able to own that particular  
6 benchmark. That has to be an option for you. Otherwise,  
7 it really isn't a -- it isn't a measure that you can  
8 compare the performance of your active program against,  
9 because you never had the option to own the passive piece  
10 of it.

11           You have to be able to measure it on a reasonably  
12 frequent basis. It has to be appropriate. That's -- that  
13 can be interpreted in a number of different ways. I like  
14 to say that it has the same level of risk, however you  
15 want to define risk for that particular investment  
16 process, but it should have a similar level of risk.

17           And finally, very importantly, it should be  
18 specified in advance. And you should know what its  
19 composition is prior to the start of the evaluation  
20 period. Let me pause for a moment. Are there questions  
21 on these characteristics, because those are really pretty  
22 critical?

23           CHAIRPERSON FECKNER: We have one question.  
24           Mr. Miller.

25           COMMITTEE MEMBER MILLER: Yeah. I've got two

1 questions. But generally, could you speak a little bit  
2 about, you know, how -- in terms of constructing  
3 benchmarks, how uniform are the approaches or are there  
4 standards or rules for constructing them, and then, you  
5 know, the utility, or necessity, or challenge of  
6 benchmarks for use with private assets?

7 MR. BAILEY: Um-hmm. Sure. Two good questions.  
8 I go back -- I would go at it from the standpoint of there  
9 are a number of different ways to construct a benchmark.  
10 And actually, I've given some examples over on the other  
11 side of this slide. To the extent that those proc --  
12 those methods of constructing benchmarks produce  
13 benchmarks that satisfy those 5 criteria, I'm quite  
14 comfortable with the benchmarks.

15 So proving that they satisfy those criteria are a  
16 little bit -- is more difficult. And that's where you get  
17 into the question of private markets. That can become a  
18 problem.

19 The examples that I show there, you can sort of  
20 think about how they might apply to private markets.  
21 Absolute. T-bills plus 3 percent, I mean, you'd be  
22 surprised how often that shows up, and especially when  
23 you're evaluating hedge fund managers. They'll come up  
24 with something similar to that. They'll add some premium  
25 onto a T-bill rate, and say, well, that -- that's our

1 benchmark. Just judge us whether we've outperformed that  
2 or not.

3 I'm going to argue that that is not investable.  
4 I don't know of any particular investment alternative that  
5 I have available to me that is T-bills plus 3. It's --  
6 may or may not be appropriate. I don't know. I mean, I'd  
7 have to understand the -- how the manager actually  
8 operates. But quite likely it doesn't have the same  
9 amount of risk that that particular hedge fund manager  
10 takes on. So, I mean, there are some pretty severe  
11 problems there.

12 Manager universes are one that has always been a  
13 big challenge from my point of view for most trustees.  
14 It's quite common to compare yourself against other  
15 organizations. And that's problematic for several  
16 reasons. First of all, it's not investable. You can't  
17 own the median of another -- of a peer universe. It's not  
18 specified in advance. I don't know who that organization  
19 is at the start of the evaluation period. That  
20 organization may not have similar risks. It's oftentimes  
21 unambiguous -- or it's oftentimes ambiguous in the sense  
22 of the universe that I'm dealing with may not be well  
23 specified in terms of who are the components of it.

24 So manager universes are a really serious  
25 problem, when it comes to building benchmarks. And I know

1 the horse race game is what most trustees get sucked into,  
2 and I understand that, and I know the temptation. But I  
3 think you should sit back and challenge it as a trustee,  
4 about whether that's appropriate or not.

5           You moved on to market indices. Oftentimes, the  
6 S&P 500 uses a benchmark. And it may well be for a broad  
7 equity manager. We talked about the example with small  
8 cap growth manager. That would seem to me to be pretty  
9 obvious that that's not appropriate, not the same level of  
10 risk that's going on.

11           Then we start to get into style indices. You  
12 know, these are slicing the market in different ways.  
13 They now -- maybe we can design something by that slicing  
14 that gets us closer to the risk of the particular  
15 portfolio that we're trying to evaluate.

16           Then there are returns-based benchmarks, which  
17 are combinations of style indices. Those are pretty  
18 interesting. And lastly, you can build custom security  
19 based benchmarks, which literally involve interviews with  
20 managers and saying, well, what is your fishing hole?  
21 Let's identify that.

22           Let me pause for just a moment, because I think  
23 Ben is going to say something here.

24           CHIEF INVESTMENT OFFICER MENG: Thank you.

25           If I may to add something to Mr. Miller's



1 question -- your observation. You're absolutely right  
2 that one of the challenges we face is the benchmark for  
3 private asset classes. For example, in our private equity  
4 benchmark, it's public equity plus a spread. And it's  
5 plus 150. So if we look at on slide 16 on the left, what  
6 are the characteristics of a valid benchmark, and look at  
7 investable, the second on the left, investable?

8           So just to follow on what Mr. Bailey just said,  
9 the public equity plus 150 as a benchmark for private  
10 equity is not investable for our need and our scale,  
11 right?

12           And then the other one you can also challenge is  
13 it appropriate? Does public equity and private equity  
14 have similar risk or not? So that's sort of an issue, but  
15 still is not perfect. So that's the highlights, that  
16 challenge we face in private asset classes to have a  
17 benchmark, and what can benchmark do in private asset  
18 class. We had to be very mindful.

19           And then on the right, the benchmark -- the very  
20 first one, absolute, the T-Bill plus 3 percent. Again, as  
21 Mr. Bailey said, that's not deliverable, or investable, or  
22 guaranteed. But on that note, if I may extend a little  
23 bit, something we may want to consider future down the  
24 road. Currently, we run our portfolio with a benchmark  
25 relative -- each asset class relative to a benchmark. For

1 example, public equity is relative to a combination for  
2 public equity benchmark. And each asset class, fixed  
3 income is relative to a fixed income benchmark. But if we  
4 think about our goal is really the long term to deliver  
5 the 7 percent rate of return, would that make sense or as  
6 an alternative to set 7 percent as an absolute benchmark  
7 for the fund?

8 And that may be better aligned with our long-term  
9 goal. Just something for the Board and all of us to think  
10 about, should we be relative benchmark to an asset class  
11 or should we be benchmarked to our long-term goal, which  
12 it should deliver the 7 percent return.

13 MR. BAILEY: And I understand where Ben is coming  
14 from on that. A lot of organizations do have that as a  
15 target. I think it does run into the investable notion.  
16 I don't know of anything out there that I can guarantee 7  
17 percent from. So I have to have an alternative that I  
18 could invest in that would deliver 7 percent if I was  
19 going to go that route.

20 CHIEF INVESTMENT OFFICER MENG: And if you did, I  
21 would so happy to transfer my seat to you.

22 (Laughter.)

23 MR. BAILEY: Exactly. And it's -- I think  
24 that's -- to me, that's one of the dilemmas that public  
25 funds face today is that the expected returns on their

1 portfolio is actually derived from a bygone era, when  
2 interest rates were higher and you actually -- there were  
3 options to hold something that delivered almost 7 percent  
4 back in the -- oh, as late as the late 1990s you could do  
5 that.

6           And so today, the public pension funds have been,  
7 in a sense, almost marooned on an island, because the  
8 water level has fallen. And yet, the expected rates of  
9 return haven't fallen anywhere near as rapidly. And so  
10 the ability to create an alternate -- investment  
11 alternative that just foregoes active management and says  
12 I'm going to hold this passively and produce that result  
13 isn't there.

14           CHAIRPERSON FECKNER: Anything else, Mr. Miller?

15           COMMITTEE MEMBER MILLER: No.

16           CHAIRPERSON FECKNER: Mr. Jones.

17           COMMITTEE MEMBER JONES: Yeah. Thank you, Mr.  
18 Bailey. You -- the investable benchmark again I was going  
19 to ask you, but I'm going to now defer to Mr. Meng,  
20 because he indicated he's going to be looking at some of  
21 these benchmark categories, because we have a number of  
22 asset classes that are using some index plus a given  
23 measure amount, you know, infrastructure, private equity,  
24 real estate.

25           So I'm glad to hear, Mr. Meng, you're going to be

1 looking and see if there's a better way to use some kind  
2 of investable benchmark going forward.

3 CHIEF INVESTMENT OFFICER MENG: Yes. So together  
4 with the senior team in the Investment Office, we are  
5 conducting a very comprehensive review for all the  
6 benchmarks and to how align with our long-term goal.

7 CHAIRPERSON FECKNER: Ms. Ortega.

8 COMMITTEE MEMBER ORTEGA: Yeah. Thank you.

9 I'm not quite sure how to ask this question. But  
10 it seems to me that so much of the benchmark conversation  
11 with pension boards is around performance. And so you're  
12 looking at it -- and in terms of compensation as well.  
13 And so what I find really difficult is a lot of times when  
14 a proposal comes forward to change the benchmark, it seems  
15 to be aligned with some long-term underperformance against  
16 a benchmark.

17 And then the discussion is about how the  
18 benchmark doesn't really reflect where the investments  
19 were made. And then it becomes hard to -- it becomes hard  
20 to evaluate that from a Board member perspective, because  
21 you're tying it to a compensation outcome. And so kind of  
22 related to the issue as you raised it, Mr. Meng, about  
23 looking at total fund performance and other ways of  
24 thinking about it. Are there other models of compensation  
25 out there as well that maybe don't tie kind of direct

1 performance compensation to the benchmark on particular  
2 asset classes? Because I think I'd be interested in  
3 thinking about benchmarks more bodily in terms of that as  
4 well?

5 CHIEF INVESTMENT OFFICER MENG: Right. You're  
6 absolutely right. But I would defer the conversation  
7 detailed discussion in -- later. I think -- I believe  
8 that's next month. But back to your earlier part of your  
9 question, and part of the discussion this morning. When  
10 we have a benchmark -- say each asset class has a  
11 benchmark, and we -- one of the functions of a benchmark  
12 is performance evaluation, so how well or poorly we have  
13 done against that particular benchmark?

14 But the conundrum here is the question we are  
15 considering now. And one of my colleagues, Paul  
16 Mouchakkaa, the MID for Real Assets, constantly reminded  
17 us how do we define our success?

18 We can measure ourselves against a relative  
19 benchmark as -- that's what we do now. Say if the  
20 benchmark portfolio -- knock on wood -- say the benchmark  
21 is down say 10 percent, we only lost 9 percent. Relative  
22 to the benchmark, we beat the benchmark. But we did not  
23 help to deliver the 7 percent return.

24 Then on the flip side of the case, it could be I  
25 delivered the -- we delivered the -- no, I, sorry. We

1 delivered the return, say 10 percent, but the benchmark  
2 delivered 11 percent. So relatively speaking, we  
3 underperformed the benchmark, but we achieved our  
4 long-term goal.

5           So how do we design or how do we define success  
6 for the Investment Office? We -- it very difficult to  
7 have it both ways. I haven't seen -- probably, Mr. Bailey  
8 can opine on it. Some organizations try to design both  
9 ways, ask the staff to do -- you know, to achieve both  
10 goals, deliver the outperformance relative to a benchmark  
11 in short-term, as well as deliver the long-term absolute  
12 return.

13           And that is very difficult to do. Use one  
14 analogy. Basically, you'll be asked to put your pens  
15 down, you know, sitting down, you know. Very difficult to  
16 achieve both goals at the same time. But that's the  
17 struggle or challenge we face. And we look forward to  
18 working with you and the team to find a better solution.

19           Compensation that ties into -- again, as I said,  
20 that I believe next month, we'll have a compensation  
21 discussion. Ideally, we should define the success first,  
22 and then have the compensation plan to be aligned with  
23 that definition of success. So with that, I will defer  
24 either to Marcie or someone who would like to opine on the  
25 compensation discussion.

