Affiliate Trust Asset Allocation Review: LRS, JRS, JRS II and CERBT

Trust Level Portfolio Management
Global Equity, Affiliate Investment Program
05/14/2018



Affiliate Trust Asset Allocation Review: Investment Committee (IC) Engagements in 2018

Monday, April 16th Investment Committee

Asset Allocation Review:

Supplemental Income Plans (SIP)

Monday, May 14th Investment Committee

Asset Allocation Review

- Legislators' Retirement Fund (LRS)
- Judges' Retirement Fund (JRS)
- Judges' Retirement Fund II (JRS II)
- California Employers' Retiree Benefit Trust Fund (CERBT)

Monday, June 18th Investment Committee

Asset Allocation Review:

- Health Care Fund (HCF)
- Long-Term Care Fund (LTC)



Overview of Program Characteristics

Strategic Asset Allocation and Recommendations



Affiliate Funds

- Legislators' Retirement System (LRS) Fund
- Judges' Retirement System (JRS) Fund
- Judges' Retirement System II (JRS II) Fund
- California Employers' Retiree Benefit Trust (CERBT) Fund

Program Overview – Establishment, Purpose, & Status

Plan	Established	Purpose	Status
LRS	1947	 Provide defined retirement and ancillary benefits to: Members of the Legislature elected prior to November 7, 1990 Elected Constitutional and Legislative Statutory Officers elected prior to December 31, 2012 	Closed Fund
JRS	1937	Provide defined retirement and ancillary benefits for State Supreme and Appellate Court Justices, and Superior Court and Municipal Court Judges and Justices elected before November 9, 1994	Closed Fund
JRS II	1994	Provide a fully funded retirement and ancillary benefit system for State Supreme and Appellate Court Justices, and Superior Court and Municipal Court Judges and Justices elected on or after November 9, 1994 Options include a defined benefit plan and a monetary credit plan	Open Fund
CERBT	2007	 Allow employers to pre-fund non-pension, post-employment benefits Three policy portfolios available for employers to select (Strategy 1, 2, 3) depending on employer risk preferences 	Open Fund



Program Overviews – Key Statistics

	Assets Under	Employer and Employee Contribution					
Program	Management (AUM) (\$ millions) ¹	Rate (as % of payroll)	Active	Inactive	Retired	Total	Funded Ratio ³
LRS	\$117	Employer contribution rate is 38.145%. Employee contribution rates vary. ⁴	8	7	232	247	115.9%
JRS	\$48	8% for both Employer and Employees.	192	8	1,861	2,061	1.50%
JRS II	\$1,356	Employer contribution rate: 24.66%. Classic Employee contribution rate: 8%. PEPRA Employee contribution rate: 16.00%.	1,511	1	161	1,673	99.3%
CERBT Total	\$6,796		D (1) (1) E E24				
CERBT (strategy 1) \$5,655		N/A	Participating Employers: 524				N/A
CERBT (strategy 2)	\$880	IV/A	Active Members Covered: 461,592 Retired Members Covered: 266,978				N/A
CERBT (strategy 3)	\$261						



¹ As of June 30, 2017, source My State Street.

² As of June 30, 2017, source Actuarial Valuation reports. CERBT data from program administrators.

³ As of June 30, 2017, source Actuarial Valuation reports, based on Market Value of Assets.

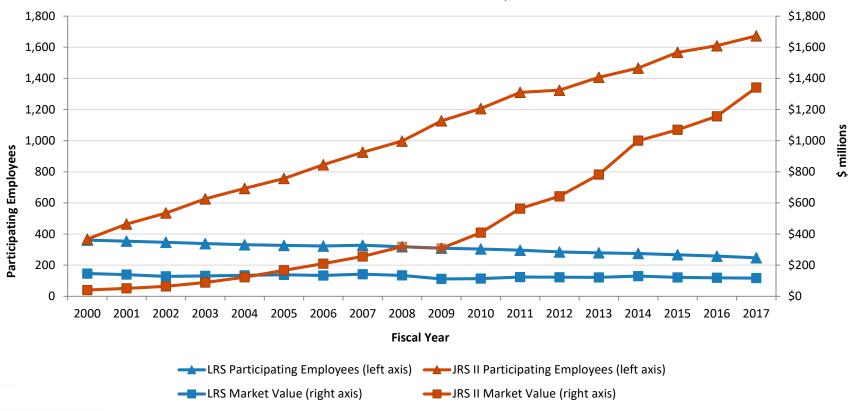
⁴ For Legislative and Constitutional Officers, 4% if elected before March 4, 1972, 8% if after. For Legislative Statutory Officers, 6.5% if elected before March 4, 1972, 8% if after.

Program Characteristics – JRS

- The State currently funds JRS through a pay-as-you-go approach¹ since current asset levels are not adequate to meet JRS' expected benefit payouts.
- JRS is a closed system with a funded ratio of 1.50% and an average expected remaining service for current active employees of 4.2 years.
- Assets under management are \$48 million as of June 30, 2017.

Program Characteristics: Demographic Trends







Program Characteristics – Fund Maturity

- A plan can better absorb an investment loss if benefit payments are more distant (members retire later)
- LRS is a very mature plan.
- JRS II is a young pension plan and is well above peers in the number of active participants in relation to retired participants.

Ma	turity of P	'lan
(Active-	to-Retired	l Ratio ¹)

Year	LRS	JRS II	PERF ²	Public Pension Peers ³
2008	0.05	65.20	1.78	1.98
2009	0.05	69.31	1.69	1.91
2010	0.05	62.42	1.59	1.82
2011	0.06	42.67	1.50	1.72
2012	0.06	34.76	1.45	1.63
2013	0.04	26.00	1.34	1.55
2014	0.04	19.61	1.02	1.48
2015	0.04	15.31	1.42	1.44
2016	0.04	12.40	1.35	1.42
2017	0.03	9.39	1.33	

¹ Source: Actuarial Valuation reports for LRS and JRS II.

² Public Employees' Retirement Fund (PERF)

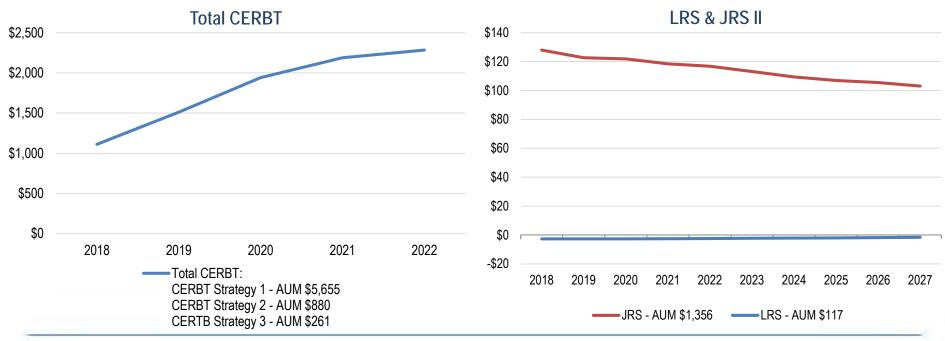
³ Source: Public Fund Survey (November 2017), Industry Data based on U.S. Public Pension Systems which constitute 85% of all assets under management by U.S. public pension funds.

Program Characteristics – Forecasted Cash Flows

Cash flows affect a plan's ability to absorb market shocks and its need to manage liquidity.

- LRS has stable cash outflows.
- JRS II has large but decreasing cash inflows.
- The CERBT strategies have large cash inflows relative to their size.

Cash Flow Forecast for Affiliate Funds (\$ millions)¹





¹ As of June 30, 2017. Cash flow forecast is calculated by subtracting benefit payments and expenses from contributions plus current investment cash income. Benefit payments and contributions are forecasted based on employer data from Actuarial Valuation reports; investment income is based on the estimated cash yields on current portfolios.

Program Characteristics – Contribution Rate Sensitivity to Investment Performance

The Asset-to-Payroll Ratio¹, also known as the Volatility Index, is an indicator of a plan's contribution rate sensitivity to investment performance.

- LRS contribution rates are highly affected by investment performance.
- JRS II contribution rates are less sensitive to investment performance.

Sensitivity to Investment Performance (Asset-to-Payroll Ratio)