1           COMMITTEE MEMBER ORTEGA: Can I just ask a  
2 follow-up question before you answer?

3           CHAIRPERSON FECKNER: Um-hmm.

4           COMMITTEE MEMBER ORTEGA: I think what would be  
5 helpful for me to understand are maybe some best practices  
6 about what information, what analysis a board can get that  
7 gives us confidence in being able to review what the staff  
8 recommendation is, because I do feel in -- you know, in a  
9 prior experience, I feel the board -- boards find  
10 themselves in tricky places around this conversation,  
11 because you're getting recommendations from a staff maybe  
12 endorsed by a consultant. But how do we know we really  
13 have the right information about the benchmark and then  
14 how we're evaluating success?

15           INVESTMENT DIRECTOR SIMPSON: Thank you very  
16 much. Anne Simpson. One of the benefits of doing this  
17 Board governance work in a partnership with the Council of  
18 Institutional Investors is this is the broader group of  
19 public funds who we can really learn from.

20           And likewise, teaming up with the CFA Institute  
21 looking at how a broad range of private sector boards  
22 work. So when we come to do our workstream reports to you  
23 next month, we'll be setting out how we'll be doing  
24 another form of benchmarking, which is how does CalPERS  
25 approach something -- how does the CalPERS Board approach

1 something, and how do our sister funds in the public  
2 sector work, and look at examples from the private sector  
3 as well?

4 So that you've got someway as a Board of  
5 level-setting against the experience of other pension  
6 funds. So we're looking forward to that work with CFA and  
7 with CII.

8 I would also say that the National Association of  
9 Corporate Directors we're about to enter into the second  
10 phase of work with them. So that's also going to give us  
11 a bigger pool of examples to look at, which we hope is  
12 going to be beneficial, just to put it all in context.

13 MR. BAILEY: Can I answer any other questions on  
14 that topic?

15 CHAIRPERSON FECKNER: Ms. Yee.

16 COMMITTEE MEMBER YEE: Thank you, Mr. Chairman.  
17 I -- and Ben, thank you. I really appreciate the more  
18 comprehensive look at all of our benchmarks, because I do  
19 think kind of in this era of where there's a lot of  
20 unknown with respect to particularly the private asset  
21 classes. And it is a balance in terms of, you know, kind  
22 of where we've set our sight relative to the benchmark,  
23 and whether -- in looking at whether it helps to align  
24 with our long-term goals. I just think about kind of how  
25 that reverberates in terms of some of the decisions or



1 considerations we need to make going forward. And that  
2 is -- and the question that rolls in my mind is that does  
3 that necessarily? That didn't have us poised to look at  
4 taking on less excessive risk, you know, down the road.  
5 And so I think it's kind of all integrated in that  
6 conversation as well. So I look forward to the study  
7 coming back. And hopefully, to just really lay the  
8 foundation and kind of a set of considerations that we  
9 need to make, because it is a departure from how we've  
10 traditionally looked benchmarks.

11 CHIEF INVESTMENT OFFICER MENG: Yes. Thank you.  
12 And that -- as I said that, you know, we started thinking  
13 about that question. It will be, relatively speaking, a  
14 longer term project, because it touch upon pretty much  
15 everything from benchmarking, as you say, compensation,  
16 and more importantly, we have been encouraging ourselves  
17 among the senior management team at the Investment Office  
18 how would our portfolio change?

19 Say if we shift away from the relative to a  
20 short-term benchmark to a long-term absolute benchmark,  
21 say 7 percent, how would you restructure your portfolio?  
22 And I can think of a few things quite drastic in the  
23 portfolio.

24 So this is -- will be a little bit longer term,  
25 and a much deeper discussion. And we look forward to

1 working with you. If that -- you have -- if this body has  
2 the appetite for us to continue that discussion and  
3 continue that research, we'll be very happy to do so.

4 INTERIM CHIEF OPERATING INVESTMENT OFFICER

5 BIENVENUE: And just one -- just one thing to add is just  
6 remember that as part of the ALM process, that we review  
7 the benchmarks as part of the process, and then in the  
8 mid-cycle, when certainly we know we owe some work on dual  
9 class shares and dual voting rights. But then there will  
10 be, you know, part of that work also on the other  
11 benchmarks as well.

12 INVESTMENT DIRECTOR SIMPSON: Dan, you should

13 explain your acronym, ALM.

14 INTERIM CHIEF OPERATING INVESTMENT OFFICER

15 BIENVENUE: ALM is the asset liability management.  
16 Apologies. And I know we use too many acronyms. Thank  
17 you, Anne. Asset liability management process, where we  
18 take the assets and the liabilities and figure out how to  
19 try to make the assets meet the liabilities.

20 CHAIRPERSON FECKNER: Thank you.

21 Okay. Mr. Bailey.

22 MR. BAILEY: All right. I'm going to switch  
23 gears just a bit and take a little bit of time to talk  
24 about market returns. And the goal of this is really to  
25 just give a little bit of context for some of the

1 discussions on risk budgeting as we get a little later in  
2 this presentation here.

3 --o0o--

4 MR. BAILEY: But feel free to jump in at any  
5 point. And ask some questions about some of this capital  
6 market history. But this is again just more to provide  
7 context than anything else. And this is sort of, as I  
8 say, the standard paradigm, stocks beat bonds and bonds  
9 beat cash.

10 And I like to say they beat them by phenomenal  
11 amounts. The ability of stocks to over even this  
12 relatively short period of time from 1972 to the end of  
13 2018 to outperform bonds by 2 percentage points a year.  
14 That compounds into amazing amounts of money over time.  
15 And if you compare that to a cash return, it's even a  
16 greater surplus.

17 So it's -- the notion that stocks beat bonds is  
18 sort of embedded in every investment program. And that's  
19 not surprising given these sort of results.

20 --o0o--

21 MR. BAILEY: But I always say that this is the  
22 way that we don't usually spend a lot of time thinking  
23 about it. And these are the annual returns on stocks over  
24 the period 1926 through 2018. And these really heart  
25 stopping downdrafts that you can see in the performance of

1 the markets is something not to be ignored. As recent as  
2 2009, we were looking at a period where there was an  
3 annual return of almost minus 40 percent in one year. And  
4 any organization that says their long-term investors has  
5 to be willing to put up with that sort of outcome.

6 --o0o--

7 MR. BAILEY: This is the other -- oops. Excuse  
8 me. This is the other way I like to look at it. And in  
9 some ways I think it's a more valuable way to look at it.  
10 These are referred to as drawdowns. So essentially, you  
11 can think of it as a situation if you take today and you  
12 say did the stock market go up or go down? Well, let's  
13 say it went down. And then I start -- I get interested in  
14 the market at that point. It went down. Now, how long  
15 does it stay down before it comes back to even? I call  
16 that a drawdown.

17 And so you can -- these are inflation adjusted.  
18 So investors ought to care about the inflation factor when  
19 they look at their investments. So I'm taking away the  
20 inflation rate from the returns. And you can see the  
21 rather massive drawdowns that S&P 500 has experienced.

22 Jeremy Siegel years ago wrote a really great book  
23 called *Stocks for the Long Term*. Really an interesting  
24 book, and essentially said, look, if you're a long-term  
25 investor, how could you not be in stocks?

1 Well, okay. You -- there's a lot of truth to  
2 that. But you have to be willing to put up with these  
3 periods of time. And the dotted lines are a period from  
4 really -- oh, I think it was early 2000 or so, maybe it  
5 was 2001, starting at that point, that first drawdown  
6 there, and it extended all the way out into 2013.

7 So stocks for the long run, I was -- it was fun  
8 to discuss that in 2012. I'd say you haven't gotten back  
9 yet. I mean, it's been 10 years. Most people, 10 years  
10 is a lifetime on an investment board. In fact, this might  
11 be two lifetimes on an investment board.

12 So stocks for the long term. Well, you -- even  
13 the most long-term investors possibly not willing to put  
14 up with that.

15 CHIEF INVESTMENT OFFICER MENG: If I may? So as  
16 Jeff has said, that stock in the long-run, as he showed in  
17 the previous slide, outperformed cash and bond by a big  
18 margin. And Jeff said to do that, in order to benefit  
19 from that, you have to be willing to sustain the extended  
20 period of drawdown. In addition to willing to, we also  
21 had to be able to. So what may happen in the drawdown  
22 when we have a liquidity need, because we do need to pay  
23 members benefit every month.

24 And that is a -- that's the reason we exist.  
25 We're here to serve the members. So we do have a current

1 cash flow need. When the drawdown happens during extended  
2 period of time, are we able to sustain or not? That's  
3 another question. When -- are we willing to take on the  
4 risk and willing to? The other one is are we able to or  
5 not?

6 Now, on that note again, we talk about the  
7 liquidity project. Why it's so important for us now to  
8 have a very comprehensive liquidity framework, and to know  
9 where we are, and how long we can or will be able to  
10 sustain that drawdown in order to benefit from the  
11 long-term equity premium.

12 MR. BAILEY: I couldn't agree more.

13 --o0o--

14 MR. BAILEY: Investment returns and risk. I  
15 think the point I'd like to make here is that investors  
16 tend to like to discuss returns. They're very tangible.  
17 You can -- you earned 8 percent last year, something along  
18 those lines. And you can talk about it in very specific  
19 discussions.

20 Risk is in the future is the way I like to think  
21 about it. You have a range of possible investment  
22 outcomes. And it's a very -- it's a very intangible idea.  
23 It's hard to -- it's hard to imagine what risk really  
24 means. I mean, you can say we're going to talk about  
25 volatility in just a little bit, and we're going to try to

1 find quantitative measures of it, but it's really hard to  
2 imagine exactly what risk is. You experience returns.  
3 You try to manage risk is Essentially the way I'm arguing  
4 here.

5 Most investment committees, you would not be  
6 alone if you'd do it this way. You spend a lot of time in  
7 the -- in your quarterly reviews. You'll get a rate of  
8 return. You might have some sort of benchmark that you  
9 believe is appropriate. And you set a -- you look at it,  
10 and you see results relative to it. But that's really  
11 just looking at the return side of things. And most  
12 organizations don't spend a lot of time talking about the  
13 risk side of things.

14 And I think trustees really ought to be spending  
15 some more time on risk and a lot less time on returns, but  
16 it's just the nature of the beast that organizations tend  
17 to get caught up on the return side.

18 CHAIRPERSON FECKNER: Ms. Taylor.

19 VICE CHAIRPERSON TAYLOR: Thank you, Mr. Chair.

20 I agree. I think we ought to be looking at  
21 risks. And I think part of our asset allocation looks at  
22 that. But while I think we manage risk by looking into  
23 the future, we sort of do it by looking at the past,  
24 right? So we're looking at what happened in the past.  
25 And I think, as I was reading information on this class

1 and other stuff, when we were looking at risk in the  
2 future before 2008, we looked at diversification. It  
3 didn't help. So managing -- I mean, 2008 we crashed. So  
4 it didn't necessarily give us a big risk mitigation  
5 process.

6           So there are -- when we look at data, I mean,  
7 it's just so hard for us to look at how we manage that  
8 risk. Volatility looks at past -- we have past -- we look  
9 into the future for ESG strategies that can down the road  
10 pose material risks, whether that's in the environmental,  
11 the social, or the governance issues. And we can see  
12 those sort of pop up here and there right now, right?

13           So I'm just trying to figure out how do we manage  
14 overall market risk like that and what are -- what are  
15 your sage views on that?