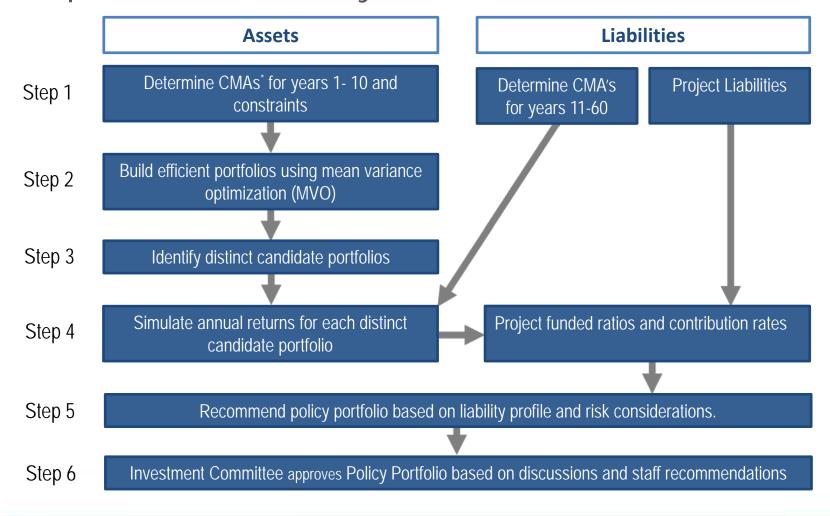
Year	LRS	JRS II	PERF
2008	60.52	1.71	5.38
2009	54.36	1.49	3.97
2010	52.85	1.86	4.48
2011	54.45	2.36	5.51
2012	62.03	2.68	5.56
2013	85.58	3.10	6.14
2014	86.89	3.80	6.70
2015	95.26	3.75	6.37
2016	90.13	4.15	5.98
2017	96.71	4.65	

Overview of Program Characteristics

Strategic Asset Allocation and Recommendation



Steps to Obtain Policy Portfolio





2018 CMAs and Constraints for Affiliate Funds

- Global Equity and Commodities CMAs are carried over from the Public Employees' Retirement System 2017-18 Asset Liability Management process.
- Fixed Income and TIPS¹ CMAs are updated to reflect only domestic securities.
- REITs² expected returns are estimated using a Dividend Discount Model.
- Constraints are placed on TIPS, Commodities, REITs given the limitations of MVO.

2018 CMAs	Compound Daturn	Volotility	Average Deturn	Constraint		
ZUTO CIVIAS	Compound Return	Volatility	Average Return	Floor	Cap	
Global Equity	6.80%	17.00%	8.14%	0%	100%	
Fixed Income	3.10%	7.83%	3.40%	0%	100%	
TIPS ¹	2.25%	5.46%	2.40%	5%	100%	
Commodities	3.50%	21.50%	5.71%	3%	100%	
REITs ²	5.50%	17.28%	6.90%	8%	100%	



¹ Treasury Inflation-Protected Securities (TIPS)

² Real Estate Investment Trusts (REITs)

Plan Characteristics and Effect on Asset Allocation

Plan Characteristic	Description	Plan Characteristic (If it is)	Implication for Portfolio (Then)	Affiliate Fund
Fund Maturity	A plan's ability to absorb an investment loss is affected by how distant benefit	Short Duration	Lower risk may be preferable	LRS
Fund Maturity	payments are (members retiring later)	Long Duration	Higher risk may be acceptable	JRS II
Cash Flows	Cash flows affect a plan's ability to	Cash Outflows	Lower risk may be preferable	LRS
Casii Fiows	absorb market shocks and need to manage liquidity	Cash Inflows	Higher risk may be acceptable	JRS II
Asset-to-Payroll	A plan's asset-to-payroll ratio affects	High Sensitivity	Lower risk may be preferable	LRS
Ratio	the sensitivity of employer contribution rate to investment returns	Low Sensitivity	Higher risk may be acceptable	JRS II



Candidate and Recommended Portfolios

	Asset Allocation of Candidate Portfolios										
Asset Class Component		P0*	P1	P2	P3	P4	P5	P6	P7	P8	P9
Global Equity			19%	22%	28%	35%	40%	46%	52%	59%	68%
Fixed Income			41%	49%	54%	48%	43%	37%	32%	25%	16%
TIPS ¹			28%	16%	5%	5%	5%	5%	5%	5%	5%
Commodities ¹			4%	5%	5%	4%	4%	4%	3%	3%	3%
REITs ¹			8%	8%	8%	8%	8%	8%	8%	8%	8%
Liquidity		100%			1	1		1			
Expected Compound Return (1-1	10 yrs.) :	2.00%	4.16%	4.41%	4.75%	5.01%	5.22%	5.43%	5.61%	5.85%	6.10%
Expected Compound Return (11-6	60 yrs.) :		6.43%	6.71%	7.06%	7.30%	7.49%	7.68%	7.85%	8.07%	8.28%
Expected Vo	olatility:	1.00%	6.85%	7.28%	7.93%	8.59%	9.24%	9.98%	10.72%	11.83%	13.12%
Expected Blended Return	LRS:		4.75%	5.00%	5.32%	5.55%	5.75%	5.94%	6.10%	6.32%	6.55%
Net of Fees (1-60 yrs.) ² :	JRS II:		5.12%	5.38%	5.71%	5.95%	6.14%	6.33%	6.50%	6.72%	6.94%
Expected Time-Weighted Return Net of Fees (1-60 yrs.) ² :	CERBT:		5.95%	6.22%	6.57%	6.82%	7.01%	7.20%	7.37%	7.59%	7.82%
Recommendation for	or plans:	JRS		CERBT 3 LRS			CERBT2		JRS II	CERBT 1	

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¹ Lower binding constraints exist in some candidate portfolios.