16           MR. BAILEY: Ms. Taylor, if I could defer that  
17 just for a little bit. We're going to talk -- we're going  
18 to try to address that. 2009 was a pretty interesting  
19 example for a lot of organizations. And I actually would  
20 argue that diversification did work in 2009. It was  
21 painful. 2000 -- I mean, you don't get off scot-free in  
22 this world. If you're going to have an equity exposure,  
23 you're going to take a hit. But I'll bet in 2009, that  
24 your diversification programs actually benefited you quite  
25 a bit. I'll be surprised if that isn't the case.



1           It certainly is true at any investment practice  
2 that I've witnessed. 2009 actually was a great year for  
3 diversification in a lot of ways. But let me get to that  
4 in just a minute.

5           VICE CHAIRPERSON TAYLOR: Okay. Thank you.

6                               --o0o--

7           MR. BAILEY: And to my point, this is a quote  
8 from the fabled Benjamin Graham. "The essence of  
9 investment management entails the management of risk, not  
10 the management of returns". And I really truly believe  
11 for trustees, that's where your focus ought to be is on  
12 managing risk.

13                              --o0o--

14           MR. BAILEY: These are just some returns that we  
15 already saw in that graph. But just to be aware of them.  
16 Over an extended period of time, the arithmetic return, we  
17 won't get into the -- unless we feel the need to, the  
18 difference between the arithmetic and geometric return.  
19 But let me just say the arithmetic return, the -- kind of  
20 the average of all the annual returns for stocks, 11.9  
21 percent, versus T-bills of 3.4 percent is a huge  
22 difference. But the volatility. And we're going to talk  
23 about what we mean by volatility here in just a second.  
24 The volatility of those stocks returns at 20 percent per  
25 year versus 3 percent return for T-bills is significantly

1 different. And we should all be aware of that difference  
2 as trustees.

3           The other thing that I mentioned too, and I  
4 don't -- I don't have a great segue to -- out of that, but  
5 is that the U.S. stock market is -- there's a lot of  
6 selection bias that goes on when we look at those numbers  
7 for the U.S. stock market. I mean, we won World War II.  
8 You know, there -- all sorts of good things have happened  
9 in the United States that didn't necessarily happen for  
10 some countries. And so if you invested in the Russian  
11 stock market before the revolution in 1917 or something  
12 like that, your results didn't turn out so well.

13           So the U.S. stock market is a -- there's a  
14 selection bias that goes on. And I always worry when  
15 people look at that, 11 or 12 percent return per year,  
16 that they start to extrapolate that out. That somehow  
17 that that has to be what we're going to get in the future.  
18 And this was a -- you know, this was an extremely  
19 productive period for U.S. stocks, so in the time that  
20 we're looking at. We should all be aware of that.

21                           --o0o--

22           MR. BAILEY: This is worthwhile paying attention  
23 to for just a second. Why should stocks beat bonds?

24           And I say, well, because they're riskier, right?  
25 Well, but think about what we mean by that. And that --

1 this is -- this is kind of important when you think about  
2 how you want to diversify yourself. Stocks represent  
3 ownership in corporations. That's a straightforward  
4 statement. Corporate earnings are sensitive to the  
5 economy. Therefore, stocks ought to be sensitive to the  
6 economy.

7           And they are. But there's something probably  
8 more important about that I think is worthwhile paying  
9 attention to. That -- and this goes to Ben's point here  
10 just a second ago, is that stocks do bad just at the time  
11 you don't want them to do bad.

12           So when you think about a public pension fund,  
13 the time when you might have to make additional  
14 contributions to the plan, because your equity portfolio  
15 performed poorly is just the time that tax revenues are  
16 going down, and your liquidity situation is stretched.  
17 And that's true for an endowment fund as well.  
18 Contributions start to dry up for an endowment plan about  
19 the time that you have big recessions.

20           A corporation, it's the same thing. Target, when  
21 I worked there, our worst period of time to be able to put  
22 money in that plan was 2009. But that was the time when  
23 we really wanted to put some money into the plan.

24           So stocks do badly at the wrong time. And so  
25 they need to do something to make up for that situation.

1 And they have to do better in normal times. I mean,  
2 that's -- that's a long way to say that's compensated  
3 risk. So when you expose yourself to stocks, you expect  
4 to get compensated. Why? Well, because, you're going to  
5 get hurt at the times you don't want to get hurt. And the  
6 only reason you'd own stocks is because in those normal  
7 times, you get paid more than the assets that wouldn't  
8 hurt you in those bad times, those bad economic times.

9 So bonds are the opposite side of that coin. Why  
10 do bonds earn less than stocks? Well, they're less risky.  
11 But why are they less risky? They don't hurt you at those  
12 times when you can't afford to be hurt.

13 So it's -- compensated risk is a key element for  
14 investment programs. And I think trustees sometimes lose  
15 sight of what's compensated risk and what's not  
16 compensated risk. We're going to talk a little bit about  
17 active and passive management a little later here. Active  
18 risk is not compensated. You hope you're smart and you  
19 pick the right folks, but you don't get paid for taking  
20 active risk. You expect to get paid for taking equity  
21 risk, the compensated form of risk. So as you build your  
22 investment policy, it's important to pay attention to  
23 those sort of differences.

24 CHAIRPERSON FECKNER: So before you go further,  
25 we're at our 2-hour period. We need to take a break for

1 the court reporter.

2 MR. BAILEY: Please.

3 CHAIRPERSON FECKNER: So we'll reconvene at  
4 11:25.

5 MR. BAILEY: Thank you.

6 (Off record: 11:14 a.m.)

7 (Thereupon a recess was taken.)

8 (On record: 11:25 a.m.)

9 CHAIRPERSON FECKNER: If we could all please take  
10 our seats, we'd like to begin.

11 All right. Let's begin again, please. Mr.  
12 Bailey.

13 MR. BAILEY: All right. Thank you, sir.

14 I'd like you to move to slide 25. I want to talk  
15 a little bit about expected returns. So we talked about  
16 the idea of compensated risk, and this notion that stocks  
17 ought to return more than bonds, because they hurt us in  
18 periods when we don't want them to.

19 Expected returns is the -- sort of the  
20 translation of this notion of that stocks are riskier, and  
21 how do we go about calculating the future returns on those  
22 instruments?

23 Well, as I point out here, high quality bonds,  
24 it's a fairly straightforward way. We can look to current  
25 yields. If we see the current treasury is yielding 2. --

1 a 30-year treasury is 2.8 percent. Pretty much if I  
2 invest in treasuries today and hold it for 30 years, I'm  
3 going to get 2.8 percent. There isn't a whole lot of  
4 argument about that. Stocks it's less clear. Any risky  
5 investment, it's less clear.

6 And I'd just point out that there's really two  
7 primary methods that people go about using to calculate  
8 expected returns. One is historical returns are probably  
9 used more often than it ought to be, is we look back and  
10 we say, well, how did stocks do over some particular long  
11 time period? And we say, well, maybe that's a barometer  
12 of how they're going to do in the future.

13 Certainly, we know stocks have outperformed  
14 bonds. And so we're comfortable making the statement we  
15 think in the future that that's a likely possibility, but  
16 by how much? And historical returns are a questionable  
17 way to look at that excess.

18 Fundamentals is a -- probably a more appropriate  
19 way to do it in the sense that you might have some sort of  
20 long term PE ratio. There's a thing called cyclically  
21 adjusted PE, a Shiller PE. That's a pretty interesting  
22 way to go at this. But essentially -- price over earnings  
23 is one way to think about it. So if I know what the  
24 earnings are today, and I have some ratio that I'm  
25 comfortable with -- price over earnings might be 10 times

1 or something like that. If I can make a forecast of the E  
2 today, I could make a forecast of what my price is going  
3 to be in the future based on those earnings today.

4 The problem is that that PE tends to fluctuate  
5 over time. And that's difficult to use in a forecast.  
6 But it's -- it's an interesting way to go at it. Another  
7 way that's commonly used is what I call risk free plus  
8 historical equity risk premium. That's essentially the  
9 idea that stocks ought to perform, as we talked about --  
10 ought to perform some excess over other instruments like  
11 bonds or treasury bills.

12 And so the idea is that I may have some premium  
13 that I think that stocks historically deliver. And I --  
14 if I know what my risk-free rate is today, maybe long-term  
15 treasuries, something like that, I would add that premium  
16 on top of that, and that might be my forecast for future  
17 returns. That means that as the risk-free investment, the  
18 treasuries go up and down, the yields, then my expected  
19 return for the future goes up and down as well.

20 The other way to think about that is to try to  
21 really breakdown the building blocks and say, well, I'm  
22 going to break down my stocks returns into an income  
23 piece, and a growth piece, and an inflation piece. And  
24 I'm sure your staff has probably done this sort of  
25 analysis before. And I won't go into details about how we

1 might try to put that together.

2           But again, the idea is that there's some  
3 market-based building blocks that we would use to forecast  
4 future returns. And I think that's a -- probably a  
5 commonly accepted way to approach that problem.

6           And so you do get fluctuations over time. And  
7 some periods of time stocks could be reasonably expected  
8 over the long term to do better or worse than they've done  
9 historically. We're at a period of time when stocks have  
10 been very -- have performed extremely well. If you looked  
11 at the PE side, we look at PE ratios as being very high  
12 right now.

13           And so the Shiller PE would forecast that  
14 expected returns on stocks would be relatively low over  
15 the next 10 years. And that's a conundrum for investors  
16 that are trying to build portfolios that rely a lot on  
17 stocks. But it's a fundamental way to try to approach the  
18 problem. And I think it's a sound one.

19           Alternative assets are a little bit more  
20 difficult to engage than in. Once you've discovered --  
21 once you've made some sort of estimate of what you think  
22 your publicly traded equities are going to do, how do you  
23 attach a premium then to private equity.

24           More often than not, it's some sort of additional  
25 amount, one or two percent, on top of that. Presumably,



1 there's some payment for an illiquidity -- illiquidity  
2 that you go through in owning private equity. Maybe  
3 there's some element of active management that you attach  
4 to owning private equity. But usually, there isn't a  
5 market-based rationale for having that premium. It's just  
6 some sort of expectation that you're essentially  
7 anticipating the -- this additional amount will be earned.  
8 But it's not driven by any -- anything other than perhaps  
9 some historical observations. So it's a difficult  
10 situation to develop expected returns for private equity,  
11 to rationalize them in the same way that you can  
12 rationalize public equity returns.

13 Questions?

14 CHAIRPERSON FECKNER: Ms. Brown.

15 COMMITTEE MEMBER BROWN: Thank you.

16 And you may have already answered my questions.  
17 But we have been hearing from staff and our consultants  
18 that expected returns will be declining. And that's  
19 because equities are overvalued, and we're looking at the  
20 ratio? Instead of being 10 times, they're like at 15 or  
21 17. Is that what we're looking at? Or can you help us --  
22 because it looks like the stock market is doing well, so  
23 we should be doing well.

24 MR. BAILEY: I will -- you don't pay me enough to  
25 be a market prognosticator.

1           COMMITTEE MEMBER BROWN: Well, we will. I'll pay  
2 you.

3           (Laughter.)

4           MR. BAILEY: In fact, the zero that I get paid is  
5 about what you should expect in terms of the value of my  
6 giving you market prognostications. So I'm going to defer  
7 on that question. You have much wiser advisors than me  
8 that could give you the answer on the future.

9           COMMITTEE MEMBER BROWN: It just would be helpful  
10 to have that explained more broadly in terms for this  
11 Board and for our stakeholders, because we keep talking  
12 about that the investments or the returns are going to be  
13 lower. But, you know, if anybody who even -- you don't  
14 even have to watch Bloomberg or CNBC. You could just  
15 watch the regular news and hear that -- not today, but  
16 that stocks are going up. So it just seems  
17 counterintuitive to laypeople about the returns are going  
18 to be lower.

19           MR. BAILEY: Well, I guess my response would be  
20 simply that you should look to some of these fundamental  
21 measures that I've pointed out there. So if -- the  
22 analogy would be with bonds. So, right now, you're  
23 basically -- it isn't quite calculated this way, but if I  
24 took the current yield on bonds. And so long treasuries  
25 are yielding 2.8 percent. In the 1990's, they were

1 yielding 7 percent.

2           Okay. I had a lot of confidence in the 1990s  
3 that I would earn at least 7 percent by owning a long  
4 treasury, if I held it to maturity. Today, I'm pretty  
5 confident I'm going to earn 2.8 percent. How come? Well,  
6 the P has gone up essentially and -- or the E has gone  
7 down, whichever way you want to look at it. But in the  
8 bond world, the price earnings is a lot higher in bonds  
9 than it was in the 1990s. So you think of that as being  
10 lower expected return on bonds. That's not a -- no one  
11 has problem thinking about it that way.

12           But then you move on to stocks, and the same sort  
13 of phenomena is going on, where the price has been bid up  
14 significantly relative to the earnings.

15           In the bond world, we're happy to say I think I'm  
16 going to earn less. Well, in the stock world, yes, there  
17 are a number of other things that impact the E that I may  
18 not know about, and I might be hopeful that there will be  
19 positive influences on the E. But you can't deny that the  
20 P over the E is a lot higher now than it was in 2009.

21           COMMITTEE MEMBER BROWN: Right. Thank you.

22           CHAIRPERSON FECKNER: Go ahead.

23   --o0o--

24           MR. BAILEY: All right. Let me talk a little bit  
25 about risk. I want to not get too deep into this issue,

1 because we could -- this -- we could go down a rabbit hole  
2 that we'll never come out. But I think there are some  
3 important elements of risk that I want to just layout  
4 from -- in this session on basic risk and return issues.

5           There are lots of measure -- or lots of  
6 categories of risk. And I like to think of risk in this  
7 very broad sense, that it's really the idea that you're  
8 going to experience losses in pursuit of a fund's mission.  
9 And I read some of your mission statement material and  
10 it's very well written. And I can see all sorts of ways  
11 that you might have problems accomplishing that mission.  
12 Not because you've done something wrong, but because risk  
13 is present in those -- in your program.

14           And so investment risk, but there's funding risk,  
15 operational risk. Anne has pointed out, you know, all  
16 sorts of other risk issues to me that you might encounter.  
17 I completely understand those, and -- in the sense of how  
18 they could impact your decision making. Our focus is  
19 going to be on investment risk. But I realize that you  
20 have a very difficult job in dealing with those other  
21 forms of risk. But our -- like I said, we're going to  
22 talk about investment risk in this session.

23                           --o0o--

24           MR. BAILEY: The other thing that I'd love you to  
25 pay a little bit of attention to -- and again, this goes

1 back to this notion of blinders, I think, that people  
2 running one organization get -- suffer from, where you  
3 just see your mission, and you forget that other  
4 organizations have different missions.

5           And I like to say that all investors really face  
6 the same capital markets. I mean, for the most part,  
7 we're all choosing from the same list of assets, but we  
8 have different missions that influence risk for us. So  
9 when you think about the risk for a endowment fund for  
10 instance. An endowment fund has to pay out a stream of --  
11 make a stream of payments to beneficiaries inside that  
12 fund. And there's a lot of organizations that -- whose  
13 mission is to make sure that they don't have big  
14 fluctuations in those payments to their beneficiaries. A  
15 university, or something along those lines, wouldn't want  
16 to cut those payment.

17           That's a completely different mission than a  
18 pension fund in a corporate plan that's frozen, and there  
19 are no new members coming in. There, the mission of that  
20 organization is largely to just protect the funding  
21 surplus that might exist.

22           Well, you folks face a completely different sort  
23 of situation. A public fund that is open. New members  
24 are coming in. You're trying to protect the interests of  
25 the taxpayers. If you can earn a high level of return,

1 you reduce the amount of contributions. On the other  
2 hand, if markets perform poorly, and additional  
3 contributions have to be put in, it can hurt the  
4 beneficiaries. It can hurt the taxpayers.

5           So there's a lot of different elements of those  
6 missions that I think are important to recognize. And I  
7 think it influences what risk is to each of those various  
8 organizations. And that's simply the aside that I want to  
9 make sure that everybody understands. That it is -- risk  
10 is not necessarily a one-dimensional item. There's a lot  
11 of different elements to risk that -- and different  
12 organizations face it in different environments.

13           --o0o--

14           MR. BAILEY: Quantifying risk is one of the big  
15 difficulties. A lot of organizations don't even try. I  
16 mean, they just accept some sort of basic rules of thumb.  
17 And they'll set some policy asset mix. And they don't  
18 revisit the issue. I personally think that's a mistake,  
19 but it's not uncommon unfortunately.

20           Practitioners I think that are aware want to look  
21 at some sort of measure of the volatility of their  
22 outcomes relative to the mission. And that can be done  
23 through a number of different ways. I -- despite all of  
24 the problems, and we'll talk about them just a little bit  
25 with measures -- a measure known as standard deviation,

1 it's probably the most common risk measure out there. And  
2 it's a measure of how much a particular metric fluctuates  
3 around a mean. And like I said, I'll talk about that in  
4 just a moment. There are more complex risk measures.  
5 Various measures of downside, just looking at one part of  
6 the distribution of possible outcomes.

7 Value at risk. Stress test. They're all  
8 interesting. And I'll bet your staff probably spends some  
9 time looking at each one of those. But in terms of  
10 conversation and making a presentation to a group of  
11 trustees, and how you folks ought to think about this, I'm  
12 a believer in using standard deviation returns as a  
13 measure of risk.

14 --o0o--

15 MR. BAILEY: This is your standard bell curve.  
16 And for those of the uninitiated in the statistics world  
17 here, I won't dwell on it for a long time. But if we  
18 think of the mean here as just being 0, one standard  
19 deviation around the mean captures 68 percent of the  
20 outcomes. Three standard deviations captures over 99  
21 percent. And so we use standard deviation as a measure of  
22 volatility around that mean, whatever the mean is.

23 In your case, let's say you chose the mean to be  
24 7 percent, your expected rate of return on your portfolio.  
25 You might ask what's the volatility of our investment

1 program or on that 7 percent? That would be one question  
2 that conceivably could come up.

3 But when you're looking at a manager's  
4 performance, you might say how volatile is that manager's  
5 performance relative to the benchmark. You'd use standard  
6 deviation potentially as a measure of that.

7 It's -- there are problems with standard  
8 deviation. They assume exactly what I'm drawing up there,  
9 that normal distribution, that bell shaped curve. There's  
10 a lot of argument that investment returns aren't normally  
11 distributed, and that that makes it difficult to use  
12 standard deviation as a measure of risk.

13 I'm sympathetic to those sort arguments. But in  
14 the end I really believe that in terms of the  
15 conversations that you guys are likely to have, I think  
16 focusing on the standard deviation of returns, whatever  
17 the particular investment process that you're looking at,  
18 whether it's a manager or your asset class returns is  
19 probably the most straightforward way to try to address  
20 the problem.

21 --o0o--

22 MR. BAILEY: Let me hop to this slide here very  
23 quickly. This is on page 31. This is just a stylized  
24 view. Again, I'm looking at zero as sort of the center of  
25 this distribution, but we can shift it over if we wanted



1 to. But basically, if I thought of the blue as being  
2 bonds and I thought of the red as being stocks, we'd say  
3 that bonds are less volatile than stocks. That's what we  
4 say when there's a higher standard deviation. So that  
5 distribution is less dispersed. The blue distribution is  
6 less dispersed than the red distribution.

7           And probably just as importantly for -- from your  
8 perspective, looking at the left side, what I'm going to  
9 call the tail of the distribution, the left tail, that's  
10 where all the bad things happened. And a bond portfolio  
11 has less of its distribution sitting in the negative  
12 territory than the stock distribution does. I mean -- and  
13 that's the notion of stocks or that's how we would  
14 quantify that difference in risk.

15           So when your -- you know, your team might say  
16 that you have a standard deviation of higher on the stock  
17 side than on the bond side, they're pointing out that the  
18 left tail has more downside than the bond side.

19           CHIEF INVESTMENT OFFICER MENG: If I may, I would  
20 like to provide a little bit of context of our fund. So  
21 in the most recent ALM, our assumed rate of return of the  
22 mean here that Jeff showed you the distribution mean  
23 center as 0. So our targeted rate of return mean is 7  
24 percent. And then the volatility is about 12 percent.

25           What does that mean, 7 percent mean and the 12

1 percent volatility? So if you plus or minus one standard,  
2 deviation -- if minus one standard deviation is 7 minus  
3 12, so negative 5 percent. If you plus one standard  
4 deviation, so 7 percent plus 12 percent, that's 19  
5 percent. So it means that the range of the outcome, there  
6 will be about 80 -- 68 percent of the time the outcome of  
7 our portfolio will fall between negative 5 percent to a  
8 positive 19 percent. So that we put in context of what  
9 this means. Plus or minus one standard deviation means  
10 that there will be 68 percent of the probability -- if our  
11 modeling were right, there would be a 68 percent  
12 probability that our portfolio return would fall between  
13 negative 5 percent and positive 19 percent.

14 INTERIM CHIEF OPERATING INVESTMENT OFFICER

15 BIENVENUE: And, of course, the -- just to add to that --  
16 everything Ben said is obviously accurate. But just to  
17 add to that, that means that 32 percent of the time, you  
18 would expect it to fall outside of that. So losing  
19 more -- you know, down more than 5 percent or potentially  
20 up more than 19 percent. Just the converse there.

21 CHAIRPERSON FECKNER: Mr. Jones.

22 COMMITTEE MEMBER JONES: Yeah. Thank you.

23 Yeah, Ben, on that comment, this is not  
24 symmetric. If we were to lose 5 percent on the tail side,  
25 5 percent doesn't get us back to where we were.

1 CHIEF INVESTMENT OFFICER MENG: Correct. It is  
2 symmetric. The example I just gave you is a symmetric  
3 around 7 percent, not around 0 percent. What I was trying  
4 to say that the range of outcome is wide. 68 percent is  
5 between one -- plus/minus one standard deviation, but  
6 which means also that there is 32 percent of the time will  
7 be either on the left or the right of that range. And, of  
8 course, we're more worried or concerned about on the left.

9 COMMITTEE MEMBER JONES: Yeah. Right. Yeah, but  
10 my point though is that if 7 percent is the center, and we  
11 lose 3 percent of that 7 percent, we gain 3 percent back,  
12 we're not back to 7.

13 CHIEF INVESTMENT OFFICER MENG: Oh, correct.  
14 Yes, you are talking about once you take a big loss, your  
15 base is lower.

16 COMMITTEE MEMBER JONES: Yeah. Exactly.

17 CHIEF INVESTMENT OFFICER MENG: Your base is  
18 lower. So if you started with \$100, you lost 20 percent,  
19 it means you get \$80. But if you gain 20 percent from  
20 \$80, it gets back to \$96. It does not get back to \$100.  
21 So that what you're talking about.