²LRS & JRS II expected blended return net of fees is the combination of the short-term (1 to 10 yr.) and the longterm (11 to 60 yr.) expected returns after deducting admin fees. CERBT is compounding 1–10 yr. & 11–60 yr. 16 expected returns, less admin fees. Admin fees for affiliate funds: CERBT: 10 bps, LRS: 25 bps, JRS II: 15 bps.

^{*} Portfolio P0 only appropriate for pay-as-you-go programs.

JRS II Candidate Portfolios & Risk Considerations

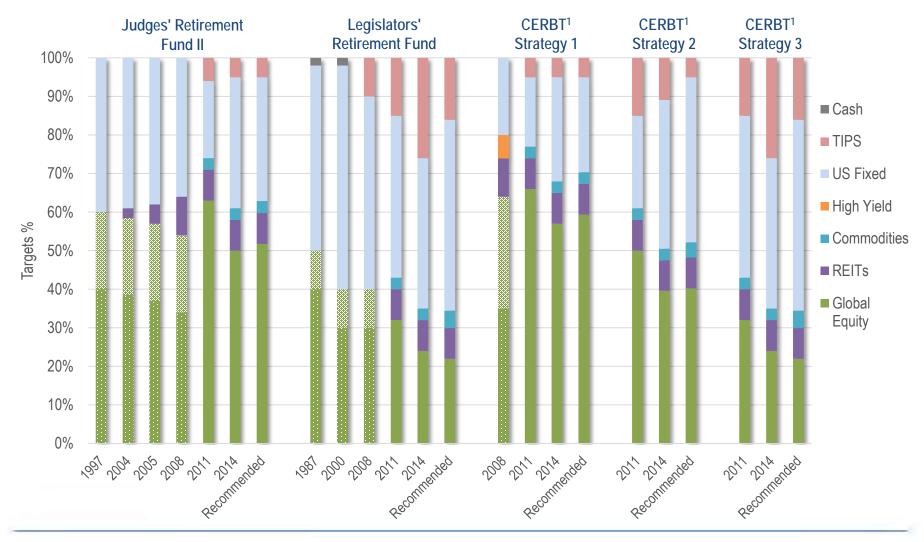
Definitions of Risk Considerations:

- Funded Ratio: Probability of the funded ratio falling below 50% in any of the next 30 years
- Contribution Level: Probability of the employer contribution rate exceeding 35% in any of the next 30 years
- Contribution Volatility: Probability of the year-to-year increase in employer contribution rate exceeding 3.0% in any of the next 30 years

Risk Considerations	Lower Risk Candidate Portfolio (P6)	Recommended Candidate Portfolio (P7)	Higher Risk Candidate Portfolio (P8)	Current Policy Portfolio
Funded Ratio	0%	0%	0%	0%
Contribution Level	11%	2%	2%	2%
Contribution Volatility	3%	5%	7%	4%



Historical and Recommended Asset Allocation Policies





Proposed Asset Class Ranges

Asset Class	LRS	JRS II	CERBT
Global Equity	+/- 5%	+/- 5%	+/- 5%
Fixed Income	+/- 5%	+/- 5%	+/- 5%
TIPS	+/- 3%	+/- 3%	+/- 3%
Commodities	+/- 3%	+/- 3%	+/- 3%
REITs	+/- 5%	+/- 5%	+/- 5%
Liquidity	+ 2%	+2%	+2%

Objectives:

- Provide flexibility for changing market conditions between portfolio rebalances
- Reduce rebalancing frequency and costs
- Facilitate contribution & distribution activity

Appendix



Program Recommendation – JRS

- Staff has evaluated the JRS Program and determined that the current strategic allocation, 100% in Liquidity, should be maintained.
- The existing assets under management provide liquidity necessary to make benefit payments in the event of a delay in the annual State budget approval process.