22 COMMITTEE MEMBER JONES: Yeah.

23 CHIEF INVESTMENT OFFICER MENG: Exactly. That's  
24 why drawdown protection is so important. If you just at  
25 the look return, it seems like you lost 20 percent, you

1 gain 20 percent, you should be back up at par. That's not  
2 the case. That's why it's so important to protect the  
3 downside.

4 COMMITTEE MEMBER JONES: Exactly. Okay.

5 --o0o--

6 MR. BAILEY: I'm going to hop ahead a couple of  
7 slides to slide 35, if you don't mind. And I want to talk  
8 a little bit about risk capacity and risk tolerance. And  
9 then I'm going to talk a little bit about protection  
10 against tail risk. And actually, Ms. Taylor, I'm going to  
11 get to some of your comments at that time as well.

12 So risk capacity. I think this is really  
13 important for any investor. And it's true for a large  
14 investor, it's true for an individual investor, is what is  
15 your financial ability to endure losses. That's different  
16 than what you're willing to incur. And I think so often  
17 organizations confuse the two.

18 I think Ben was talking about some liquidity  
19 issues. In a -- in a down market, you may run into  
20 serious liquidity issues. You have big payouts that go to  
21 beneficiaries on a monthly basis. The capacity to survive  
22 large negative returns, large drawdowns, has to take into  
23 account the -- a lot of different elements, but one could  
24 be liquidity. And if you -- and if you're not taking into  
25 account that risk capacity, you might find that you find

1 yourself in a situation where your ability to meet your  
2 financial goals has been damaged.

3 Now, like I said, that's different than your  
4 willingness to bear investment risk. And you can get two  
5 different tendencies here. Some organizations have a lot  
6 of risk capacity and their trustees are not interested in  
7 bearing a lot of risk. Other organizations may have less  
8 risk capacity and their trustees are willing to bear a lot  
9 risk.

10 The two have to synch up in a someway. And  
11 presumably the conversations with the staff and other  
12 experts help you to do that. But I think it's important  
13 to bear in mind the difference between the two.

14 Risk capacity is probably a little easier to  
15 calculate than risk tolerance. Risk tolerance is a  
16 subjective issue. Individuals and groups have different  
17 limits on how much volatility they can stomach. The big  
18 problem I've always found with organizations that have a  
19 lot of turnover is they lose all the institutional  
20 knowledge of how bad it was. If you go back to 2009 and  
21 you find people that went through 2009, they don't ever  
22 want to do it again. It was a very scary time.

23 I honestly believe that the United States  
24 financial system was just one or two serious bad news  
25 items away from a much more catastrophic collapse than

1 occurred. It didn't happen. That's great. But if you  
2 were there at the time, you remember how scary it was.  
3 And that helps you judge, to a certain extent how much  
4 volatility you're willing to handle. Those individuals  
5 that haven't been through that sort of environment,  
6 they're a little bit more willing to say, look, I see  
7 stocks beat bonds. I mean, I can handle that. No  
8 problem, until the next serious downturn occurs, so -- and  
9 then bringing together a group to produce that group risk  
10 tolerance measure is extremely difficult. Again, if you  
11 have -- to the extent that you have individuals in the  
12 group with different experiences.

13           So I don't have great advice for you how to do  
14 it, but I think it's one of your most difficult and  
15 important jobs is to arrive at a -- as a -- at a group  
16 risk tolerance decision. And if I was going to say to any  
17 organization how much time they ought to devote to  
18 discussions of returns and discussions of risk, I would  
19 point to risk, and I would point to trying to understand  
20 our risk tolerance much more than I would try to  
21 understand some of the return opportunities. So it's a  
22 challenge.

23           CHAIRPERSON FECKNER: Mr. Jones.

24           COMMITTEE MEMBER JONES: Yeah. Thank you, Mr.  
25 Chair.

1           Yeah, Mr. Bailey, you make reference to groups.  
2 So who are the relevant stakeholders in this risk  
3 tolerance discussion?

4           MR. BAILEY: Well, I think that's a great  
5 question. I think looking at some of your documents you've  
6 identified stakeholders broadly. And I think that makes a  
7 lot of sense. I mean, taxpayers are clearly a big  
8 stakeholder in an organization like this. The  
9 beneficiaries are huge stakeholders in an organization  
10 like this. And I think that makes it -- why your job is  
11 so difficult, you not only have your individual risk  
12 tolerance ideas in mind when you come into a meeting like  
13 this, but you're trying to funnel the attitudes of those  
14 other stakeholders into the decision making.

15           And I don't have a magic formula for it. That's  
16 why your job is tough. But certainly, those stakeholders  
17 that I just mentioned are clear important elements in that  
18 decision.

19           COMMITTEE MEMBER JONES: Yeah. So trying to  
20 honor that involvement, we have 13 members on this Board  
21 to discuss risks. And we can't have another 25 going back  
22 and forth at a Board meeting.

23           MR. BAILEY: I agree.

24           COMMITTEE MEMBER JONES: So we do have our asset  
25 management liability workshops. And that would offer the

1 stakeholders an opportunity to come and testify on their  
2 beliefs of our risk tolerance during that time. Does that  
3 make sense?

4 MR. BAILEY: Absolutely.

5 CHAIRPERSON FECKNER: Ms. Middleton.

6 COMMITTEE MEMBER MIDDLETON: Thank you, Mr.  
7 Bailey. This has been, for the new kid on the block,  
8 really helpful.

9 MR. BAILEY: Thank you.

10 COMMITTEE MEMBER MIDDLETON: But could you give  
11 me some ideas as to what benchmarks, what kind of  
12 standards should we be using when we're engaging in the  
13 discussion as to what our risk tolerance should be.

14 MR. BAILEY: Well, I think a lot of it has to --  
15 this is just my personal opinion. I think you'll find a  
16 lot of other individuals who may take a slightly different  
17 approach. I happen to be a big fan of stress tests. And  
18 looking at not only what happened in the past, but what  
19 the right simulation model is to be able to say what could  
20 happen in the future.

21 And then you get into the question of how -- how  
22 much volatility could I actually stand. First of all, you  
23 go back to that question of risk capacity. And your staff  
24 can help answer, you know, what are our limits on the  
25 ability to bear downside.



1 But then also, how can I place myself in that  
2 sort of position, and say, I've seen this happen, or I can  
3 see how it might happen. Would I -- how would I answer  
4 the questions if I saw that my portfolio was down 25  
5 percent in one year?

6 Those are issues that are best done with  
7 experience. I don't have any doubt about it. But at  
8 least having some sort of -- to try to pre-experience the  
9 future by having those simulations I think is very  
10 helpful.

11 COMMITTEE MEMBER MIDDLETON: All right. Thank  
12 you.

13 INTERIM CHIEF OPERATING INVESTMENT OFFICER  
14 BIENVENUE: I'm sorry, I'll just add quickly. Twice a  
15 year, we come with a series of those sort of stress tests.  
16 So we do a trust level review twice a year in February and  
17 August, and you'll see those then.

18 CHAIRPERSON FECKNER: Mr. Bailey.

19 --o0o--

20 MR. BAILEY: We touched on the idea of tail risk.  
21 I showed you those two distributions. And I want to just  
22 talk a little bit about the idea of managing tail risk.  
23 Again, tail risk is really the left-hand side of those  
24 distributions, and what are the -- what is that third --  
25 three standard deviation event that might occur that is

1 going to cause me, or my organization, so much heartburn?

2 We've had two long and sharp stock market  
3 drawdowns really in the last 15 years. I guess I suppose  
4 it's more like 19 years. But going back to 2001 and then  
5 going to 2009, those were very serious declines in the  
6 equity market. And so tail risk really is something that  
7 people pay a lot of attention to.

8 How do we try to handle that? Well, I list four  
9 possible strategies. I say diversification. We'll talk  
10 about that in a moment. Insurance strategies. I mean you  
11 can buy protection against market declines. It's  
12 extremely expensive. Few organizations do it, and on a  
13 long-term basis, but it's a certainly possible.

14 I'm also going to talk about risk parity in just  
15 a little bit. Not promoting it, but just as a way to try  
16 to tackle tail risk. And then there's this idea of Black  
17 Swan strategies. There's a very interesting author,  
18 Nassim Taleb, who wrote some good material on this. But  
19 basically, these are taking very deep out-of-the-money  
20 sort of investments and having this protection that only  
21 pays off in catastrophic events. You know, again, I  
22 don't -- you don't see very many organizations taking that  
23 sort of approach. But those would be four ways to try to  
24 protect against tail risk.

25 --o0o--

1 MR. BAILEY: I do want to talk about  
2 diversification here for a moment on page 38 -- or slide  
3 38. The cheapest and the simplest option is  
4 diversification. The idea is building out a portfolio  
5 whose returns don't move to -- the assets don't move  
6 together at the same time. We refer to those as low  
7 correlation assets. And I truly believe it's the one free  
8 lunch in investments. After the fact, as we'll talk about  
9 in a moment, you always would rather have had something  
10 else.

11 But basically, in going forward, it's the one way  
12 that you can try to protect against risk that essentially  
13 just tries to take advantage of compensated returns.

14 My message to trustees is that they should be  
15 ensuring that all the diversification opportunities have  
16 been considered. Now, that doesn't mean that you  
17 shouldn't be aware of some problems, that there are assets  
18 that in a highly stressful environment become highly  
19 correlated. And we saw that in 2009. All the world's  
20 equity markets declined at once. It wasn't -- you didn't  
21 save yourself by being diversified in international stocks  
22 versus domestics stocks.

23 And there are plenty of investments that I would  
24 refer to as gratuitous diversification. It really doesn't  
25 provide a lot of diversification. It just looks like you

1 have diversification in your portfolio.

2 --o0o--

3 MR. BAILEY: But, Ms. Taylor, the point that I  
4 want to get to is right there on this slide. This is  
5 slide 40. So I'm looking for assets that even in  
6 stressful environments don't have high levels of  
7 correlation; that is, they don't tend to move together.  
8 And this is why bonds end up in portfolios -- high quality  
9 bonds end up in portfolios, because they don't move  
10 together. Even in the most stressful environments, they  
11 don't move in lockstep. Stocks and bonds don't move in  
12 lockstep.

13 Now, you have to be a little careful. I'm  
14 talking about high quality bonds, long-term government  
15 bonds, agency bonds, and so forth. If you start to slide  
16 down the quality spectrum, then it becomes less clear that  
17 they're -- there's a negative correlation -- or a zero  
18 correlation between the two.

19 CHIEF INVESTMENT OFFICER MENG: If I may on this  
20 note, a very important note of diversification. So Mr.  
21 Bailey just showed you, in terms of diversification, we  
22 are looking for the asset class that lowly correlated or  
23 ideally negatively correlated during time of crisis.

24 So he talk about the -- how stable the  
25 correlation is. You want it to be low correlation when

1 you need it. The other aspects to it is that very unique  
2 to the market environment we're in today. So the biggest  
3 source of risk in our portfolio is a growth risk or equity  
4 risk. And historically speaking, the best diversification  
5 to that risk is really the high quality government bond  
6 and the corporate bonds.

7 But how did it happen?

8 So normally, in the past, when the financial  
9 crisis comes, usually the Federal Reserve will cut  
10 interest rates, and that will boost diversification  
11 benefit from the government bonds, high quality bonds.

12 But also in the past, if you look at the recent  
13 past, on average, the Fed had to cut 300 to 350 bps. But  
14 now our -- we are still in the low interest rate  
15 environment. The 10-year note they cut to 40 roughly. We  
16 don't -- we won't have another 350 bps to cut in the next  
17 downturn. So be mindful that when the next downturn  
18 comes, the diversification benefit from the high quality  
19 government bonds may not be as strong as it has been in  
20 the past.

21 --o0o--

22 MR. BAILEY: At the risk of getting into too much  
23 statistics, I'm going to pop back to page 39 and just make  
24 sure that the trustees, who aren't statistically minded,  
25 understand this idea of correlation. So, basically you

1 measure the way two returns move together with this idea  
2 of correlation. And you can go from negative 1 to plus 1.

3 Plus 1 means that they move in lockstep in the  
4 same direction. And so if you look at the left-hand side,  
5 you can see the return on stock A is the -- and stock B,  
6 you can see how they lineup there, straight line going  
7 upwards.

8 So the idea is that those two return series tend  
9 to be almost perfectly positively correlated. So as I  
10 say, examples might be stock market returns and economic  
11 growth. Those tend to be very highly positively  
12 correlated.

13 Compound yield and total wealth. The higher my  
14 yield, the greater my wealth grows. So those are  
15 variables that move together in the same direction. So I  
16 would talk about those as having a correlation of plus 1.

17 I'd love to have just the opposite. I'd love to  
18 have assets that move in a negative way. So in other  
19 words, when one is going up, the other is going down. And  
20 that's what you see on the right-hand side. Stock A and  
21 stock C, they're negatively correlated. You can think of  
22 bond yields and bond prices as being negative correlated.

23 If bond yields go up, bond prices go down. Gas  
24 prices go up, world oil production goes down, we're going  
25 to see a negative correlation. Or excuse me, gas prices

1 will go down, if world production goes up.

2 So the idea is that we'd love to have returns on  
3 assets that move and have a negative correlation, a  
4 negative 1. They're hard to find, and a lot of times we  
5 have to settle for 0.

6 --o0o--

7 MR. BAILEY: And that's what you see in slide 40.  
8 Bonds -- long-term government bonds and stocks  
9 historically have about a zero correlation with each  
10 other. There are periods of time when they can move in  
11 the same direction. But more often than not, they're  
12 highly uncorrelated, and sometimes they're even negatively  
13 correlated, which is why they provide protection, and why  
14 so many investment organizations put bonds in their  
15 portfolio, not because of the high expected returns on  
16 bonds, but because they provide that protection in bad  
17 periods of time.

18 CHAIRPERSON FECKNER: Ms. Taylor, any other?

19 VICE CHAIRPERSON TAYLOR: Yeah. So I appreciate  
20 you bringing that back around, so that you answered my  
21 question. But I also -- I guess when I look at that  
22 diversification, we also can only invest so much in  
23 bonds --

24 MR. BAILEY: Um-hmm.

25 VICE CHAIRPERSON TAYLOR: -- because we want to

1 reach a certain rate of return, so it -- that in and of  
2 itself sort of counteracts the hopefulness that we -- that  
3 diversification will mitigate some of those losses. So  
4 what's the solution to that?

5 MR. BAILEY: Well, if I can put words in your  
6 mouth in trying to reach that 7 percent expected return,  
7 you have to take more equity risk in that portfolio is the  
8 feeling.

9 VICE CHAIRPERSON TAYLOR: Right. Right.

10 MR. BAILEY: And so you invest in assets that  
11 don't have that zero correlation.

12 VICE CHAIRPERSON TAYLOR: Correlation.

13 MR. BAILEY: That's right.

14 VICE CHAIRPERSON TAYLOR: So we're just stuck.

15 MR. BAILEY: That's -- that's -- well, that's the  
16 dilemma that so many public funds have gotten into. I  
17 mean, but endowment funds are the same way. They're  
18 trying to earn high real inflation-adjusted returns, and  
19 they take a lot of equity risk in their portfolio. And  
20 you're more susceptible to 2009s in that situation.

21 VICE CHAIRPERSON TAYLOR: And historically, I  
22 mean, these were not high rates. We've all lowered our  
23 rates compared to where we used to be.

24 MR. BAILEY: Exactly. But if you look at it  
25 compared -- we talked about this idea of using the



1 risk-free rate as a base. Again, long -- 10-year  
2 treasuries are at 2.4 percent right now. So you have  
3 to -- your equity risk premium has to be really high to  
4 get you to 7 percent total portfolio return.

5 VICE CHAIRPERSON TAYLOR: Right.

6 MR. BAILEY: And that's difficult.

7 VICE CHAIRPERSON TAYLOR: Thank you.

8 CHAIRPERSON FECKNER: Mr. Rubalcava.

9 COMMITTEE MEMBER RUBALCAVA: Thank you.

10 My question is similar to Ms. Taylor's. Talking  
11 about the diversification. And I notice you skipped a  
12 slide - maybe you didn't - about the 100-year flood.

13 MR. BAILEY: Yes.

14 COMMITTEE MEMBER RUBALCAVA: I mean, that's a  
15 concern I guess I have as -- I mean, how much protection  
16 can you get in those situations? I mean, you know, the  
17 three deviations, whatever you call it, three standard  
18 deviations.

19 MR. BAILEY: I think the 100-year flood slide a  
20 ways back. Over here. Page 30.

21 Yeah. There. Yeah, that's right. Oh, my  
22 beautiful picture of the flood was taken out.

23 (Laughter.)

24 INVESTMENT DIRECTOR SIMPSON: Sorry.

25 MR. BAILEY: That's all right.

1           No. What the point of this was simply that  
2 the -- a lot of times we mis-specify the probability  
3 distribution that we're concerned with. And that's a risk  
4 for any investor. You're only interested in what the  
5 world looks like going forward. And so you're trying to  
6 estimate the probability distribution of returns for  
7 different types of assets. Now, your staff is doing that.

8           And if you stick with the old history, sometimes  
9 it can be that the history is moving -- or excuse me, the  
10 expectations are moving and you haven't caught up with it.  
11 And so the point of this slide was just simply be careful  
12 about looking at history and using that to make your  
13 judgments for the future.

14           Today, the probability distribution for some  
15 cities that live near rivers, they can look at their --  
16 the probability distribution from the past and the odds of  
17 them being flooded out in 100-year flood was 1 out of 100  
18 basically. And now, all of a sudden, they experience a  
19 lot more floods. Well, the answer is the probability  
20 distribution has changed. Global climate has changed the  
21 distribution of flooding in their area, and so they should  
22 be paying attention to that. That was the point I was  
23 trying to drive at in that particular slide.

24           CHIEF INVESTMENT OFFICER MENG: Yeah. If I may,  
25 I detect a little bit concerning tone from some of you,

1 which it should. When we talk about diversification or  
2 the lack of the tools we have in today's market  
3 environment in diversification, what should we do? So we  
4 all rightfully -- rightfully so, we all should be  
5 concerned. But if I may, can we go back to slide 19 very  
6 quickly?

7 MR. BAILEY: Nineteen?

8 CHIEF INVESTMENT OFFICER MENG: Nineteen, yes.

9 So if you look at the drawdowns, so this is the  
10 sustained period of drawdown. So in financial history,  
11 there has not been a recession that has not been fully  
12 recovered yet at least. So what might point is that it's  
13 about staying power. As long as you can stay through the  
14 downturn, the market eventually recovers. There are  
15 individual companies that did not recover.

16 But as an index, that's the, again benefit of  
17 diversification. If you're invested in the index or the  
18 broad market, eventually it will recover. So as long as  
19 we can sustain the downturn. How do we ensure that we can  
20 sustain the downturn? We talk about the importance of  
21 liquidity management. What would force us to liquidate or  
22 get out of position at the worst time? Either we need  
23 money or we panic.

24 So what do we need? We need money. We need  
25 money. We need to pay members' benefits and some other

1 liquidity need of the total fund. As long as we can  
2 monitor and manage our liquidity profile very proactively,  
3 we can mitigate this risk. And also, we need to remind  
4 all of us when the time comes, keep calm and carry on. Do  
5 not panic. Do not panic in a downturn. As long as we  
6 can -- we have the ability to sustain it, eventually, the  
7 market will recover.

8           And we'll be even better in that situation, if we  
9 have dry powder we can deploy in a down market to take  
10 advantage of the recovery of the market. That would be  
11 even better. So that's a secondary goal. First, make  
12 sure we can survive the downturn, and then let's take  
13 advantage of the downturn.

14           And if we can do that, we can mitigate these  
15 risks. We cannot -- we can never avoid or eliminate the  
16 risk completely, but we can mitigate it. So this should  
17 give you some comfort that this is the topic we are  
18 constantly, every day, or every minute, or every hour of  
19 it, the whole team thinking about this conundrum or the  
20 challenge we face now.

21           CHAIRPERSON FECKNER: Anything else, Mr.  
22 Rubalcava?

23           COMMITTEE MEMBER RUBALCAVA: Nothing.

24           CHAIRPERSON FECKNER: Mr. Miller.

25           COMMITTEE MEMBER MILLER: Yeah. Just as you were

1 speaking, Ben, I'm thinking about this diversification.  
2 It does strike me that when we look at -- across the  
3 entire portfolio, we try to diversify, but also within  
4 those asset classes. And looking at the way the equity  
5 markets in particular have been changing and evolving,  
6 going back to that whole climate change thing. It's not  
7 the same world it was 10 years ago in terms of what's  
8 happening and our understanding of it, these burgeoning  
9 changes.

10           And so it seems that, you know, part of that  
11 discussion needs to be as more of the opportunities that  
12 we seek that would help us to diversify are not available  
13 in a public equity setting, aside from the extent to which  
14 they may be represented in some fund.

15           It seems like private equity has to be a big part  
16 of our diversification strategy. And not just  
17 diversification, but also, you know, the flip side trying  
18 to avoid undue concentrations. And so is that something  
19 you're seeing kind of across the industry, Mr. Bailey? Is  
20 everyone grappling with the same kind of challenge?

21           MR. BAILEY: They are. Let me just highlight  
22 just a couple of additional slides here that I might help  
23 to drive at that question.

24           And I'm -- we're getting close to the end, so I'm  
25 going to jump around just a little bit here. Let me get

1 to the point about diversification smooths real returns.  
2 This is slide 43.

3           So this is a 50/50 stock/bond diversification,  
4 so -- in the red. And you can see that in 2009, a 50/50  
5 portfolio was very effective. You still had a negative  
6 draw -- I mean, you still had a drawdown clear, but you  
7 recovered much quicker, and you had no where near the  
8 depth of that decline. In the 1970s, the stock/bond  
9 correlation was actually much higher. And the reason  
10 being that bonds were being hit by inflation at that time.

11           And so that goes back to this issue of the  
12 distribution of returns and how correlated assets are. So  
13 you're -- these things are changing over time. It's not a  
14 static sort of environment. And working with your staff,  
15 and consultants, and so forth, I mean, it's -- the job of  
16 the trustees is to feel comfortable that they have some  
17 sort of vision of the future about how you think the world  
18 is going to operate. Of course, this is all expectations.  
19 There's no guarantee that any of that is going to work.  
20 But you can't -- you can't just sit and look at the  
21 history and say this is how things are going to happen.

22           And my point on that again is on slide 45, you  
23 can see these changing correlations between stocks and  
24 bonds. And interesting, you also see the changing  
25 correlation between U.S. stocks and non-U.S. stocks, where

1 the correlation has gotten greater over time is the world  
2 has become more global and more integrated.

3 So, again, trying to build those expectations  
4 into your portfolio I think is one of the greatest  
5 challenges that you face, which leads me to one final  
6 segue then on that idea is -- Mr. Miller, is on page 46 --  
7 or slide 46.