Recommended LRS Policy Portfolio and Rationale

Asset Class Component	Recommended Portfolio (P2)	Current	Portfolio	Cha	nge
Public Equity	22%	24	! %	-2	%
Fixed Income	50%	39	1%	10	1%
TIPS	16%	26	5%	-10)%
Commodities	5%	3'	%	2	%
REITs	8%	89	%	0'	%
CMAs	2018	2014	2018	Recommended vs Current Portfolio with 2014 CMAs	Recommended vs Current Portfolio (2018 CMAs)
Expected Compound Return (1-10 years)	4.41%	5.40%	4.35%	-0.99%	0.05%
Expected Volatility	7.28%	7.10%	7.21%	0.18%	0.07%
Expected Blended Return Net of Fees ¹ (1-60 years)	5.00%	5.76%	4.93%	-0.76%	0.06%
Discount Rate	5.00%	5.75%		N/A	N/A

- P2 is a conservative portfolio that reflects LRS shorter duration, cash outflows, and high contribution rate sensitivity to investment performance.
- Consistent with 5.00% discount rate approved by the Board.

Recommended JRS II Policy Portfolio and Rationale

Asset Class Component	Recommended Portfolio (P7)	Current	Portfolio	Cha	ınge
Public Equity	52%	50)%	2'	%
Fixed Income	32%	34	! %	-2	2%
TIPS	5%	5'	%	0'	%
Commodities	3%	3'	%	0'	%
REITs	8%	8	%	0'	%
CMAs	2018	2014	2018	Recommended vs Current Portfolio with 2014 CMAs	Recommended vs Current Portfolio (2018 CMAs)
Expected Compound Return (1-10 years)	5.61%	6.49%	5.55%	-0.88%	0.06%
Expected Volatility	10.72%	10.75%	10.45%	-0.03%	0.27%
Expected Blended Return Net of Fees ¹ (1-60 years)	6.50%	7.05%	6.44%	-0.55%	0.06%
Discount Rate	6.50%	7.00%	N/A	N/A	N/A

- P7 is a moderately aggressive portfolio and reflects the JRS II longer duration, cash inflows, and low contribution rate sensitivity to investment performance.
- P7 exhibits preferable tradeoff on risk considerations.
- Consistent with 6.50% discount rate approved by the Board.

Recommended CERBT 1 Policy Portfolio and Rationale

Asset Class Component	Recommended Portfolio (P8)	Current	Portfolio	Change			
Public Equity	59%	57	7 %	2%			
Fixed Income	25%	27	' %	-2%			
TIPS	5%	5	%	0%			
Commodities	3%	3	%	0%			
REITs	8%	8	%	0%			
CMAs	2018	2014	2018	Recommended vs Current Portfolio with 2014 CMAs	Recommended vs Current Portfolio (2018 CMAs)		
Expected Compound Return (1-10 years)	5.85%	6.71% 5.78%		-0.86%	0.07%		
Expected Volatility	11.83%	11.74%	11.48%	0.09%	0.35%		
Expected Time- Weighted Return Net of Fees ¹ (1-60 years)	7.59%	7.85%	7.53%	-0.26%	0.07%		

 P8 will have slightly higher return and risk than the current portfolio in anticipation of increasing future cash inflow.

Recommended CERBT 2 Policy Portfolio and Rationale

Asset Class Component	Recommended Portfolio (P 5)	Current	Portfolio	Change			
Public Equity	40%	40)%	0%			
Fixed Income	43%	39	9%	4%			
TIPS	5%	11	%	-6%			
Commodities	4%	3	%	1%			
REITs	8%	8	%	0%			
CMAs	2018	2014	2018	Recommended vs Current Portfolio with 2014 CMAs	Recommended vs Current Portfolio (2018 CMAs)		
Expected Compound Return (1-10 years)	5.22%	6.10% 5.12%		-0.88%	0.10%		
Expected Volatility	9.24%	9.24% 9.05%		0.00%	0.19%		
Expected Time- Weighted Return Net of Fees ¹ (1-60 years)	7.01%	7.28%	6.90%	-0.27%	0.11%		

 P5 enables CERBT employers to select a portfolio with similar moderate risk profile as the current portfolio.