8 --o0o--

9 MR. BAILEY: What I did was -- these are -- what  
10 you have is you have U.S. Equities. Those are valued on a  
11 daily basis. And then we have private equity and real  
12 estate that are not valued on a daily basis. These are  
13 oftentimes appraisal prices or some other estimate of the  
14 value of those securities that occur at best on a  
15 quarterly basis, sometimes even less.

16 And in trying to build risk models to incorporate  
17 alternatives into the portfolio, you have to rely on some  
18 of that stale pricing information that goes into the  
19 analysis. And it's a challenge for staff and consultants  
20 to try to bring that information into play.

21 You can see the historical volatility over this  
22 period, 1993 to 2018. I picked that, because I had some  
23 data on the private equity and real estate world over that  
24 erred if of time.

25 You can see that stocks had a volatility -- a

1 standard deviation of 15 percent a year. That's pretty  
2 normal, pretty reasonable. This reports private equity to  
3 be 9.8 percent and real estate to be 4.2. I put down  
4 believable. I say, no. I mean, it's not believable.  
5 It's not the fault of anyone that's building these  
6 benchmarks here. But because of the pricing that goes on  
7 and inside this -- these models is, at best, stale, you  
8 get -- you don't have an apples-to-apples sort of  
9 comparison when you try to build those into risk models.

10           And it's Ben's team's challenge to try to build  
11 some sort of way to integrate private equity and real  
12 estate into the publicly-traded assets. And that's not  
13 easy. I don't envy them. It's -- but I think as trustees  
14 you should have your eyes wide open when you see those  
15 sort of numbers laid out, how volatile do we think private  
16 equity is, how volatile do we think real estate is, what  
17 will it do in a 2009 sort of scenario, how do they  
18 correlate, is it a good diversifier or not?

19           It may be a great asset from an expected return  
20 standpoint, but what are its risk characteristics? How do  
21 we incorporate those into our modeling?

22           So again, it's hard. You aren't the only  
23 organization that's facing that. But as you get larger,  
24 allocations to alternatives, it requires you to make those  
25 sort of decisions. That's my point. It's not fair to say



1 I don't know. And as a result, I just won't pay any  
2 attention to it. It become a meaningful portion of your  
3 portfolio. You have to pay attention to it.

4 CHAIRPERSON FECKNER: Go ahead, Mr. Bailey.

5 MR. BAILEY: All right. I'm going to finish up.  
6 I am going to skip past a couple of slides here, if you  
7 don't mind --

8 --o0o--

9 MR. BAILEY: -- and just finish up with a  
10 discussion of active and passive management. And I just  
11 want to be clear on this issue, what we mean by active and  
12 passive management. Active management, as I say here, is  
13 a strategy that's designed to outperform a particular  
14 benchmark. And you do that by holding positions in your  
15 portfolio that are different than those of the benchmark.

16 Passive management just means you're trying to  
17 track the performance of that benchmark. And we talk  
18 about active risk as being how volatile is your  
19 performance relative to the benchmark?

20 And the idea of active management is I take  
21 active risk with the idea that I'm going to earn an active  
22 return. I'll beat the benchmark by some amount. And we  
23 alluded to this earlier. Unlike market risk, you don't  
24 get paid for taking active risk. You may be smart. You  
25 may hire the best managers, but you don't get paid for it.

1           On average, the active managers are going to  
2 underperform the passive management's approaches. I mean,  
3 that's just the math. Bill Sharpe did a great article  
4 back in, I think it was 1992, where he wrote the  
5 arithmetic of active management. And he just basically  
6 laid out a very elegant argument that said active managers  
7 in aggregate after fees have to underperform passive  
8 managers in aggregate.

9           Now, if you're smart, you hire the better active  
10 managers and you can outperform the passive side of  
11 things. But you can't expect to outperform passive  
12 management, just by holding active managers.

13           CHIEF INVESTMENT OFFICER MENG: Sorry. I  
14 couldn't hold back. I had to add something here.

15           (Laughter.)

16           CHIEF INVESTMENT OFFICER MENG: So I totally  
17 agree with, and I am familiar with the study by Dr.  
18 Sharpe, the Sharpe Ratio, Bill Sharpe.

19           So in aggregate, active management has to  
20 underperform passive management because of the fee and  
21 other friction cost. But on this, I would like to  
22 challenge -- not challenge, a question for Jeff as well.  
23 Then why so -- there are so many people out there still  
24 trying active pursuit of these active risk management? Is  
25 that in the hope or in the illusion of overconfidence that

1 you are better than the average? You can beat the market.

2 So what is it? The fact the simple math is out  
3 there, but the activity around it is still prevalent, and  
4 people talk about it, still trying to do it.

5 MR. BAILEY: Right. I wouldn't say that it's a  
6 bet that I'd want to make when I work with pension funds.  
7 We passively manage the vast majority of our portfolio.  
8 But I understand what you're saying, there is a prevalence  
9 of active management. I could attribute that to habits,  
10 to kind of hoping that we'll all do better than average.  
11 I live in Lake Wobegon country. So we know that --

12 (Laughter.)

13 MR. BAILEY: -- some -- all of our children  
14 are -- can be above average, and we can succeed. But I  
15 think it is a -- what Sharpe laid out is a challenge to  
16 any large pension fund or endowment fund is how can we  
17 take active management and actually turn it into something  
18 productive for ourselves?

19 It -- the fact that there's a prevalence of  
20 active management can be chalked up to great marketing on  
21 the part of active managers. Like I said, can be chalked  
22 up to a whole -- our delusion on the part of funds. I  
23 can't say exactly why it's remained that way. But it  
24 certainly is true, there's more active management out  
25 there than passive management. But the math is pretty

1 straightforward on that issue.

2 CHAIRPERSON FECKNER: Ms. Middleton.

3 COMMITTEE MEMBER MIDDLETON: Thank you, Mr.  
4 Bailey. Could we go back to slide 48.

5 MR. BAILEY: Sure.

6 COMMITTEE MEMBER MIDDLETON: And I'm just  
7 intrigued by the concept of risk budgeting and the  
8 framework.

9 MR. BAILEY: Sure. Yes.

10 COMMITTEE MEMBER MIDDLETON: Should we be using  
11 the same type of framework for publicly-traded assets as  
12 opposed to private assets?

13 MR. BAILEY: Ideally, yes. I go back to that  
14 slide that I had pointed out before, where the inputs have  
15 to work. I mean, the famous idea, garbage in, garbage out  
16 is certainly true when it comes to risk budgeting, where  
17 you're dealing with a -- usually a fairly intricate model  
18 of how assets correlate with each other, and your expected  
19 returns, and the volatilities.

20 And if your inputs are poor, you're going to get  
21 a poor result. So I think the challenge for so many  
22 organizations is how do you develop the best inputs? And  
23 so that's where I go back to saying, well, I think my  
24 expected return on private equity is equal to public  
25 equities plus something. And my risk is equal to, oh,

1 public equities, or something like that, just -- that  
2 isn't the way to approach it. I think you have to -- I  
3 think the challenge is much more complex than that.

4 CHAIRPERSON FECKNER: Anything else, Ms.  
5 Middleton?

6 COMMITTEE MEMBER MIDDLETON: (Shakes head.)

7 CHAIRPERSON FECKNER: Mr. Jones.

8 COMMITTEE MEMBER JONES: Yeah. Thank you, Mr.  
9 Chair.

10 Yeah. Could you go back to slide 26. It's  
11 something you said that triggered something I saw -- I  
12 remembered back then.

13 MR. BAILEY: Sure.

14 COMMITTEE MEMBER JONES: And it's -- and I know  
15 that at the bottom you say our focus will be on various  
16 forms of investment risk. But then right above that, you  
17 do list some other categories, one of which is  
18 reputational, and also, which I don't see anywhere, is  
19 geopolitical risk. We just -- in a tariff war with China  
20 and U.S. right now. And some believe it may be  
21 short-termism. It may go away in June. But then it's a  
22 possibility it's a long term. And the impact of that is  
23 not only affecting U.S. And China, but it's the global  
24 economy, because we invest all over the world.

25 So do you have any thoughts about geopolitical

1 and reputational risk to guide us for that discussion?

2 MR. BAILEY: Well, I -- when you say thoughts,  
3 certainly they're worthwhile being concerned with. The  
4 question is in terms of your investment analysis, how do  
5 you incorporate them into those probability distributions  
6 that you're working with.

7 So when we think about geopolitical risk, I mean  
8 it certainly is an element that my U.S. treasury bonds are  
9 going to payoff, whether there's geopolitical risk or not.  
10 That doesn't affect the probability distribution of U.S.  
11 Treasury bond returns.

12 But my domestic equity investments, it's  
13 certainly the case that a trade war with China could  
14 impact the value of my domestic equity holdings. So  
15 somehow, I have to build some sort of probability  
16 distribution that perhaps takes into account the fact that  
17 returns are more volatile, because we have an  
18 administration now that is more willing to fight  
19 globalization and change the potential outcome for  
20 domestic companies because of trade wars.

21 I mean, I don't have a modeling answer for you,  
22 but I think it's appropriate to say how are we going to  
23 incorporate some of those issues into our expectations?

24 COMMITTEE MEMBER JONES: Okay. Thank you.

25 CHAIRPERSON FECKNER: Mr. Perez.

1 COMMITTEE MEMBER PEREZ: Thank you.

2 Shocker, I'm confused.

3 To answer Mr. Rubalcava's question earlier, why  
4 can't -- if we should just be more passive or active, than  
5 his response to the people asking him would be we're doing  
6 it wrong?

7 MR. BAILEY: I will never say you're doing it  
8 wrong or doing it right. That's not fair. That would be  
9 incorrect of me to do that. You have to make that  
10 decision. I -- you actually gave me a great segue to  
11 close the active/passive discussion, if you don't mind?

12 COMMITTEE MEMBER PEREZ: Absolutely. Thank you.

13 MR. BAILEY: Okay. I view it in this world, your  
14 active management belief statements. And I think there  
15 are really five beliefs that you have to be able to say  
16 yes to before you would engage in active management.

17 One is the existence. First, you have to believe  
18 that active managers -- successful active managers exist.

19 Second, you have to think that you can identify  
20 them. That's easier said than done. I mean -- and this  
21 is going forward. This isn't -- you can't -- you can look  
22 at performance in the past and say they were successful,  
23 but your judgments are all going forward.

24 Second, you have -- third, you have to structure  
25 them. By that, I mean you have to be able to hire them,

1 to put them together in a portfolio that you're  
2 comfortable with the risk level of that portfolio.

3 Fourth, you have to be able to tolerate the  
4 potential volatility. That could be reputational issues  
5 or it just could be losses that you suffer because the  
6 managers underperform their benchmarks, but you have to be  
7 able to tolerate that. And lastly, you should be able to  
8 say that I actually need the extra risk that's associated  
9 with that portfolio of active managers.

10 Now, your answer may change depending on the  
11 particular asset class that you're looking at. I don't  
12 mean to say that this -- you're going to get the same  
13 answer by answering once. You have to evaluate that in  
14 different levels.

15 But my argument, and maybe response to Ben is, I  
16 think the world is a little bit backwards on this, where  
17 passive management ought to be the default option. I  
18 mean, you should start with a passive -- this is my --  
19 this is Jeff Bailey speaking. You should start with a  
20 default position that passive management is our approach.  
21 And only to the extent that we feel like we can answer yes  
22 to those five belief statements in a particular set of  
23 investments would I be willing to engage in active  
24 management.

25 So when you say am I right -- are we right in



1 doing what we do? Well, I say can you answer yes to those  
2 statements in particular asset classes.

3 CHIEF INVESTMENT OFFICER MENG: So if I may, this  
4 is a very important topic. So if you think about active  
5 management relative to passive management. Passive  
6 management means that you can buy the benchmark, just buy  
7 and hold the benchmark passive. Don't do anything active.

8 So the active means that if you think you can  
9 beat the benchmark, you can outperform the benchmark,  
10 either by owning more or less than the benchmark on a  
11 particular securities, say Apple stock. And for you to do  
12 that, say you think Apple stock is going to outperform the  
13 passive management, so you overbase the Apple stock. It  
14 means that on the other side, someone has be willingly to  
15 underweight the Apple stock.

16 And the Apple stock either go up and down, cannot  
17 do both ways, right? So either you are right or the --  
18 your -- the other -- the other party is right.

19 So it means that for you to -- consistently to  
20 beat the benchmark or beat the passive investment  
21 management style, you have to be able consistent to be  
22 right, or better than the average than the markets. So  
23 that's the challenge.

24 And then Jeff just mentioned that when we say  
25 that active -- active management, we are mostly referring

1 to in public asset classes, where the market is rather  
2 efficient, the competition is very strong. And that's  
3 where we need -- back to Jeff's comments, where do we want  
4 to be active? We want to be active where we have a  
5 structure of comparative advantages.

6 In public market it is difficult, because it's so  
7 efficient and competition is so strong. But relative  
8 speaking, in private markets, such as private equity, we  
9 do have some structure comparative advantages, and perhaps  
10 we can be more active in private asset classes. So  
11 basically, you pick your battle, right? You pick your  
12 battle, which battle you want to pick on. And based on  
13 your conviction in which market you think, on average, you  
14 can beat the markets or beat the benchmark.

15 So that maybe a way to answer your question. Our  
16 view on active risk management, we had to pick what asset  
17 class we want to be in. And certain asset class probably  
18 were better served to be more passive, and certain asset  
19 class will be better served to be more active.

20 CHAIRPERSON FECKNER: Go ahead, Mr. Bailey

21 MR. BAILEY: Well, I think that actually, at this  
22 point -- I promised I would wind up by a quarter after,  
23 and I almost did it.

24 So I think that concludes my remarks. I'm happy  
25 to answer additional questions.

1           CHAIRPERSON FECKNER: Very good. I see no other  
2 questions from the Board, but I do have one from the  
3 audience. L.R. Roberts, please come down. Please state  
4 your name and affiliation for the record, and you'll have  
5 up to 3 minutes for your comments.

6           The microphone will turned on for you.

7           MS. ROBERTS: Which one do you want me at?

8           CHAIRPERSON FECKNER: The one on your -- closest  
9 to you.

10          MS. ROBERTS: So today, I'm being National  
11 Lawyers Guild, even though I am member of two retiree  
12 groups. I'm on the National Lawyers Guild board locally,  
13 but we have many other National Lawyers Guild members who  
14 are PERS members. I totally disagree with the idea that  
15 classes of investments should not be banned, and totally  
16 disagree that trustees should not be involved in picking  
17 particular classes or even particular investments, and the  
18 CIO should report directly to the Board.

19          An example of the kind of class of -- and the  
20 kind of investments that we shouldn't do is private  
21 prisons, especially now that these sleazy organizations  
22 are being used to jail small children. I have had clients  
23 be held in private prisons, a federal one here in  
24 California, for instance. And I would not let a dog be  
25 held under such conditions. PERS is our money. I do not

1 want to invest in cruelty and exploitation.

2 CHAIRPERSON FECKNER: Thank you.

3 Seeing no other requests to speak, thank you  
4 much, Mr. Bailey, Mr. Meng, everybody for your  
5 presentation. Seeing no other requests, I think we have  
6 exhausted this event.

7 Great educational opportunity. Thank you very  
8 much for your time. Ms. Simpson, thank you very much.

9 We have Agenda item 9 left on the agenda, that's  
10 public comment. I do have two folks from the public that  
11 would like to speak, Jeff Perry and Ann Glatt. Please  
12 come forward, use the two seats on your right, my left.  
13 Speak your name and your affiliations, please. And you'll  
14 have up to 3 minutes for your comments.

15 MS. GLATT: Good morning, Mr. Feckner and  
16 Committee. My name is Ann Glatt, and I am a driver for  
17 Lyft for the last 4 year, a full-time driver in the Bay  
18 Area. I appreciate the opportunity to address this Board  
19 regarding the risk that the business models of companies  
20 like Lyfts and Uber present.

21 Our organization Gig Workers Rising and Mobile  
22 Workers Alliance have sent you a letter that fully details  
23 these issues. To briefly summarize, the classification of  
24 Lyft and Uber drivers like myself and independent  
25 contractors does not, in our view, serve your interest as

1 public agencies. Treating us as independent contractors  
2 lowers tax revenue that funds your system.

3           Also, because the companies do not pay enough and  
4 provide no benefits, drivers are often forced to rely on  
5 publicly funded social services further hurting government  
6 budgets.

7           At the same time, these companies depend heavily  
8 on public budgets for roads and bridges in order to  
9 function. These companies bring more risk to you in the  
10 investment markets. For example, both Lyft and Uber  
11 acknowledge, in their own documents, the issue of  
12 classification of their drivers and driver dissatisfaction  
13 in their -- or makes risky -- makes their business model  
14 risky. There are many other risks for you to consider,  
15 including legal and regulatory issues, and the fact that  
16 neither of these companies has shown a plan that will make  
17 them profitable.

18           On May 8th, many Lyft and Uber drivers did not  
19 sign on to the app to drive in order to bring attention to  
20 these issues. For this reason, I'm here today to ask you  
21 to review the information we have shared in our letter and  
22 to have your staff engage the leadership of both companies  
23 to encourage them to work towards a sustainable business  
24 model that serves everyone's interests.

25           Thank you.

1 CHAIRPERSON FECKNER: Thank you.

2 MR. PERRY: Good morning, Mr. Feckner and members  
3 of the Committee. My name is Jeff Perry.

4 I'm a driver for both Uber and Lyft. I live in  
5 Sacramento, but I commute to the Bay Area for work  
6 primarily. Like my colleague Ann, I appreciate the  
7 opportunity to address you guys today. I stand in  
8 solidarity with all my fellow drivers who did not sign on  
9 for work last week to raise awareness of the issues we  
10 face as drivers.

11 Some of you may have seen the CBS National News I  
12 was a part of that aired last Wednesday, and I'm going to  
13 briefly share with you why my experience as a driver shows  
14 me that the current business model of these companies is  
15 not sustainable.

16 These companies rely on us working unreasonably  
17 long hours, under conditions -- these apps are designed to  
18 keep people driving and deter drivers from taking  
19 appropriate breaks. It makes the roads a more dangerous  
20 place. It's devastating culture for driver health and  
21 safety. And with the -- as Ann mentioned, the reliance on  
22 a lot of the public services that taxes those Medi-Cal and  
23 other benefits.

24 This is also a platform that relies on the  
25 defiance of law, and leaves investors on the hook to

1 absorb the financial liability when the law finally  
2 catches up with them. The culture at both Uber and Lyft  
3 is intentional, and not accidental to defy the law, as  
4 became apparent -- as multiple emails they've sent me over  
5 the more than 3 years I've worked for them instructing how  
6 to avoid law enforcement, and in the event that you get a  
7 ticket for say an illegal pick-up at the airport, how they  
8 will pay for that ticket.

9 So these are things that affect public safety and  
10 public works as well as the tax base. In closing I hope  
11 that you can see why we need to work together to make  
12 changes in how these companies operate.

13 Thank you.

14 CHAIRPERSON FECKNER: Thank you. Thank you both  
15 for being here today and for sharing your information with  
16 the Committee.

17 Thank you.

18 We have one more request to speak Emily Goldman.  
19 Please come forward, speak your name, and you'll have up  
20 to 3 minutes for your comments.

21 MS. GOLDMAN: Good afternoon. My name is Emily  
22 Claire Goldman, as many of you know. I'm the founder and  
23 director of Educators for Migrant Justice. And I am here  
24 on behalf of hundreds of CalPERS members who are outraged  
25 that their pension fund is still investing in companies

1 that are aiding and abetting the migrant abuse crisis.

2 To my knowledge, there has been only one update  
3 provided to the Board since this engagement began. So I  
4 would respectfully like to request that the Board make a  
5 request for another update. If that update, to the extent  
6 possible, could be provided publicly, or at least to your  
7 stakeholders, that would be very much appreciated. Though  
8 I do understand that there is a very limited amount that  
9 can be provided in that regard.

10 But without this follow up, we have no idea  
11 what's going on with the engagement process. How many  
12 times have they met with the companies? Are they meeting  
13 with the executives? Who are they meeting with? Have  
14 they visited the facilities? There is a lot that we can't  
15 know, if this dialogue and internal communication is not  
16 happening.

17 I would also, and I understand this is not and  
18 back forth questioning time, but, you know, I would be  
19 curious to know how CalPERS voted it shares at the GEO  
20 shareholder meeting last week, specifically on the issue  
21 of how they implement their human rights policy, since the  
22 board was initially not on board with that. They  
23 eventually reversed course. But only days later, they  
24 were again restricting access to legal counsel at one of  
25 the family detention facilities in Texas.



1           And there is an upcoming CoreCivic shareholder  
2 meeting in a couple days, where I would like to know how  
3 CalPERS is planning on voting its shares. You want to  
4 talk engagement, this would be an important opportunity.

5           There is a proposal before CoreCivic to have  
6 executive compensation tied to their human rights impacts.  
7 And again, they have challenged it. So -- and while  
8 challenging it, it's still moving forward. So, that would  
9 be another important place for engagement. And one that  
10 would be important for your stakeholders to see.

11           I would also still point out, since I didn't have  
12 the opportunity to address you at the last couple  
13 meetings, that, you know, specifically when we talk about  
14 the fiduciary duty and the training that you all have had,  
15 that it's an objective standard, not subjective. And yet,  
16 we do have a relatively wide consensus among responsible  
17 investors that at least the two for-profit prison  
18 companies, CoreCivic and GEO Group are not prudent  
19 investments.

20           And more importantly, one of the factors that's  
21 supposed to be considered is whether or not the  
22 investments negatively impact your beneficiary's  
23 ability -- their employment opportunities.

24           CHAIRPERSON FECKNER: You've run out of time.  
25 Thank you, Ms. Goldman.

1 MS. GOLDMAN: Thank you so much.

2 CHAIRPERSON FECKNER: Thank you for your  
3 comments.

4 Seeing no other requests to speak, the open part  
5 of the agenda is adjourned. We will be in -- go into  
6 closed session at 1:15.

7 (Thereupon California Public Employees'  
8 Retirement System, Investment Committee  
9 meeting open session adjourned at 12:35 p.m.)

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## 1 C E R T I F I C A T E O F R E P O R T E R

2 I, JAMES F. PETERS, a Certified Shorthand  
3 Reporter of the State of California, do hereby certify:

4 That I am a disinterested person herein; that the  
5 foregoing California Public Employees' Retirement System,  
6 Board of Administration, Investment Committee open session  
7 meeting was reported in shorthand by me, James F. Peters,  
8 a Certified Shorthand Reporter of the State of California,  
9 and was thereafter transcribed, under my direction, by  
10 computer-assisted transcription;

11 I further certify that I am not of counsel or  
12 attorney for any of the parties to said meeting nor in any  
13 way interested in the outcome of said meeting.

14 IN WITNESS WHEREOF, I have hereunto set my hand  
15 this 17th day of May, 2019.

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22 JAMES F. PETERS, CSR  
23 Certified Shorthand Reporter  
24 License No. 10063  
25