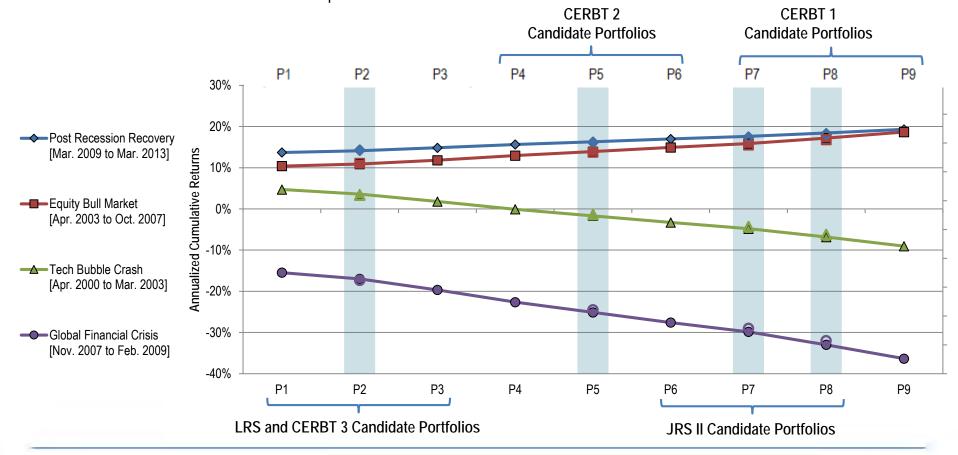
Recommended CERBT 3 Policy Portfolio and Rationale

Asset Class Component	Recommended Portfolio (P2)	Current Portfolio		Change			
Public Equity	22%	24	! %	-2%			
Fixed Income	50%	39%		11%			
TIPS	16%	26	5%	-10%			
Commodities	5%	3	%	2'	%		
REITs	8%	8	%	0'	%		
CMAs	2018	2014	2018	Recommended vs Current Portfolio with 2014 CMAs	Recommended vs Current Portfolio (2018 CMAs)		
Expected Compound Return (1-10 years)	4.41%	5.40% 4.35%		-0.99%	0.05%		
Expected Volatility	7.28%	7.10%	7.21%	0.18%	0.07%		
Expected Time- Weighted Return Net of Fees ¹ (1-60 years)	6.22%	6.69%	6.14%	-0.47%	0.08%		

- P2 enables CERBT employers to select a portfolio with a similar low risk profile as the current portfolio.
- P2 diversifies away from the low-yielding TIPS as desired by many participating employers.

Stress Test – Cumulative Returns Under Various Economic Scenarios

- Filled markers indicate the 9 candidate portfolios (P1-P9)
- Unfilled markers indicate the 4 current portfolios





2017 PERF CMAs and Constraints for PERF

Accet	A with we atio	matic Commound Valatility		Correlation					Constraints (%)		
	Arithmetic Return	Compound Return	Volatility (Std. Dev)	Global Equity	Private Equity	Fixed Income	RealAsset	Inflation Asset	Liquidity	Floor	Сар
Global Equity	8.14%	6.80%	17.00%	1.00	0.81	0.01	0.59	0.39	0.00	0	100
Private Equity	11.26%	8.30%	25.50%	0.81	1.00	0.00	0.48	0.33	0.00	5	8
Fixed Income	3.21%	3.00%	6.58%	0.01	0.00	1.00	0.09	0.40	0.31	15	100
Real Asset	6.49%	5.75%	12.55%	0.59	0.48	0.09	1.00	0.21	0.00	9	13
Inflation Asset	3.08%	2.77%	8.00%	0.39	0.33	0.40	0.21	1.00	0.08	0	12
Liquidity	2.00%	2.00%	1.00%	0.00	0.00	0.31	0.00	0.08	1.00	1	100
U.S. Inflation Assumption: 2.00%											



Asset Classes and Corresponding Benchmark Policy for CERBT, JRS, JRS II and LRS¹

Asset Class	LRS	JRS II	CERBT	JRS
Global Equity	CalPERS Custom FTSE Global Composite	CalPERS Custom FTSE Global Composite	MSCI ACWI IMI (Net)	N/A
US Fixed Income	Barclays Long Liability Index	Barclays Long Liability Index	Barclays Long Liability Index	N/A
TIPS	Bloomberg US TIPs Index	Bloomberg US TIPs Index	Bloomberg US TIPs Index	N/A
Commodities	S&P GSCI Total Return Daily	S&P GSCI Total Return Daily	S&P GSCI Total Return Daily	N/A
REITs	FTSE EPRA/NAREIT Developed Index	FTSE EPRA/NAREIT Developed Index	FTSE EPRA/NAREIT Developed Liquid (Net)	N/A
Liquidity	N/A	N/A	N/A	Short-Term Investment Fund